

CITY OF ASHLAND

ANNUAL COMPREHENSIVE FINANCIAL REPORT



ASHLANDOREGON.GOV



Courtesy Bob Palermmini



Courtesy Jeffrey McFarland



**FOR THE FISCAL YEAR
ENDED: JUNE 30, 2024**

CITY OF ASHLAND

STATE OF OREGON



Annual Comprehensive Financial Report

For the fiscal year ended June 30, 2024

Prepared by the Finance Department

Table of Contents

	Page #
INTRODUCTORY SECTION	
Letter of Transmittal	2
Certificate of Achievement for Excellence in Financial Reporting	7
City Officials	8
Organization Chart	9
Map of City of Ashland	10
FINANCIAL SECTION	
Report of Independent Auditors	12
Management's Discussion and Analysis (required supplementary information)	16
BASIC FINANCIAL STATEMENTS	
Government – Wide Financial Statements:	
Statement of Net Position	30
Statement of Activities	32
Fund Financial Statements:	
Balance Sheet – Governmental Funds	33
Reconciliation of Balance Sheet of Governmental Funds to the Statement of Net Position	34
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	35
Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities	36
Statement of Net Position – Proprietary Funds	37
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds	38
Statement of Cash Flows – Proprietary Funds	39
Notes to the Basic Financial Statements	40
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Changes in Other Post-Employment Benefits, Liability and Related Ratios – Medical Benefits	73
Schedule of the Proportionate Share of Net OPEB (Asset) and Schedule of Contributions	74
Schedule of the Proportionate Share of Net Pension Liability and Schedule of Contributions	75
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	76
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Street Fund	77
Notes to Required Supplementary Information	78
SUPPLEMENTARY INFORMATION	
Combining Balance Sheet – All Non-Major Funds	80
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – All Non-Major Funds	81

Table of Contents

SUPPLEMENTARY INFORMATION - Continued

	Page #
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual	
SDC Street Fund	82
Housing Fund	83
Tourism Fund	84
CDBG Fund	85
Airport Fund	86
Capital Improvements Fund	87
SDC Parks Fund	88
Parks Capital Improvement Fund	89
Debt Service Fund	90
Cemetery Trust Fund	91
Parks and Recreation Fund	92
Reserve Fund	93
Parks Equipment Fund	94
Schedule of Revenues, Expenditures and Changes in Net Position – Budget and Actual	
Water Fund	95
SDC Water Fund	96
Wastewater Fund	97
SDC Wastewater Fund	98
Stormwater Fund	99
SDC Stormwater Fund	100
Electric Fund	101
Telecommunications Fund	102
Combining Balance Sheet – Internal Service Funds	103
Combining Statement of Revenues, Expenses and Changes in Net Position – Internal Service Funds	104
Combining Statement of Cash Flows – Internal Service Funds	105
Schedule of Revenues, Expenditures and Changes in Net Position – Budget and Actual	
Insurance Services Fund	106
Health Benefits Fund	107
Equipment Fund	108
Capital Assets Used in the Operation of Governmental Funds by Source	109
Schedule of Assets Used in the Operation of Governmental Funds by Function and Activity	110
Schedule of Bond Principal and Bond Interest Transactions	111
STATISTICAL SECTION – TOTAL REPORTING ENTITY (UNAUDITED)	
Table of Contents	113
Financial Trends	
Statement of Net Position-Total Primary Government	114
Statement of Net Position-Governmental Activities	116
Statement of Net Position-Business-Type Activities	118
Changes in Net Position-Total Primary Government	120
Changes in Net Position-Governmental Activities	122
Changes in Net Position-Business-Type Activities	124

Table of Contents

STATISTICAL SECTION – TOTAL REPORTING ENTITY (UNAUDITED) - Continued

Changes in Fund Balance - Governmental Funds	125
Fund Balances, Governmental Funds	126
Fund Balance Comparison – Adopted Budget	127
Fund Balance Comparison - Actual	128
Revenue Capacity	
Assessed and Estimated Actual Value of Taxable Property	129
Property Tax Rates-Direct and Overlapping Governments	130
Property Value and New Construction History	131
Food and Beverage Tax Revenues by Fund	132
Principal Property Taxpayers	133
Property Tax Levies and Collections	135
General Governmental Tax Revenues by Source	136
Electric Utility Usage	137
Debt Capacity	
Ratio of Net General Obligation Bonded Debt to Assessed Value and Net General Obligation Bonded Debt per Capita	138
Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Expenditures	139
Pledged Revenue Coverage-Water and SDC Water Funds	140
Ratios of Outstanding Debt by Type	141
Legal Debt Margin	142
Computation of Legal Debt Margin	143
Computation of Direct and Overlapping Bonded Debt-General Obligation Bonds	144
Economic and Demographic Information	
Principal Employers	145
Demographic Statistics	146
Operating Information	
Schedule of Major Insurance in Force	147
City Employee by Function/Program	148
Operating Indicators by Function/Program	149
Capital Assets and Infrastructure Statistics by Function/Program	150
AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS	
Minimum Standards for Audits of Oregon Municipal Corporations	153
Report of Independent Auditors Required by Oregon State Regulations	154
GOVERNMENT AUDITING STANDARD COMPLIANCE REPORT	
Report of Independent Auditors on Compliance and on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	157
Report of Independent Auditors on Compliance for the Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	159
Schedule of Expenditures of Federal Awards	163
Notes to Schedule of Expenditures of Federal Awards	165

INTRODUCTORY SECTION



December 12, 2024

Honorable Mayor Tonya Graham,
Ashland City Council, and
Citizens of the City of Ashland

I am pleased to provide the Annual Comprehensive Financial Report of the City of Ashland for the fiscal year ended June 30, 2024. This report is published annually as the official annual comprehensive financial report and complies with State statutes requiring the City of Ashland to issue an annual report on its financial position and activity, and that this report be audited by an independent firm of certified public accountants licensed by the State of Oregon to conduct municipal audits.

As management for the City, we are responsible for both the accuracy of the data, and the completeness and fairness of the presentation, including all related disclosures. The City operates under a system of accounting internal controls that are concerned with the safeguarding of assets and the reliability of financial records. The definition of accounting control assumes reasonable, but not absolute, assurance that the objectives expressed in it will be accomplished by the system. The concept of reasonable assurance recognizes that the cost of internal control should not exceed the benefits expected to be derived.

This report includes the independent auditor's opinion with respect to the City's financial statements. Generally Accepted Accounting Principles (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Ashland's MD&A can be found immediately following the independent auditor's report.

PROFILE OF THE GOVERNMENT

The City, incorporated in 1874, is located in the southwest part of the state and currently has a land area of 6.65 square miles with a population of 20,946. It is a home-rule city and has all powers necessary or convenient for the conduct of its municipal affairs, including the power to levy a property tax on both real and personal property located within its boundaries. The City also has the power, by state statute, to extend its corporate limits by annexation within the state designated urban growth boundary, which is done periodically when deemed appropriate by the City Council.

Ashland operates under the Council-Manager form of government. Policymaking and legislative authority are vested in the Mayor and City Council. The governing Mayor and Council are responsible for, among other things, passing ordinances, adopting the budget, appointing committees, and hiring the City Manager and the City Attorney. The City Council consists of a mayor and six-member Council. The Mayor, who presides at the Council meetings, is elected at-large for a four-year term. Six Council members are elected at-large



for four-year staggered terms with three Council members elected every two years. Other elected officials are the Municipal Judge and the five-member Parks Commission, which also serves as the Recreation Commission.

The City Manager is charged with general oversight of all operational and management functions, except for those under the Ashland Parks and Recreation Commission. The City Manager is responsible for the appointment or dismissal of department heads (Fire Chief, Police Chief, Public Works Director, Community Development Director, Finance Director, Electric Director, Information Technology Director, City Recorder and Human Resources Director). The Mayor, with confirmation of the City Council, appoints the City Manager, the City Attorney and the City boards and commissions except for the Budget Committee, which, by state law, is appointed by the full Council. The City Manager is responsible for carrying out the policies and ordinances of the City Council and overseeing the day-to-day operations of the City. Assisting City Council are seven standing advisory boards and commissions and various ad hoc committees, which include relevant City staff. Together, citizens and staff make a valuable contribution to the City of Ashland by working together on shared goals and vision.

The City provides a full range of services including police protection, fire protection, building inspection, planning services, economic development, social services, senior program, emergency medical services, electric, internet access, water, streets, storm drain, wastewater treatment, airport, cemetery, band, and parks and recreation activities. The City prepares a biennial budget on the modified accrual basis in accordance with the State law and statutes.

LOCAL ECONOMY

Originally named Ashland Mills, Ashland has evolved from its logging roots to a city of vibrant tourism. Arts & culture play a significant role in the City with the many restaurants, galleries and retail stores that serve thousands of visitors who attend plays each year at the Oregon Shakespeare Festival and other key events throughout the year. Ashland has also become a destination for outdoor adventurers with the diverse mountain bike trails, back country roads for cycling, plenty of hiking trails and the Mt. Ashland Ski Resort a short drive away. The area has also grown popular among wine enthusiasts with many local wineries and tasting rooms for travelers and locals to enjoy.

Ashland is also the home of Southern Oregon University, a public university with over 5,000 students and is the largest employer in the City. The combination of a robust cultural center and college town has made Ashland a destination for tourists but also those who choose to settle here for its great schools and community core. The City's current economic base depends primarily on higher education and tourism, with a consistently high level of small home-occupation businesses and several niche manufacturing businesses. In addition, the U.S. Fish and Wildlife National Forensics Laboratory is in Ashland. It is the only crime lab in the world dedicated entirely to wildlife and serves both the national and international communities.



In fiscal year ending June 30, 2024, Ashland saw a 3.8% increase from the previous year in combined Transient Lodging and Food & Beverage Taxes, reflecting a stable tourism economy. Planning & Building Fees also increased by 49% from the previous year which indicates Ashland's strong construction demand. The City continues to work on economic diversification while also bolstering Tourism through strategic investments in its Visitor and Convention Bureau.

Ashland continues to review and evaluate ways that ensures its long-term fiscal health and continuity through its economic development initiatives, facilities optimization planning, efficiencies in service delivery, and effective, consistent security through police and fire.

LONG-TERM FINANCIAL PLANNING

The City of Ashland actively engages in financial planning through an annual six-year forecast process, its biennial budgetary process, and the creation of master plans for infrastructure improvements and expansions to roadways, water, sewer, stormwater, and parks.

Major financial decisions are made in the context of the six-year forecast. The financial planning process includes reviewing the needs for each operating fund as well as the City's capital project needs. The goal of the operating fund forecast is to assess the City's ability over the next six years to continue to effectively provide current service levels based on projected growth, meet goals set by Council, preserve the City's long term fiscal health, and to ensure financial reserve levels specified in the financial policies are maintained.

Capital project needs are based upon master plans, development agreements, input from applicable Commissions and Committees, and Council-directed improvements. The forecast serves as a tool to identify financial trends, potential shortfalls, and emerging issues so that the City can proactively address them.

MAJOR INITIATIVES

In addition to infrastructure, the City continues to make significant investments in the quality of Ashland livability through affordable housing, conservation initiatives, efforts to address houseless issues, and economic development and diversification.

During the fiscal year, major initiatives included the following:

- Irrigation repairs for Ashland Parks
- Municipal Airport Improvements -Taxiway Rehabilitation
- Electric Utility Substation Upgrades
- Capital projects city-wide to improve the City's streets and neighborhood pathways
- Temporary emergency shelter and severe weather shelter for persons experiencing houselessness



- Implementation of the Early Childhood Affordability Grant Program in August 2023 to enhance childcare affordability, improve early learning access and support Ashland families
- The Business Beautification Grant Matching Program aimed to encourage private investment in renovation and rehabilitation of existing properties
- The Single Role EMS program within the Ashland Fire & Rescue Department to improve capacity to respond to fires while also meeting the medical needs of the City
- Tax abatements for industrial firms through the Oregon Enterprise Zone program to encourage capital investments (see Notes to the Basic Financial Statements)

The City also has several initiatives in progress which include:

In November 2024, the voters of Ashland passed a resolution authorizing the issuance of Revenue Bonds for the construction of its water treatment plant. The borrowing is through a program with the Environmental Protection Agency (EPA) called the Water Infrastructure and Innovation Finance Act (WIFIA) that is intended to provide cities such as Ashland low-cost access to funding that will strengthen its water infrastructure with new technology. The City anticipates finalizing the loan and starting the construction for its new water treatment plant at its new location in the Spring of 2025.

In September 2023, the United States Department of Agriculture (USDA) approved a loan commitment in the amount of \$10 million for the City to make loans to qualified consumers to implement durable cost-effective energy efficiency measures. The City anticipates finalizing the ‘pass-through’ loan agreement with the USDA in early 2025 and rolling out the program to its residents in the Spring of the same year. This purpose of this program, called the “On-Bill Financing Program”, is to increase access to financing and promote investment in energy efficiency and renewable energy by providing affordable loans that a customer can repay on their monthly electric bill.

AWARDS AND ACKNOWLEDGMENTS

The City of Ashland has been a long-time recipient of The Government Finance Officers Association of the United States and Canada (GFOA) award for Achievement for Excellence in Financial Reporting and received the award for the thirty-sixth time for the fiscal year ended June 30, 2023. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The City believes that the current annual comprehensive financial report continues to meet the Certificate of Achievement Program’s requirements.

In addition, the City received the GFOA Award for Distinguished Budget Presentation for its biennial 2023-2025 budget. To qualify for the award, the City’s budget document was judged to be proficient in several categories, including policy documentation, as an operational guide, as a financial plan, and as a communication device.

Introductory Section



Finally, it is a year-long, day-to-day, effort to ensure proper accounting and internal controls meet the standards set forth in the compilation of this report. The preparation of the Annual Comprehensive Financial Report could not have been accomplished without the dedicated efforts of the Finance Department's staff, and the cooperation of all City departments. I would also like to thank the Mayor and the City Council for their continued support in planning and conducting the financial operations of the City in a prudent, committed, and responsible manner.

Respectfully submitted,

Sabrina Cotta

Sabrina Cotta
City Manager



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Ashland
Oregon**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2023

Christopher P. Morill

Executive Director/CEO

Introductory Section

City of Ashland City Officials as of June 30, 2024

Elected Officials

		<u>Term Expires December 31,</u>
Tonya Graham	Mayor	2024
Dylan Bloom	Council Member	2024
Jeff Dahle	Council Member	2024
Gina DuQuenne	Council Member	2024
Eric Hansen	Council Member	2026
Paula Hyatt	Council Member	2024
Bob Kaplan	Council Member	2026
Pamela B. Turner	Municipal Judge	2026

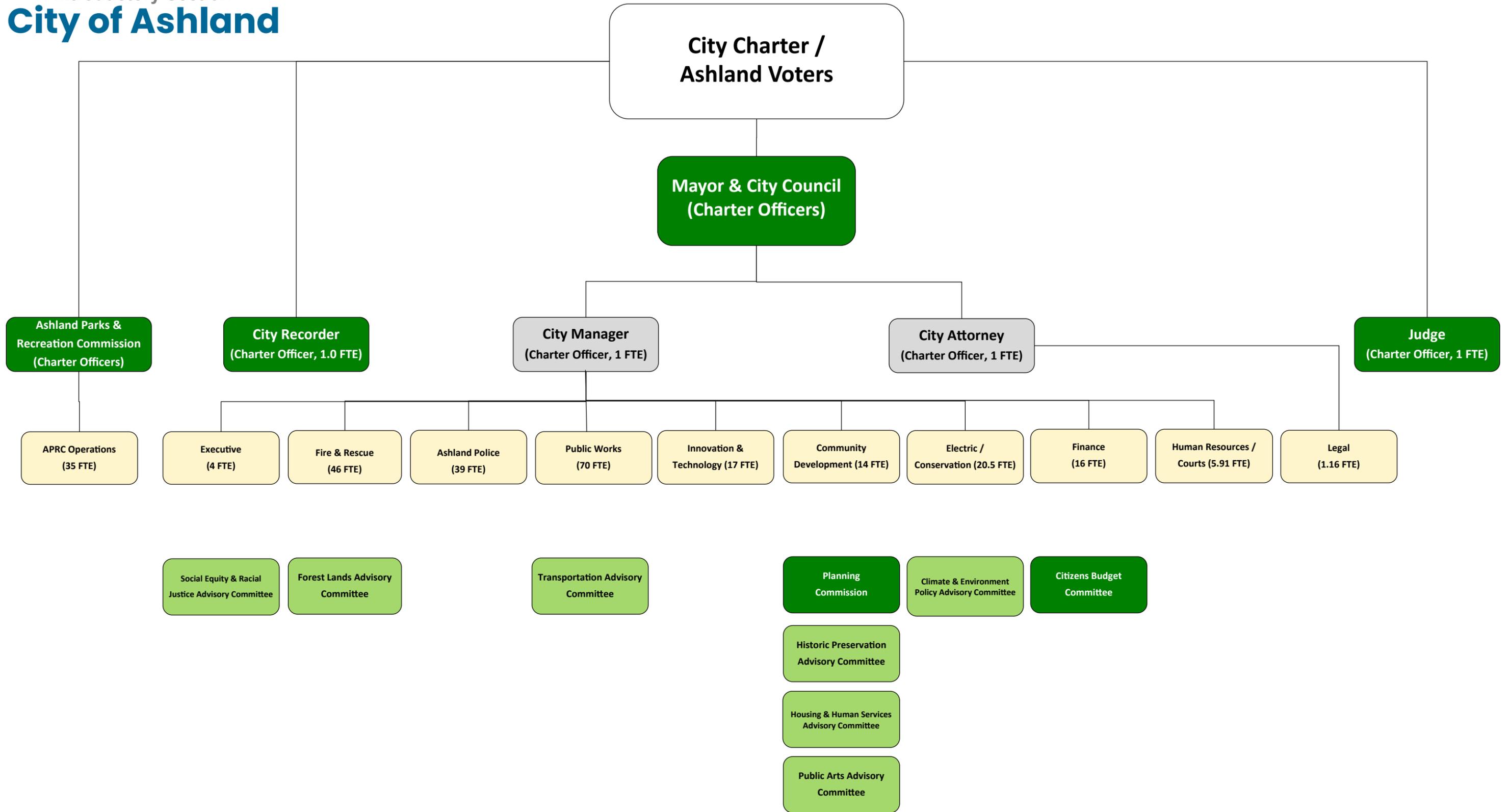
Appointed Officials

Sabrina Cotta	Interim City Manager
Douglas McGeary	Interim City Attorney

Leadership Team

Mariane Berry	Finance Director
Rachel Dials	Deputy Parks & Recreation Director
Scott Fleury	Public Works Director
Brandon Goldman	Community Development Director
Tom McBartlett	Electric Utilities Director
Tighe O'Meara	Police Chief
Ralph Sartain	Fire Chief
Molly Taylor	Interim Human Resources Director
Jason Wegner	Innovation & Technology Director
Alissa Kolodzinski	Interim City Recorder

City Address
City of Ashland
20 East Main Street
Ashland, Oregon 97520



Better Together

Total FTE Count 272.57

FINANCIAL SECTION



Report of Independent Auditors

The Mayor and City Council
City of Ashland, Oregon

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ashland, Oregon (the City), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of change in other post-employment benefits (OPEB), liability and related ratios – medical benefits, schedule of proportionate share of net OPEB (asset) liability and schedule of contributions, schedule of proportionate share of net pension liability and schedule of contributions, and budgetary comparisons be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

Financial Section

We have applied certain limited procedures to the management's discussion and analysis, schedule of change in other post-employment benefits, liability and related ratios – medical benefits, schedule of proportionate share of net OPEB (asset) liability and schedule of contributions, and schedule of proportionate share of net pension liability and schedule of contributions in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The budgetary comparison information described above is the responsibility of management and is derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, combining and individual nonmajor fund financial statements and schedules, capital assets used in the operation of governmental funds by source, schedule of assets used in the operation of governmental funds by function and activity, and schedule of bond principal and bond interest transactions (collectively, supplementary information) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

Financial Section

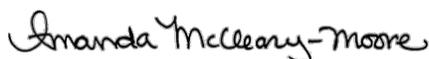
In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Other Reporting Required by *Minimum Standards for Audits of Oregon Municipal Corporations*

In accordance with the *Minimum Standards for Audits of Oregon Municipal Corporations*, we have also issued our report dated December 12, 2024, on our consideration of the City's compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.



Amanda McCleary-Moore, Partner
For Moss Adams
Medford, Oregon
December 12, 2024

CITY OF ASHLAND, OREGON Management Discussion and Analysis For the year ended June 30, 2024

The Management Discussion and Analysis section of the City of Ashland's Annual Comprehensive Financial Report (ACFR) provides an overview of the City's financial activities for the year ending June 30, 2024. The purpose is to highlight significant financial issues, major financial activities and resulting changes in the financial position and economic factors affecting the City. Readers are encouraged to consider the information presented here in conjunction with the information furnished in the letter of transmittal, the City's financial statements and the accompanying notes following the financial information.

Financial Highlights

- Assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$179.6 million (net position). Of this amount, \$122.4 million is invested in capital assets, such as streets, land, and buildings. The remainder is primarily cash and investments, consisting of \$11.4 million that is non-expendable or restricted by legislation, capital projects, debt service, or donor intent.
- The City of Ashland's total net position increased by \$14.5 million over the prior year. The net position from Governmental Activities increased by \$7.3 million while net position from Business-Type Activities increased by \$7.2 million.
- At the close of fiscal year 2024, the ending fund balances of the City's governmental funds totaled \$35.2 million, a slight increase over fiscal year 2023.
- Government-wide outstanding debt was \$27.0 million at year end.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's Basic Financial Statements, which are comprised of three components: 1) Government-wide Financial Statements, 2) Fund Financial Statements and 3) Notes to the Financial Statements. Other Supplementary Information, intended to furnish additional detail to support the Basic Financial Statements, is also provided in the ACFR at the end of the report.

Government-wide Financial Statements

The government-wide financial statements are designed to give the reader a picture of the financial condition and activities of the City as a whole. This broad overview is similar to the financial reporting of private-sector businesses. The government-wide financial statements have separate columns for governmental activities and business-type activities. Governmental activities of the City include general government, public safety, highway and streets and parks and recreation. The City's business-type activities are limited to water, wastewater, storm water, electric, and telecommunications. Governmental activities are primarily supported by taxes, charges for services, and grants, while business-type activities are self-supporting through user fees and charges.

Financial Section

The **Statement of Net Position** presents financial information on the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The **Statement of Activities** presents information designed to show how the City's net position changed during the year. The statement distinguishes revenue generated by specific functions from revenue provided by taxes and other sources not related to a specific function. The revenue generated by the specific functions (charges for services, grants, and contributions) is compared to the expenses for those functions to show the degree to which each function supports itself or relies on taxes and other general funding sources for support. All activity in this statement is reported on the accrual basis of accounting, requiring that revenues are reported when they are earned and expenses are reported when they are incurred, regardless of when cash is received or disbursed. Items such as (but not limited to) uncollected taxes, unpaid vendor invoices for goods or services received during the year and earned but unused vacation leave are included in the Statement of Activities as revenue and expenses even though no cash has changed hands.

The Government-wide Financial Statements can be found immediately following this section (the Management's Discussion and Analysis) of the ACFR.

Fund Financial Statements

A fund is a fiscal and accounting entity with a self-balancing set of accounts used to account for specific activities or meet certain objectives. Funds are often set up in accordance with special regulations, restrictions, or limitations. The City of Ashland, like other state and local governments, uses fund accounting to ensure and show compliance with finance-related legal requirements. The ACFR includes Fund Financial Statements in addition to the Government-wide Financial Statements. While the Government-wide Statements present the City's finances based on the type of activity, general government versus business-type, the Fund Financial Statements are presented by fund type such as the General Fund, special revenue funds, and proprietary funds. The City's funds are divided into two categories: governmental funds and proprietary funds.

Governmental funds are used to account for essentially the same functions as are reported as governmental activities in the Government-wide Financial Statements. These reports use a different "basis of accounting" than that used in Government-wide Financial Statements. The Governmental Fund Statements focus on near-term revenues/financial resources and expenditures while the Government-wide Financial Statements include both near-term and long-term revenues/financial resources and expenses. The information in the Governmental Fund Statements can be used to evaluate the City's near-term financing requirements and immediate fiscal health.

Comparing the Governmental Fund Statements with the Government-wide Statements can help the reader better understand the long-term impact of the City's current year financing decisions. To assist in this comparison, reconciliations between the governmental fund statements and the Government-wide Financial Statements are included with the Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances.

The City of Ashland maintains fifteen individual governmental funds. The City has two major

Financial Section

governmental funds – the General Fund and the Street Fund – presented separately in the Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances. The budgetary Parks General Fund, Reserve Fund, and Parks Equipment Fund are rolled into the General Fund for reporting purposes. The remaining ten governmental funds are combined in this statement into a single column labeled Other Governmental Funds. Individual fund data for each of the other governmental funds can be found in combining statements later in this report.

The City maintains budgetary control over its operating funds through the adoption of a biennial budget. Budgets are adopted at the fund level for all funds in accordance with state law. All budgetary comparison schedules are included following the other governmental funds' combining statements in this report.

Proprietary funds are used by governments to account for their business-type activities. Business-type activities provide specific goods or services to a group of customers that are paid for by fees charged to those customers. There is a direct relationship between the fees paid and the services received.

The City of Ashland has two types of proprietary funds, enterprise funds and internal service funds. Enterprise funds are used to account for goods and services provided to the community. Internal service funds are used to account for goods and services provided internally to various City departments. The same basis of accounting is used for proprietary funds in both the Government-wide Statements and the individual fund statements.

Enterprise funds of the City are used to report the same functions presented as business-type activities in the Government-wide Statements with the fund statements providing more detail than is reported in the Government-wide Statements. The enterprise fund statements provide separate information for the City's water, wastewater, stormwater, electric and telecommunications utilities.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its fleet of vehicles and insurance program. Internal service fund activities are predominantly governmental and have been included in the Governmental Activities' columns of the Government-wide Statement of Net Position and Statement of Activities.

Notes to the Financial Statements

The Notes to the Financial Statements provide additional information that is important for a full understanding of the data in the government-wide and fund financial statements. The Notes are located immediately following the Basic Financial Statements.

Financial Section

Other Information

In addition to the Basic Financial Statements and accompanying notes, this report also presents certain **Required Supplementary Information** concerning the City's progress in funding its obligation to provide pension benefits and other post-employment benefits. Required Supplementary Information may be found immediately following the Notes to the Financial Statements.

Combining Statements for other governmental funds and internal service funds are presented immediately following the Required Supplementary Information.

Government-wide Financial Analysis

Statement of Net Position

The Statement of Net Position can serve as a useful indicator of the City's financial position. The City of Ashland's total net position as of June 30, 2024, was \$179.6 million, which represents a \$14.5 million, or 8.8%, increase over fiscal year 2023. Following is a condensed version of the Government-wide Statement of Net Position (expressed in thousands of dollars):

	Governmental Activities		Business-type Activities		Total		Total Percentage Change 2024-2023
	2024	2023	2024	2023	2024	2023	
Current and other assets	\$ 45,755	\$ 44,742	\$ 52,762	\$ 47,043	\$ 98,517	\$ 91,601	7.5%
OPEB asset	417	535	88	0	505	535	-5.7%
Capital assets, net of accumulated depreciation	78,039	67,712	71,553	70,895	149,591	138,607	7.9%
Total assets	<u>124,211</u>	<u>112,989</u>	<u>124,402</u>	<u>117,938</u>	<u>248,613</u>	<u>230,927</u>	7.7%
Total deferred outflows of resources	9,759	9,679	2,612	2,515	12,371	12,195	1.4%
Current liabilities	6,600	5,299	3,485	3,938	10,085	9,237	9.2%
Long-term liabilities	40,576	32,242	25,340	24,210	65,916	56,452	16.8%
Total liabilities	<u>47,176</u>	<u>37,541</u>	<u>28,825</u>	<u>28,148</u>	<u>76,001</u>	<u>65,689</u>	15.7%
Total deferred inflows of resources	4,322	9,995	1,095	2,400	5,418	12,395	
Net Position:							
Net investment in capital assets	68,235	61,877	54,138	53,273	122,373	115,150	6.3%
Restricted	7,910	9,610	3,456	3,096	11,366	12,706	-10.5%
Unrestricted surplus (deficit)	6,326	3,645	39,499	33,536	45,825	37,181	23.2%
Total net position	<u>\$ 82,472</u>	<u>\$ 75,132</u>	<u>\$ 97,093</u>	<u>\$ 89,905</u>	<u>\$ 179,565</u>	<u>\$ 165,038</u>	8.8%

The largest component of the City's total net position (\$122.4 million, or 68.1%) is net investment in capital assets (i.e., land, buildings, machinery, leased equipment, vehicles, and infrastructure less any related outstanding debt that was used to acquire those assets). The City uses these capital assets to provide a variety of services to the community.

Accordingly, these assets are not available for future spending. Although investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The non-expendable and restricted component of the City's total net position (\$11.4 million, or

Financial Section

6.3%) represents resources that are subject to external restrictions on how they may be used. It includes resources that are restricted for capital projects (\$6 million), projects funded by grants (\$1.5 million), or debt (\$1.0 million). The remaining total net position balance of \$45.8 million, or 23.2%, is unrestricted and may be used to meet the City's ongoing obligations to the community and creditors.

Changes in Net Position

The Changes in Net Position table below illustrates the increase or decrease in the City's net position resulting from operating activities. Overall, the City's net position increased by \$14.5 million, or 8.8%, over the prior year.

A breakdown of increase in net position by governmental and business-type activities along with charts and graphs that illustrate revenues by source and compare program expenses to program revenues are shown on the next several pages.

Changes in City of Ashland's Net Position (in thousands of dollars)

	Governmental Activities		Business-type Activities		Total		Total Percentage Change 2024-2023
	2024	2023	2024	2023	2024	2023	
Program revenues:							
Charges for services	\$ 22,141	\$ 19,723	\$ 35,995	\$ 37,167	\$ 58,136	\$ 56,890	2.2%
Operating grants and contributions	6,639	5,348	1,237	39	7,876	5,386	46.2%
Capital grants and contributions	317	291	975	0	1,292	291	343.5%
General revenues:							
Property taxes	13,776	13,312	0	0	13,776	13,312	3.5%
Other taxes	10,717	10,847	0	0	10,717	10,847	-1.2%
Interest	1,862	725	1,723	675	3,585	1,399	156.2%
Other	0	0	572	316	572	316	81.0%
Total revenues	55,452	50,245	40,501	38,196	95,953	88,441	8.5%
Program expenses:							
General government	15,069	11,793	0	0	15,069	11,793	27.8%
Public safety	20,594	17,330	0	0	20,594	17,330	18.8%
Highways and streets	5,649	5,531	0	0	5,649	5,531	2.1%
Parks and Recreation	6,720	7,855	0	0	6,720	7,855	-14.5%
Interest on long-term debt	131	64	0	0	131	64	105.3%
Water	0	0	6,924	6,125	6,924	6,125	13.0%
Wastewater	0	0	6,252	6,095	6,252	6,095	2.6%
Stormwater	0	0	984	563	984	563	74.7%
Electric	0	0	16,292	15,167	16,292	15,167	7.4%
Telecommunications	0	0	2,812	2,065	2,812	2,065	36.2%
Total expenses	48,162	42,574	33,263	30,014	81,425	72,588	12.2%
Increase (decrease) in net position before transfers and disposals	7,289	7,671	7,238	8,182	14,528	15,853	-8.4%
Interfund transfer	50	50	-50	-50	0	0	N/A
Increase (decrease) in net position Transfer	7,339	7,721	7,188	8,132	14,528	15,853	-8.4%
Net position - Beginning	75,132	67,411	89,905	81,774	165,038	149,185	10.6%
Net position - Ending	\$ 82,472	\$ 75,132	\$ 97,093	\$ 89,905	\$ 179,565	\$ 165,038	8.8%

Financial Section

Governmental Activities

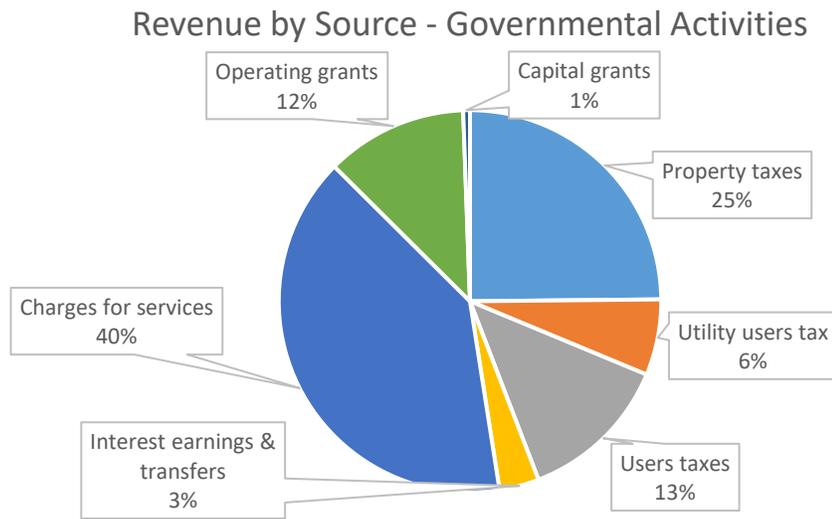
The net position for governmental activities increased by \$7.3 million, or 9.8%, in fiscal year 2024. Key changes from the prior year are as follows:

- Total assets and deferred outflows from governmental activities increased by \$11.3 million, or 9.2%.
 - Cash and investments decreased by \$1.6 million, or 3.8%.
 - The internal services allocation, which is subtracted from assets, was \$1.5 million more than it was in fiscal year 2023.
 - Total receivables increased by \$4.2 million, or 69.5%, primarily from grant receivables, which increased by \$2.3 million, or 418.9%.
 - Capital, Subscription Based Information Technology Agreement (SBITA), and lease assets, net of depreciation and amortization, increased by \$10.3 million, or 15.3%.
- Total liabilities and deferred inflows from governmental activities increased by \$3.8 million, or 8.1%.
 - The City's net pension liability increased by \$5.3 million, or 22.5%. See Note IV C in the Notes to the Financial Statements for additional information.
 - Long-term debt from loans increased by \$2.8 million, or 70.8%.
 - Deferred inflows from pensions decreased by \$5.3 million, or 59.6%. See Note IV C in the Notes to the Financial Statements for additional information.
- Total revenues increased by \$5.2 million, or 10.4%.
 - Total tax revenue increased by \$334,000, or 1.4%. Property tax revenue increased by \$464,290, or 3.5%, and tax revenue from other taxes decreased by \$130,000, or 1.2%.
 - Interest revenue increased by \$1.1 million, or 156.9%.
 - Program revenues increased by \$3.7 million, or 14.7%, due to a \$2.4 million, or 12.3%, increase in charges for services and a \$1.3 million, or 24.1% increase in operating grants and contributions.
- Total expenses increased by \$5.6 million, or 13.1% primarily due to a \$3.2 million, or 27.0%, increase in expenses for general government activities, a \$3.4 million, or 18.8%, increase in public safety expenses, a \$1.1 million, or 14.5%, decrease in expenses for parks and recreation.

Charts showing revenues by source and comparing program revenues and expenditures for governmental activities are shown on the following page.

Financial Section

Revenues by Source – Governmental Activities



Program Expense vs Program Revenue – Governmental Activities



Business-type Activities

Business-type activities which are associated with the City’s utilities, had an increase in net position of \$7.2 million, or 8.0%, over the prior year, primarily due to operating income of \$4.9 million and interest income of \$1.7 million, but also due to an increase in utility receivables, which has increased since the COVID pandemic and is now \$6.6 million with \$3.4 million over four months past due. The City recently updated its collection policy and procedures and is working with customers to reduce overdue amounts.

The net position of the **Water Fund** increased by \$3.6 million, or 11.1% over the prior fiscal year, due to net operating income of \$1.6 million, interest earnings of \$792,000, and loan forgiveness of \$975,100 for the design phase of the City’s new water treatment plant. Water rates did not change during the year.

Financial Section

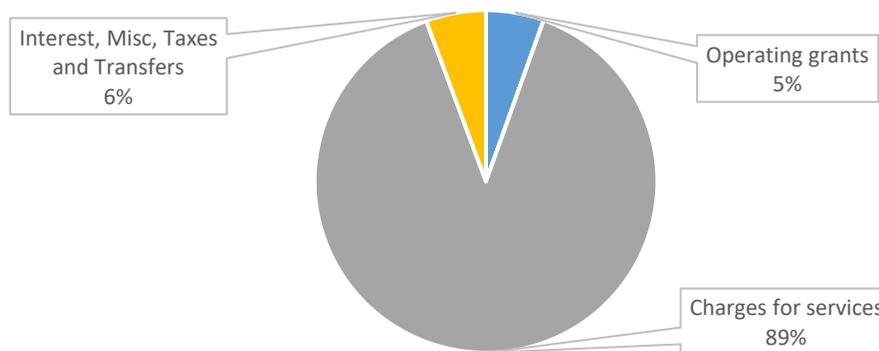
The increase in the net position of the **Wastewater Fund** was a nominal \$482,000, or 1.4%, in fiscal year 2024. Wastewater rates did not change during the year.

The net position of the **Stormwater Fund** decreased by a nominal \$97,000, or 4.4%, during fiscal year 2024 primarily due to net operating income. Stormwater rates did not change during the year.

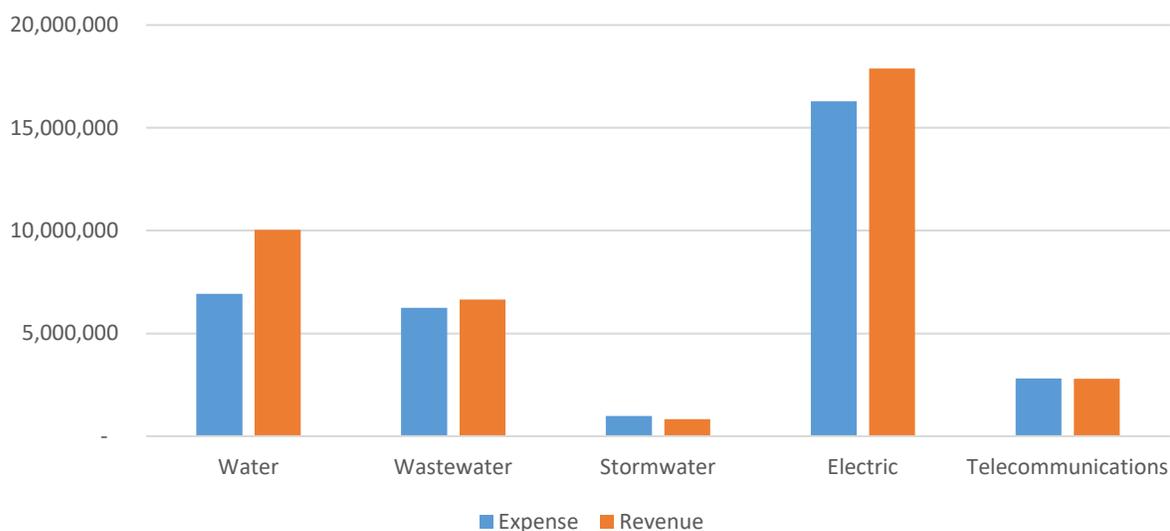
The net position of the **Electric Fund** increased by \$1.7 million, or 15.1%, primarily due to net operating income, interest, and grant revenue. Electric rates did not change during the year.

The net position of the **Telecommunication Fund** decreased nominally in during fiscal year 2024, by just \$8,000, or 0.3%. Telecommunication rates did not change during the year.

Revenues by Source – Business-Type Activities



Program Expense vs Program Revenue – Business-Type Activities



Financial Section

Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure it can demonstrate compliance with finance-related legal requirements.

Governmental Funds

The purpose of the City's governmental funds is to report on near-term inflows, outflows, and balances of spendable resources. This information helps determine the City's future financial requirements. Fund balance is a good indicator of the City's resources available at year end.

At the end of the current year, the City's combined ending governmental fund balance was \$35.3 million, which represents an increase of \$228,000, or 0.65%, from the prior year. Of the total ending fund balance, over \$7.5 million is nonexpendable or restricted and subject to an external legal constraint as follows:

- \$971,000 is held for the City's Cemetery Trust Fund
- \$1.5 million is grant revenue that is restricted in use.
- \$39,000 is from asset seizures and is restricted for drug use intervention.
- \$982,000 is from lodging tax and is restricted to promote tourism.
- \$399,000 is restricted for airport activities.
- \$1 million is restricted for payment of debt.
- \$2.6 million is from system development charges and is restricted in use for capital improvements.
- \$22,000 is from donations restricted by donor intent.

The committed fund balance contains amounts that can be used for specific purposes determined by formal action of the City Council. Of the total ending fund balance, \$9.7 million is committed to street, park, housing, capital projects, public art and parking.

The unassigned balance of \$18.1 million in the General Fund consists of amounts not otherwise classified such as revenue stabilization, cost of living adjustment, and working capital. Technically, these funds are unrestricted, which means they are available for spending at the City's discretion. A significant portion of the unassigned balance is budgeted to fund one-time costs, carryovers, and contingencies.

Major Governmental Funds

The **General Fund** is the primary operating fund of the City, through which all receipts and payments of ordinary City operations are processed unless they are required to be accounted for in another fund. At the end of fiscal year 2024, the fund balance of the General Fund (including the Parks General, Parks Equipment and Parks Reserve funds) was \$20.1 million, which represents a decrease over the prior year of \$1.2 million, or 5.8%.

General Fund revenues increased by \$1.4 million, or 3.7%, over the prior year primarily due to the net effect of the following:

- Tax revenue increased by \$804,000, or 3.4%, mainly from property tax, which increased by \$519,000, or 4.0%, and franchise fees, which increased by \$587,000, or 20.5%, and offset by a decrease in electric users tax, which decreased by \$247,000, or 6.5%.

Financial Section

- Permitting revenue is cyclical and varies from year to year. In fiscal year 2024 the City received \$523,000, or 49%, more in permitting related revenue than it did the prior year.
- The General Fund received \$74,000, or 9%, less in state shared revenues, and \$2.2 million, or 68.7%, less in grant revenues.
- Revenue from charges for services increased by \$922,000, or 9.5%, primarily due to an increase in ambulance transports revenue.
- High short-term interest rates and prudent investing increased interest revenue by \$796,000, or 174.4%, over the prior year.
- Miscellaneous income increased by \$617,000, or 288.4%, due to settlement revenue received for opioid remediation.

General Fund expenditures, excluding funds transfers to funds rolled up within the General Fund, increased by \$7 million, or 19.7%, over the prior year primarily due to the net effect of the following:

- An increase in the cost of salaries and benefits of \$3.4 million, or 14.8%, due to filling vacant positions, new positions, and cost of living increases.
- A \$2.6 million, or 21.9% increase in the cost of materials and services.
- A \$1.2 million increase in subscription-based information technology and lease agreements, which are reported as capital outlay as well as proceeds from the issuance of debt.

The **Street Fund** accounts for financial resources to be used for street-related operations and capital projects. At the end of fiscal year 2024, the fund balance of the Street Fund was \$4.4 million, a decrease of \$361,000, or 7.5%, over the prior year.

Street Fund operating revenues were \$1.4 million, or 307%, higher than the prior year primarily due to the net effect of the following:

- The City of Ashland collects a 5% tax from the sale of prepared food and nonalcoholic beverages. In fiscal year 2023, 98% of the revenue was reported in the Parks CIP Fund for the acquisition, development, and maintenance of open space, and 2% was reported in the General Fund. In fiscal year 2024, the City pledged 73% of its food and beverage tax revenue to the repayment of a low interest loan procured for the overlay of Ashland Street. 25% remains reported in the Parks CIP Fund and 2% in the General Fund. In addition, in fiscal year 2023 the City reported 20% of its franchise fee revenue in the Street Fund, and 80% in the General Fund. In fiscal year 2024, 100% of franchise fee revenue was reported in the General Fund. The net effect of these two changes was a \$1.6 million, or 197.1% increase in tax revenue.
- In fiscal year 2023, System Development Charges (SDC) were reported in the Street Fund. These charges are restricted in use for street infrastructure projects and are now reported separately in the SDC Street Fund.

Street Fund expenditures were \$2 million, or 39.1%, higher than the prior year primarily due to a \$2.0 million, or 227.1%, increase in street capital improvement projects, such as the Ashland Street Overlay.

In addition, the Street Fund reported \$4 million in loan proceeds from the Ashland Street Overlay

Financial Section

project and transferred remaining SDC funds to the newly created SDC Street fund.

Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of the City's proprietary funds have already been addressed in the discussion of the City's business-type activities.

General Fund Budgetary Highlights

The City of Ashland budgets on a biennial basis. The final adopted budget for the 2023-2025 biennium includes the following significant amendments to the originally adopted budget for the General Fund:

- \$1.2 million in grant revenues was added for an emergency shelter as well as the corresponding expenditure.
- \$295,000 in grant revenue was added for fire education as well as the corresponding expenditures.
- \$141,000 in charges for services revenue for wildfire mitigation was added as well as the corresponding expenditures.
- \$500,000 in interest revenue was added as well as \$500,000 in fire mediation expenditures.
- \$174,000 in grant revenue for fire education and air quality monitoring was added as well as the corresponding expenditures.
- \$159,000 in revenue from timber sales was added as well as a corresponding expenditure in fire mediation expenditures.

Capital Assets

The City of Ashland's investment in capital assets for its governmental and business-type activities at the end of fiscal year 2024 amounted to \$149.6 million (net of accumulated depreciation and amortization), which represents an increase of \$11.0 million, or 7.9%, over the prior year. Investment in capital assets includes land, art and construction in progress, which are not subject to depreciation. The other capital assets: leases, subscription-based information technology agreements, buildings and building improvements, improvements other than buildings, machinery and equipment, and infrastructure, are subject to depreciation and amortization.

Governmental capital assets (net of accumulated depreciation and amortization) totaled \$78 million at the end of fiscal year 2024, which represents an increase of \$10.3 million, or 15.3%, over the prior year. Business-type capital assets (net of accumulated depreciation and amortization) totaled \$71.6 million at the end of fiscal year 2024, which represents an increase of \$658,000, or 0.9%, over the prior year. In addition to the effects of depreciation, these increases are the result of land acquisitions, improvements to buildings, contributed capital, and construction in progress. More information on the City's Capital Assets can be found in Note III C. Capital Assets in the Notes to the Financial Statements.

Financial Section

City of Ashland's Capital Assets (net of depreciation and amortization) (in thousands dollars)

	Governmental Activities		Business-type Activities		Total		Total Percentage Change 2024-2023
	2024	2023	2024	2023	2024	2023	
Land	\$ 15,994	\$ 15,489	\$ 3,107	\$ 3,107	\$ 19,101	\$ 18,596	2.7%
Construction in progress	9,886	4,106	18,288	15,260	28,175	19,366	45.5%
Right to use lease assets	626	114	0	8	626	121	414.9%
Right to use SBITA assets	718	0	0	0	718	0	N/A
Buildings and improvements	48,560	46,243	22,100	22,100	70,660	68,343	3.4%
Equipment	28,311	26,067	2,835	2,835	31,146	28,903	7.8%
Infrastructure	65,259	63,296	99,448	99,448	164,706	162,743	1.2%
Totals at historical cost	169,353	155,315	145,777	142,757	315,130	298,072	5.7%
Total accumulated depreciation and amortization	91,315	87,603	74,224	71,862	165,539	159,465	3.8%
Net capital assets	\$ 78,039	\$ 67,712	\$ 71,553	\$ 70,895	\$ 149,591	\$ 138,607	7.9%

Long-term Debt

At the end of fiscal year 2024, the City of Ashland had total outstanding debt of \$27.0 million, which consists of \$3.9 million in general obligation bonds, \$20.4 million in pledged revenue debt, \$1.6 million in notes payable, and \$1.1 million in lease and SBITA liabilities, which constitute direct borrowings.

City of Ashland's Long Term Debt (in thousands)

	Governmental Activities		Business-type Activities		Total		Total Percentage Change 2024-2023
	2024	2023	2024	2023	2024	2023	
GO bonds payable	\$ 2,940	\$ 4,405	\$ 970	\$ 1,195	\$ 3,910	\$ 5,600	-30.18%
Pledge revenue debt	4,029	0	16,359	16,419	20,388	16,419	24.17%
Notes payable	1,649	1,316	0	0	1,649	1,316	25.33%
Lease liability	485	114	0	0	485	114	327.01%
SBITA liability	610	0	0	0	610	0	N/A
Total long-term debt	\$ 9,713	\$ 5,835	\$ 17,329	\$ 17,614	\$ 27,043	\$ 23,449	15.33%

The City incurred \$7 million in new debt during the year, drawing down loan proceeds in the Wastewater Fund for the Wastewater Riparian Restoration Project and the Wastewater Outfall Relocation Project, and in the Street Fund for the Ashland Street Overlay Project. The City also incurred financing for an emergency shelter.

In addition to principal payments, pledged revenue debt in the Water Fund was decreased by \$975,000 in loan forgiveness. See Note III E. Long-term Debt in the Notes to the Financial Statement for additional information on the City's debt.

Financial Section

Debt limitation. Oregon Revised Statutes provide a limit on non-self-supporting general obligation debt of 3% of the real market value of all taxable property within the City's boundaries. Based on the real market value of property in the City for fiscal year, the maximum general obligation debt authorized is \$170,266,757. The amount of outstanding City debt subject to this limitation is \$3,910,000 (under 3% of the maximum debt limitation).

Economic Factors and Next Biennium's Budget and Rates

As the U.S. economy contends with factors such as labor shortages and wage pressure, cost of living increases, supply chain issues, rising inflation, fluctuating interest rates and fears of recession, the preparation of the 2023-2025 biennial budget was challenging. Ashland, like many cities in the country, continues to face challenges in maintaining its workforce and sustaining the high quality of services its residents have come to expect. The City has renewed its focus on attracting and retaining talented and dedicated employees with the goal of becoming the preferred employer in Southern Oregon and was mindful of this as it negotiated agreements with four of its five labor associations in fiscal year 2023.

The City saw 15% - 20% increases in the costs of materials and services during the 2021-2023 biennium and has budgeted a 6.6% increase in departmental operating expenditures. The City will need to be careful managing its resources to stay within budgeted levels.

The City also faces significant deferred maintenance needs in its facilities, the Ashland Fiber Network, and information technology. These needs must be addressed to increase operational efficiency and minimize long-term costs to the City. The 2023-2025 budget contains funding strategies to address some of these issues, while the City continues to look for additional opportunities.

State shared revenues, as well as gas, liquor, cigarette, and highway tax, recovered to pre-pandemic levels during the 2021-2023 biennium. The City's lodging tax has also rebounded, and the City continues to receive consistent revenues from charges for City services. For the 2023-2025 Biennial Budget, property tax, the City's largest source of General Fund revenue, remains unchanged at \$4.2865 per \$1,000 of assessed value. Citywide, operating revenues are budgeted to increase by three percent, except for charges for services, which are budgeted to increase by five percent, recognizing additional revenue is needed to maintain service levels.

The City of Ashland's 2023-2025 Biennial Budget was adopted with \$385,186,270 in total appropriations, which includes \$50,838,150 in ending balance and reserved for future expenditures.

Financial Contact

This financial report is designed to provide a general overview of the City of Ashland's finances for readers with an interest in the City's finances. Questions concerning any of the information provided in this report, or requests for additional information, may be addressed to the City's Finance Department 20 East Main, Ashland, Oregon, 97520 or (541) 488-5300.

BASIC FINANCIAL STATEMENTS

Basic Financial Statements

CITY OF ASHLAND, OREGON Statement of Net Position June 30, 2024

	Primary Government		
	Governmental Activities	Business-type Activities	Total
Assets:			
Current assets:			
Cash and cash equivalents and investments	\$ 42,111,406	\$ 35,630,166	\$ 77,741,572
Receivables (net of allowance for uncollectible)	10,015,573	6,607,509	16,623,081
Lease receivable	172,238	-	172,238
Prepays items	273,840	-	273,840
Inventories	34,130	2,347,780	2,381,910
Internal balances	(8,109,156)	8,109,156	-
Restricted assets:			
Cash and cash equivalents	965,257	-	965,257
Total current assets	45,463,287	52,694,611	98,157,899
Noncurrent assets:			
RHIA assets	417,043	87,662	504,705
Receivables (net of allowance for uncollectible)	118,018	66,980	184,997
Lease receivables	173,856	-	173,856
Capital assets, not being depreciated or amortized			
Land	15,993,654	3,106,925	19,100,579
Construction in progress	9,886,396	18,288,115	28,174,511
Capital assets net of depreciation or amortization			
Right to use lease assets	496,121	-	496,121
Right to use SBITA assets	608,050	-	608,050
Buildings	24,367,011	11,749,639	36,116,649
Machinery and equipment	7,799,570	1,294,307	9,093,877
Infrastructure	18,887,736	37,113,822	56,001,558
Total noncurrent assets	78,747,454	71,707,450	150,454,904
Total assets	124,210,742	124,402,061	248,612,803
Deferred Outflows of Resources:			
Deferred outflows - Pension	9,121,893	2,304,757	11,426,650
Deferred outflows - OPEB	637,333	307,024	944,357
Total deferred outflows	9,759,226	2,611,781	12,371,007

The notes to the financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON Statement of Net Position June 30, 2024

	Primary Government		Total
	Governmental Activities	Business-type Activities	
Liabilities:			
Current liabilities:			
Accounts payable and other	3,976,817	2,223,286	6,200,103
Retainage payable	89,904	85,443	175,348
Lease liability	107,284	-	107,284
SBITA liability	100,495	-	100,495
OPEB Liability	64,338	32,515	96,853
Bonds and notes	1,791,058	845,395	2,636,453
Accrued interest payable	33,646	218,603	252,249
Compensated absences	436,335	112,574	548,908
Total current liabilities	6,599,876	3,517,817	10,117,693
Noncurrent liabilities:			
Compensated absences	1,309,004	337,722	1,646,726
Proportional share of net pension liability	28,816,935	7,280,942	36,097,877
Transitional liability	351,617	-	351,617
Lease liability	378,006	-	378,006
SBITA liability	509,331	-	509,331
Total OPEB liability	2,383,924	1,204,795	3,588,719
Bonds and notes	6,827,124	16,483,998	23,311,123
Total noncurrent liabilities	40,575,941	25,307,457	65,883,398
Total liabilities	47,175,817	28,825,273	76,001,091
Deferred Inflows of Resources:			
Deferred inflows - leases	346,094	-	346,094
Deferred inflows - pension	3,593,405	907,918	4,501,323
Deferred inflows - OPEB	382,921	187,335	570,256
Total deferred inflows	4,322,420	1,095,253	5,417,674
Net Position:			
Net investment in capital assets	68,235,335	54,137,972	122,373,306
Restricted for:			
Perpetual care	970,773	-	970,773
RHIA asset	417,043	87,662	504,705
Grant restrictions - General Government	1,508,629	-	1,508,629
Asset forfeiture	38,606	-	38,606
Transient occupancy tax - tourism	982,117	-	982,117
Airport	336,290	-	336,290
System development	2,587,598	3,368,766	5,956,364
Debt service	1,046,737	-	1,046,737
Donor restrictions	22,235	-	22,235
Unrestricted (deficit)	6,326,368	39,498,916	45,825,284
Total net position	\$ 82,471,730	\$ 97,093,316	\$ 179,565,046

The Notes to the Financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON Statement of Activities For the Year Ended June 30, 2024

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-type Activities	Total
Primary government							
Governmental Activities							
General government	\$ 15,068,713	\$ 15,082,747	\$ 3,851,714	\$ -	\$ 3,865,749	\$ -	\$ 3,865,749
Public safety	20,594,287	4,079,900	795,512	-	(15,718,875)	-	(15,718,875)
Highways and streets	5,648,528	2,029,390	1,692,621	-	(1,926,517)	-	(1,926,517)
Parks and recreation	6,719,778	949,288	299,005	316,518	(5,154,967)	-	(5,154,967)
Interest on long-term debt	130,758	-	-	-	(130,758)	-	(130,758)
Total governmental activities	48,162,064	22,141,325	6,638,852	316,518	(19,065,369)	-	(19,065,369)
Business-type activities							
Water	6,923,593	8,811,039	253,350	975,101	-	3,115,897	3,115,897
Wastewater	6,252,285	6,654,240	-	-	-	401,955	401,955
Stormwater	983,601	833,135	-	-	-	(150,466)	(150,466)
Electric	16,291,560	16,906,546	983,771	-	-	1,598,757	1,598,757
Telecommunications	2,811,885	2,789,597	-	-	-	(22,288)	(22,288)
Total business-type activities	33,262,925	35,994,557	1,237,121	975,101	-	4,943,854	4,943,854
Total primary government	81,424,989	58,135,882	7,875,973	1,291,619	(19,065,369)	4,943,854	(14,121,515)

General Revenues:

Property taxes	13,776,092	13,776,092
Utility users tax	3,564,189	3,564,189
Users taxes	7,152,517	7,152,517
Unrestricted interest earnings	1,862,063	1,722,591
Miscellaneous	-	571,603
Transfers	50,000	(50,000)
Total general revenues and transfers	26,404,862	2,244,194
Change in net position	7,339,493	7,188,048
Net position - beginning	75,132,237	89,905,268
Net position - ending	\$ 82,471,730	\$ 179,565,046

The Notes to the Financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON Balance Sheet Governmental Funds June 30, 2024

	General	Street	Other Governmental Funds	Total Governmental Funds
Assets				
Cash and cash equivalents and investments	\$ 16,759,920	\$ 4,478,489	\$ 9,510,845	\$ 30,749,254
Receivables (net of allowance for uncollectible)	8,434,776	973,172	602,722	10,010,669
Lease receivables	-	-	346,094	346,094
Prepays items	15,647	-	4,760	20,407
Cash - restricted	-	-	965,257	965,257
Total assets	\$ 25,210,342	\$ 5,451,661	\$ 11,429,679	\$ 42,091,682
Liabilities				
Accounts payable	2,683,165	921,220	185,500	3,789,885
Retainage payable	-	89,904	-	89,904
Total liabilities	2,683,165	1,011,124	185,500	3,879,789
Deferred Inflows of Resources				
Unavailable revenue - property taxes	431,400	-	25,256	456,656
Unavailable revenue - special assessments & other	2,044,929	4,900	106,500	2,156,329
Lease related	-	-	346,093	346,093
Total deferred inflows of resources	2,476,329	4,900	477,849	2,959,078
Fund Balances				
Nonexpendable				
Perpetual care	-	-	970,773	970,773
Prepaid items	15,647	-	4,760	20,407
Restricted				
Grant restrictions - general government	1,472,010	-	36,619	1,508,629
Asset forfeiture	38,606	-	-	38,606
Transient occupancy tax - tourism	-	-	982,117	982,117
Airport	-	-	336,290	336,290
System development charges	-	-	2,587,598	2,587,598
Debt commitment	-	-	1,046,737	1,046,737
Donor restrictions	22,235	-	-	22,235
Committed				
General activities	431,819	-	-	431,819
Housing activities	-	-	252,642	252,642
Street activities	-	4,435,636	-	4,435,636
Parks activities	-	-	3,571,252	3,571,252
Capital projects funds	-	-	977,542	977,542
Unassigned	18,070,531	-	-	18,070,531
Total fund balances	20,050,848	4,435,636	10,766,330	35,252,814
Total liabilities, deferred inflows and fund balances	\$ 25,210,342	\$ 5,451,661	\$ 11,429,679	\$ 42,091,682

The Notes to the Financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position June 30, 2024

Amounts reported for governmental activities in the Statement of Net Position are different because:

Total fund balances - governmental funds	\$ 35,252,814
--	---------------

The cost of capital assets (land, buildings, improvements, machinery and equipment, infrastructure, and construction in progress) is reported as an expenditure in governmental funds. The Statement of Net Position includes those capital assets among the assets of the City as a whole.

Net capital assets	71,241,856
Net lease and SBITA assets	1,104,171

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the Statement of Net Position.

Long-term liabilities	(8,618,182)
Lease and SBITA liability	(1,095,117)
Accrued interest on liabilities	(34,871)

The net pension assets (liability), and deferred inflows and outflows related to the Net Pension Liability is the difference between the total pension liability and the assets set aside to pay benefits earned to the past and current employees and beneficiaries.

(23,269,572)

The OPEB assets (liability), and deferred inflows and outflows related to the OPEB Asset is the difference between the total OPEB liability and the assets set aside to pay benefits earned to the past and current employees and beneficiaries.

(1,730,048)

Accrued compensated absences are not due and payable in the current period and, therefore, are not reported in the funds.

Accrued vacation and sick leave	(1,716,606)
---------------------------------	-------------

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.

Unavailable revenue:	
Unavailable - property taxes	456,656
Unavailable - special assessments and all others	2,156,329

Internal Service Funds are used by the City to charge costs of insurance, risk management, and fleet management services to individual funds. Their assets and liabilities are included in the Statement of Net Position.

Internal Service Fund net position	<u>8,724,300</u>
Total net position	<u>\$ 82,471,730</u>

The Notes to the Financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Year Ended June 30, 2024

	General Fund	Street Fund	Other Governmental Funds	Total Government
Revenues				
Taxes	\$ 24,106,609	\$ 2,343,614	\$ 1,867,258	\$ 28,317,480
Fees, licenses and permits	1,591,398	-	-	1,591,398
Intergovernmental	1,744,883	1,692,621	3,952,714	7,390,218
Charges for services	10,586,886	1,694,331	1,630,609	13,911,826
System development charges	-	-	403,258	403,258
Assessments	-	943	-	943
Fines and forfeitures	301,364	-	-	301,364
Interest on investments	1,252,846	65,073	544,145	1,862,063
Miscellaneous	831,217	187	2,000	833,404
Total revenues	<u>40,415,203</u>	<u>5,796,769</u>	<u>8,399,983</u>	<u>54,611,955</u>
Expenditures				
Current:				
General government	13,948,065	-	1,073,428	15,021,494
Public safety	21,083,552	-	-	21,083,552
Highways and streets	-	4,237,554	81,032	4,318,586
Parks and recreation	5,960,680	-	(27,432)	5,933,249
Debt service:				
Principal	240,850	70,000	1,661,607	1,972,457
Interest	7,226	7,762	124,037	139,025
Capital outlay	1,844,168	2,892,959	7,087,857	11,824,984
Total expenditures	<u>43,084,541</u>	<u>7,208,275</u>	<u>10,000,529</u>	<u>60,293,345</u>
Excess (deficiency) of revenues over expenditures	<u>(2,669,338)</u>	<u>(1,411,507)</u>	<u>(1,600,545)</u>	<u>(5,681,390)</u>
Other financing sources (uses)				
Proceeds from debt issuance	-	4,028,789	600,000	4,628,789
Proceeds from lease and SBITA	1,230,767	-	-	1,230,767
Transfers In	521,096	-	3,795,446	4,316,542
Transfers Out	(310,500)	(2,978,031)	(978,011)	(4,266,542)
Total other financing sources (uses)	<u>1,441,363</u>	<u>1,050,758</u>	<u>3,417,435</u>	<u>5,909,556</u>
Net change in fund balances	(1,227,975)	(360,749)	1,816,889	228,166
Fund balances - beginning	<u>21,278,823</u>	<u>4,796,385</u>	<u>8,949,441</u>	<u>35,024,649</u>
Fund balances - ending	<u>\$ 20,050,848</u>	<u>\$ 4,435,636</u>	<u>\$ 10,766,330</u>	<u>\$ 35,252,815</u>

The Notes to the Financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2024

Explanation of certain differences between the Net Changes in Fund Balance and the Government-wide Statement of Activities.

Changes in net fund balance	\$	228,166
-----------------------------	----	---------

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense.

Capital contribution		314,463
Capital outlay expenditures capitalized		10,594,216
Lease and SBITA outlay capitalized		1,238,617
Depreciation and amortization expense		(3,185,975)

The Pension Expense and the changes in the deferred inflows and outflows related to the changes in the Net Pension Assets (Liability) from year to year due to changes in total pension liability and the fair value of pension plan net position available to pay pension benefits.		316,581
--	--	---------

The OPEB Expense and the changes in the deferred inflows and outflows related to the changes in the total OPEB Assets (Liability) from year to year due to changes in total OPEB liability and the fair value of OPEB plan net position available to pay benefits.		108,187
--	--	---------

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transitions that are not normally paid with expendable available financial resources. However, in the Statement of Activities (which is presented on the accrual basis of accounting) expenses and liabilities are reported, regardless of when financial resources are available. This adjustment combines the net changes in liability balances.

General obligation bonds and notes payable		(2,897,182)
Lease and SBITA		(990,487)
Compensated absences		(107,965)
Accrued interest		1,042

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds.

Property taxes		(4,694)
Special assessments		(718)
Other		474,918
Transient Lodging Tax		52,354

Internal Service Funds are used by the City to charge costs of insurance, risk management and fleet management services to individual funds. Their net activity is included in the statement of activities.

Internal Service Fund change in net position		1,197,970
Change in net position	\$	7,339,493

The Notes to the Financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON Statement of Net Position Proprietary Funds June 30, 2024

	Business-type Activities					Governmental Activities	
	Water Fund	Wastewater Fund	Stormwater Fund	Electric Fund	Tele-communications Fund	Total Enterprise Funds	Internal Service Funds
ASSETS							
Current Assets							
Cash and cash equivalents and investments	\$ 16,387,491	\$ 7,603,700	\$ 1,980,626	\$ 6,953,764	\$ 2,704,585	\$ 35,630,166	\$ 11,362,152
Interest and accounts receivable, net	1,712,815	1,763,448	160,798	2,480,054	490,394	6,607,509	116,305
Notes and contracts receivable	-	-	-	66,980	-	66,980	6,616
Inventories	768,914	4,237	-	1,574,629	-	2,347,780	34,130
Prepaid items	-	-	-	-	-	-	253,433
Total current assets	18,869,220	9,371,385	2,141,424	11,075,427	3,194,979	44,652,435	11,772,635
Noncurrent Assets							
Capital assets							
Land	956,587	2,150,338	-	-	-	3,106,925	98,770
Construction in process	8,399,894	9,866,509	21,711	-	-	18,288,115	-
Capital assets	42,477,952	52,928,386	1,521,867	17,642,257	9,811,796	124,382,258	18,979,711
Less accumulated depreciation and amortization	(23,889,900)	(28,973,070)	(1,087,967)	(10,736,717)	(9,536,835)	(74,224,489)	(13,385,971)
Total noncurrent assets	27,944,533	35,972,163	455,611	6,905,540	274,961	71,552,808	5,692,510
Total assets	46,813,753	45,343,548	2,597,035	17,980,967	3,469,941	116,205,244	17,465,146
DEFERRED OUTFLOWS OF RESOURCES							
Pension related	550,765	394,220	116,552	1,034,112	209,108	2,304,757	145,118
OPEB related	74,348	93,762	40,312	80,012	18,590	307,024	14,942
Total deferred outflows of resources	625,113	487,982	156,864	1,114,124	227,698	2,611,781	160,060
LIABILITIES							
Current liabilities							
Accounts payable	229,626	285,991	11,095	1,235,373	31,132	1,793,217	182,582
Retainage payable	-	85,443	-	-	-	85,443	-
Accrued salaries and payroll taxes	57,390	21,386	5,117	44,124	10,619	138,636	3,124
Accrued interest payable	119,726	98,618	259	-	-	218,603	-
Other liabilities	-	-	-	291,426	-	291,426	-
Compensated absences	30,165	20,267	1,062	53,896	7,184	112,574	7,183
Pledged revenue debt payable - current	503,430	111,965	-	-	-	615,395	-
General obligation bonds payable, current	180,000	40,000	10,000	-	-	230,000	-
Total current liabilities	1,120,337	663,670	27,533	1,624,819	48,935	3,485,294	192,890
Noncurrent liabilities							
Compensated absences	90,496	60,800	3,186	161,687	21,553	337,722	21,550
Net OPEB Liabilities	279,948	364,089	165,851	273,054	66,706	1,149,648	52,640
Proportionate Share of Net Pension Liability	1,739,918	1,245,377	368,198	3,266,858	660,591	7,280,942	458,443
Pledged revenue debt payable, net	7,704,849	8,039,149	-	-	-	15,743,998	-
General obligation bonds payable, net	570,000	135,000	35,000	-	-	740,000	-
Total noncurrent liabilities	10,385,211	9,844,415	572,235	3,701,599	748,849	25,252,310	532,633
Total liabilities	11,505,548	10,508,084	599,768	5,326,418	797,784	28,737,604	725,522
DEFERRED INFLOWS OF RESOURCES							
Pension related	216,964	155,296	45,914	407,370	82,374	907,918	57,167
OPEB related	45,391	57,428	24,847	48,375	11,294	187,335	9,061
Total deferred inflows of resources	262,355	212,725	70,761	455,745	93,667	1,095,253	66,228
NET POSITION							
Net Investment in capital assets	18,986,254	27,560,606	410,611	6,905,540	274,961	54,137,972	5,692,510
Restricted for system development	966,355	2,372,090	30,321	-	-	3,368,766	-
Unrestricted	15,718,353	5,178,025	1,642,438	6,407,388	2,531,227	31,477,429	11,140,945
Total net position	\$ 35,670,962	\$ 35,110,721	\$ 2,083,370	\$ 13,312,928	\$ 2,806,188	\$ 88,984,167	\$ 16,833,456

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds 8,106,149
 Net position of business-type activities \$ 97,090,316

The Notes to the Financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds For the Year Ended June 30, 2024

	Business-type Activities					Governmental Activities	
	Water Fund	Wastewater Fund	Stormwater Fund	Electric Fund	Tele-communications Fund	Total Enterprise Funds	Internal Service Funds
Operating revenues							
Charges for services	\$ 8,811,039	\$ 6,654,240	\$ 833,135	\$ 16,906,546	\$ 2,789,598	\$ 35,994,558	\$ 6,696,159
Miscellaneous	10,926	3,939	-	556,738	-	571,603	199,747
Total operating revenues	8,821,965	6,658,179	833,135	17,463,284	2,789,598	36,566,161	6,895,906
Operating expenses							
Cost of services	6,503,862	5,203,889	973,992	16,695,958	2,884,748	32,262,451	4,026,169
Depreciation and amortization	702,952	1,213,832	53,022	337,184	55,132	2,362,122	613,834
Total operating expenses	7,206,814	6,417,721	1,027,014	17,033,142	2,939,880	34,624,573	4,640,003
Operating income (loss)	1,615,151	240,458	(193,879)	430,142	(150,282)	1,941,588	2,255,904
Non-operating revenue (expenses):							
Intergovernmental	253,350	-	-	983,771	-	1,237,121	-
Investment earnings	791,878	355,969	98,674	333,559	142,511	1,722,591	449,538
Interest expense	(30,546)	(113,976)	(1,301)	-	-	(145,823)	-
Total non-operating revenue (expenses)	1,014,682	241,993	97,373	1,317,330	142,511	2,813,889	449,538
Transfers and Capital Contributions							
Transfer Out	(50,000)	-	-	-	-	(50,000)	-
Capital Contributions	975,101	-	-	-	-	975,101	-
Total transfers	925,101	-	-	-	-	925,101	-
Change in net position	3,554,934	482,451	(96,506)	1,747,472	(7,771)	5,680,578	2,705,442
Total net position - beginning	32,116,028	34,628,270	2,179,876	11,565,456	2,813,959	83,303,589	14,128,014
Total net position - ending	\$ 35,670,962	\$ 35,110,721	\$ 2,083,370	\$ 13,312,928	\$ 2,806,188	\$ 88,984,167	\$ 16,833,456
Change in position						\$ 5,680,578	
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds						1,507,470	
Change in net position of business-type activities						<u>\$ 7,188,048</u>	

The Notes to the Financial statements are an integral part of this statement

Basic Financial Statements

CITY OF ASHLAND, OREGON Statement of Cash Flows Proprietary Funds For the year ended June 30, 2024

	Business-type Activities - Enterprise Funds					Total	Governmental
	Water Fund	Wastewater Fund	Stormwater Fund	Electric Fund	Tele- communications Fund		Internal Service Funds
Cash flows from operating activities:							
Receipts from customers and users	\$ 8,624,494	\$ 6,415,116	\$ 804,056	\$ 16,880,836	\$ 2,813,050	\$ 35,537,552	\$ 129,828
Receipts from internal users	-	-	-	-	-	-	6,683,225
Payments to suppliers	(4,477,725)	(3,828,652)	(478,420)	(13,454,611)	(2,298,941)	(24,538,350)	(4,070,201)
Payments to employees	(2,134,629)	(1,810,679)	(367,770)	(3,772,550)	(714,158)	(8,799,786)	(766,406)
Net cash from operating activities	2,012,140	775,785	(42,134)	(346,325)	(200,049)	2,199,417	1,976,446
Cash flows from noncapital financing activities:							
Transfers In (Out)	(50,000)	-	-	-	-	(50,000)	-
Intergovernmental	253,350	-	-	325,771	-	579,121	-
Net cash from noncapital financing activities	203,350	-	-	325,771	-	529,121	-
Cash flows from capital and related financing activities:							
Acquisition and construction of capital assets	(532,438)	(2,489,643)	(5,683)	-	-	(3,027,764)	(1,988,386)
Proceeds from issuance of debt	668,867	2,777,031	-	-	-	3,445,898	-
Principal paid on bonds, contracts and notes	(391,501)	(150,854)	(10,000)	-	-	(552,355)	-
Interest paid on debt	(30,546)	(113,976)	(1,301)	-	-	(145,823)	-
Net cash from capital and related financing activities	(285,618)	22,558	(16,984)	-	-	(280,045)	(1,988,386)
Cash flows from investing activities:							
Interest from investments and other income	791,877	355,958	98,674	333,559	142,507	1,722,577	449,538
Net increase (decrease) in cash and investments	2,721,748	1,154,301	39,556	313,005	(57,542)	4,171,068	437,598
Cash and investments, beginning of year	13,665,743	6,449,399	1,941,070	6,640,759	2,762,127	31,459,098	10,924,553
Cash and investments, end of year	\$ 16,387,491	\$ 7,603,700	\$ 1,980,626	\$ 6,953,764	\$ 2,704,585	\$ 35,630,166	\$ 11,362,152
Reconciliation of operating income to net cash provided by operating activities:							
Operating income	\$ 1,615,151	\$ 240,458	\$ (193,879)	\$ 430,142	\$ (150,282)	\$ 1,941,588	\$ 2,255,904
Depreciation and amortization	702,952	1,213,832	53,022	337,184	55,132	2,362,122	613,834
Change in assets and liabilities:							
(Increase) decrease in:							
Receivables	(197,471)	(243,063)	(29,079)	(582,448)	23,452	(1,028,609)	(82,854)
Net pension liability and related deferreds	29,760	(151,203)	76,011	167,234	(73,419)	48,383	(157,224)
Total OPEB liability and related deferreds	47,840	59,883	64,442	18,377	967	191,509	881
Inventories	(12,216)	-	-	(542,162)	-	(554,378)	(515,936)
Increase (decrease) in:							
Accounts payable and accrued liabilities	(177,690)	(316,808)	(15,364)	(167,016)	(61,989)	(738,867)	(129,655)
Other liabilities	3,814	(27,314)	2,714	(7,636)	6,091	(22,331)	(8,504)
Net cash from operating activities	\$ 2,012,140	\$ 775,785	\$ (42,134)	\$ (346,325)	\$ (200,049)	\$ 2,199,416	\$ 1,976,446
Schedule of non-cash capital and related financing activities:							
Unrealized gain (loss) on investments	\$ 8,901	\$ 4,147	\$ 1,089	\$ 3,510	\$ 1,498	\$ 19,145	\$ 5,375
Loan forgiveness	975,101	-	-	-	-	-	-
Net noncash investing, capital and financing activities	\$ 984,002	\$ 4,147	\$ 1,089	\$ 3,510	\$ 1,498	\$ 19,145	\$ 5,375

The accompanying notes are an integral part of the basic financial statements.

Basic Financial Statements

CITY OF ASHLAND, OREGON Notes to the Basic Financial Statements For the year ended June 30, 2024

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Ashland, Oregon (City) is a municipal corporation operating under an amended charter adopted by the voters in 2020. The City Council (Council), composed of the Mayor and six council members, comprises the legislative branch of the government. Individual departments are under the direction of the City Manager, who is appointed by the Council. The accompanying financial statements present the City, an entity for which the City is considered to be financially accountable.

B. Government-wide and Fund Financial Statements

The presentation of financial information required by GASBS 34 for Basic Financial Statements and Supplementary Information are described below and in the Management's Discussion and Analysis located earlier in this document. The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Changes in Activities) report information on the activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds financial statements. Revenues are recorded when earned and expenses are reported when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. The budgetary basis of accounting is the same as Generally Accepted Accounting Principles (GAAP). Revenues are recognized as soon as they are both

Basic Financial Statements

measurable and available. Revenues are considered to be available when they are collected within the period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are accruable so have been recognized as revenues of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The Street Fund accounts for the resources and operating expenditures related to the maintenance, operation and construction of the City's streets and storm water collection infrastructure. While a substantial portion of revenues come from user fees, the primary source is state-shared highway funds.

The City reports the following major proprietary funds:

- The Water Fund accounts for the resources and expenses related to supply, treatment and distribution of water throughout the City. The primary source of revenue is user fees.
- The Wastewater Fund accounts for the resources and expenses related to collection and treatment of wastewater throughout the City. The primary source of revenue is user fees.
- The Stormwater Fund accounts for the resources and expenses related to collection and treatment of stormwater throughout the City. The primary source of revenue is user fees.
- The Electric Fund accounts for the resources and expenses related to distribution of electricity throughout the City. The primary source of revenue is user fees.
- The Telecommunications Fund accounts for the resources and expenses related to broadband and high-speed data transmission services throughout the City. The primary source of revenue is user fees.

Additionally, the City reports the following fund types:

- Special revenue funds account for proceeds of specific revenue sources that are restricted, committed or assigned to expenditure for specific purposes other than debt service or capital expenditure.
- Debt service funds account for financial resources that are restricted, committed, or assigned to expenditures for principal and interest related costs as well as the financial resources being accumulated for future debt service.
- Capital projects funds account for financial resources that are restricted, committed, or assigned to expenditures for capital outlays, except for those financed by proprietary funds.

Basic Financial Statements

Revenues are derived primarily from property taxes and state gas tax apportionments which are designated for the construction of specific projects.

- Internal Service Funds account for insurance and fleet management services primarily provided to other departments or agencies of the City. The costs of the services provided are recovered by the charges to the department and/or outside agency receiving the service.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are payment-in-lieu of taxes and other charges between the City's various utility funds and the other functions of the City. The enterprise funds which operate water, wastewater, and electric services are charged franchise fees by the General Fund. Franchise fees would be charged to any such operation under local ordinance, so these fees are recognized as direct operating expenses in those funds and as revenue to the General Fund rather than transfers. Payments for fiscal year 2024 include \$747,446 from the Water Fund, \$530,084 from the Wastewater Fund, and \$1,776,628 from the Electric Fund. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing, producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The enterprise and internal service funds are charges to customers for sales and services.

Where applicable, enterprise funds also recognize the portion of System Development Charges intended to recover the cost of connecting new customers to the system as operating revenue. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources to the limits of the policies and statutes governing them first, then unrestricted resources as they are needed.

D. Assets, Liabilities and Net Position

1. Cash and Cash Equivalents and Investments

The City's cash and cash equivalents are comprised of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds and the State Treasurer's Investment Pool.

City investments are reported at fair value. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of pool shares.

Basic Financial Statements

2. Restricted Cash

The balance of restricted assets reported in the Statement of Net Position is as follows:

	General Government
Restricted Cash:	
Cemetery Trust Fund	<u>\$ 965,257</u>

3. Receivables and Payables

Activity between funds that are representative of lending and borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds.” Any residual balances outstanding between the governmental and business-type activities are reported in the government-wide financial statements as “internal balances.”

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not expendable available financial resources.

All trade and property taxes receivable are shown net of an allowance for uncollectible accounts. Trade accounts receivable in excess of 120 days comprise the trade accounts receivable allowance for uncollectibles.

Property taxes are levied as of July 1 on property assessed as of the same date. The tax levy is due November 15, with an optional payment method of 1/3 due November 15, 1/3 due January 15, and 1/3 due March 15. Taxes paid in full November 15 receive a three percent (3%) discount. Property taxes are considered delinquent after the appropriate due date, at which time the applicable property is subject to lien, and penalties and interest are assessed.

Notes and contracts receivable are recorded at par. Interest assessed is recorded as revenue when the payment becomes due.

4. Inventories

Inventories are reported at moving average cost. Inventories are recorded as expenditures when consumed rather than when purchased.

5. Prepaid items and Advances

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements using the consumption method.

6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure (e.g., streets, roads, bridges, sidewalks and similar public domain items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined in the City’s capitalization policy as having a historic cost or market value in excess of \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

Donated assets, donated works of art and similar items, and capital assets received in a service concession arrangement will be reported at acquisition value at the date of the donation.

Basic Financial Statements

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

The City's policy states that any asset that is internal development will be capitalized if the actual or estimated cost is \$25,000 or more. The useful life of the assets will be determined by the developing department, the Finance Department and the City Manager.

Property, plant and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives of the related assets:

Buildings and improvements	33 to 50 years
Electric power generation and distribution systems	40 to 70 years
Water, wastewater and storm water systems	15 to 50 years
Public domain infrastructure	15 to 25 years
Equipment	2 to 20 years

7. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Since the City does not have a policy to pay any amounts when employees separate from service with the City, there is no liability for unpaid accumulated sick leave. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured or are taken and paid from current resources.

8. Long-Term Liabilities

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

Bond premiums and discounts are deferred and amortized over the life of the bond using the effective interest method. Bonds payable are reported net of the applicable bonding premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

9. Net Position/Fund Balance

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- *Net investment in capital assets* consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets.

Basic Financial Statements

Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.

- *Restricted* net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- *Unrestricted* net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the City of Ashland will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City of Ashland's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called fund balance. The City's governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes.

Non-spendable fund balance represents amounts that are not in a spendable form. The non-spendable fund balance represents perpetual care and prepaid items.

Restricted fund balance represents amounts that are legally restricted by outside parties for a specific purpose (such as debt covenants, grant requirements, donor requirements, or other governments) or are restricted by law (constitutionally or by enabling legislation).

Committed fund balance represents funds formally set aside by the governing body for a particular purpose. The use of committed funds would be approved by City Council resolution.

Assigned fund balance represents amounts that are constrained by the expressed intent to use resources for specific purposes that do not meet the criteria to be classified as restricted or committed. Intent can be stipulated by the governing body or by an official to whom that authority has been given by the governing body. Currently, management does not have authority to assign fund balance.

Unassigned fund balance is the residual classification of the General Fund. Only the General Fund may report a positive unassigned fund balance. Other governmental funds would report any negative residual fund balance as unassigned.

As previously mentioned, the City of Ashland has approved the following order of spending regarding fund balance categories: restricted resources are spent first when both restricted and unrestricted (committed, assigned or unassigned) resources are available for expenditures. When unrestricted resources are spent, the order of spending is committed (if applicable), assigned (if applicable) and unassigned.

To preserve a sound financial system and to provide a stable financial base, the governing body has

Basic Financial Statements

adopted a minimum fund balance policy. Financial Management Policies were updated and approved in May 2023. The targets for fund balances are generally a function of estimated average annual expenditures of the prior three years and are intended to help maintain financial viability of each fund. They vary based on how susceptible a fund is to revenue fluctuations and based on the riskiness of the activities in each different fund.

10. Deferred Outflows/Inflow of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflow of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

11. Leases and Software Based Information Technology Arrangements

As a lessor, the City recognizes lease contracts or equivalents that have a term exceeding one year and the cumulative future *receipts* on the contract exceed \$25,000. The City uses the same interest rate it charges to lessee as the discount rate or that is implicit in the contract to the lessee. Short-term lease receipts and variable lease receipts not included in the measurement of the lease receivable are recognized as income when earned.

As a lessee, the City recognizes lease contracts or equivalents (including Subscription Based Information Technology Arrangements) that have a term exceeding one year and the cumulative future *payments* on the contract exceed \$25,000. The City uses a discount rate that is explicitly stated or implicit in the contract. When a readily determinable discount rate is not available, the discount rate is determined using the City's incremental borrowing rate at start of the lease for a similar asset type and term length to the contract. Short-term lease payments are expensed when incurred.

12. Accounting and Reporting Changes

New Funds

The City created five new funds in fiscal year 2024 to track revenue from one-time system development charges (SDC) imposed on new development to recover the related costs of expanding infrastructure. The Street SDC fund is considered a special revenue fund, and the Parks SDC Fund is considered capital improvements fund. The Water, Wastewater and Stormwater SDC funds are considered enterprise sub-funds that are reported with the Water, Wastewater and Stormwater funds in the Basic Financial Statements, and separately in the Supplementary Information for budgetary purposes.

New Pronouncements

The City implemented GASB Statement No. 100, "Accounting Changes and Error Corrections." This statement defines accounting changes and prescribes the accounting and financial reporting for each type of accounting change and error corrections. The City did not have any accounting changes or error corrections in fiscal year 2024.

Basic Financial Statements

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

The City has adopted a biennial budget for all funds on a basis consistent with generally accepted accounting principles for governmental funds. The City Council resolution adopting the budget and authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations.

Appropriations are at the department (organizational unit) level for funds with more than one department and by total personal services, materials and services, capital outlay, debt service, transfers, and contingency for those funds with only one department or function. The detail budget document, however, is required to contain more specific, detailed information for the above-mentioned expenditure categories. The City budgets debt service principal and interest on a cash basis, it is reported on the statement of changes in revenues, expenses and changes in position.

Unexpected additional resources may be added to the budget through the use of a supplemental budget. The supplemental budget process requires hearings before the public, publications in newspapers, and approval by the City Council. Original and supplemental budgets may be modified only by the City Council through the use of appropriation transfers between the levels of control. In addition, Oregon Local Budget Law provides certain specific exceptions to the supplemental budget process to increase appropriations. Such transfers and increases require approval by the City Council by adoption of a resolution. Budget appropriation amounts shown in the financial statements include the original and revised budget appropriations as approved by the City Council. Appropriations are limited to a biennium budget period of 2023-2025; therefore, all spending authority of the City lapses at the end of the biennial period.

- In fiscal year 2024, Council approved eight resolutions that amended the budget: Resolutions 2023-21, 2023-22, 2023-23, 2023-26, 2024-01, 2024-08, 2024-10, and 2024-16.

Expenditures of the various funds were within authorized appropriations for the year ended June 30, 2024.

Deficit Fund Equity

Generally accepted accounting principles and Oregon state law requires fund disclosure of deficit fund balance/total net position. On June 30, 2024, no funds reported a deficit net position in the GAAP basis financial statements.

Basic Financial Statements

III. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

	<u>Total Primary Government</u>
Petty cash	\$ 3,090
Deposits with financial institutions	3,194,679
Imprest Cash	120,000
Investments	<u>75,389,060</u>
	<u>\$ 78,706,829</u>
Governmental - unrestricted	\$ 77,741,572
Governmental - restricted:	
Cemetery Trust Fund	<u>965,257</u>
	<u>\$ 78,706,829</u>

1. Deposits

Deposits with financial institutions include bank demand deposits. Oregon Revised Statutes require deposits to be adequately covered by federal depository insurance or deposited at an approved depository as identified by the Treasury.

2. Credit Risk Deposits

There is a risk that, in the event of a bank failure, the City's deposits may not be returned. The City's deposit policy is in accordance with ORS 295. All deposits are collateralized with eligible securities in amounts determined by the Oregon State Treasury (OST). The OST's custodian, Federal Home Loan Bank of Des Moines, is the agent of the depository bank. The securities pledged are designated as subject to the Pledge Agreement between the Depository Bank, Custodian Bank and OST and are held for the benefit of the OST on behalf of the public depositors. The City's deposit policy requires that all deposits are covered by the Federal Deposit Insurance Corporation (FDIC), and/or are collateralized as required by and in compliance with ORS 295. The FDIC's standard insurance amount is \$250,000 per depositor, per insured bank, for each account ownership category.

3. Investments

Policies officially adopted by City Council allow the City to invest in: U.S. Treasury Obligations (bills, notes and bonds), U.S. Government Agency Securities and Instrumentalities of Government Sponsored Corporations, Banker's Acceptances, Certificates of Deposit (at commercial banks that have a branch in Oregon and Savings & Loan Associations that have a branch in Oregon),

State and Local Government Securities, Commercial Paper (A1, AA, P1), State of Oregon Investment Pool, and Repurchase Transactions.

Basic Financial Statements

Cash and Investments Note

As of June 30, 2024, the fair value measurement at the measurement date, the City had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in months)</u>	
		<u>Less than 3</u>	<u>3-17</u>
U.S. Treasury Bill	\$ 35,697,402	-	35,697,402
State Treasurer's Investment Pool	39,691,658	39,691,658	-
	<u>\$ 75,389,060</u>	<u>\$ 39,691,658</u>	<u>\$ 35,697,402</u>

The Oregon Local Government Investment Pool (LGIP) is an open-ended, no-load diversified portfolio offered to any municipality, political subdivision or public corporation of the State that by law is made the custodian of, or has control of, any public funds. The Office of the State Treasurer (OST) manages the LGIP. The LGIP is commingled with other State funds in the Oregon Short-Term Fund (OSTF). The OSTF is not managed as a stable net asset value fund; therefore, the preservation of principal is not assured. The LGIP is not rated by a national rating service. Additional information about the OSTF can be obtained at www.oregon.gov/treasury. The weighted-average maturity of LGIP is less than one year. The fair value of the City's position in the pool is the same as the value of the pool shares.

Interest Rate Risk

As a means of limiting its exposure to fair value losses resulting from rising interest rates, the City's investment policy allows only the purchase of investments that can be held to maturity. Investments cannot be made predicated upon selling the security prior to maturity.

The City limits investment maturities as follows:

Under 30 days	10% minimum
Under 90 days	25% minimum
Under 270 days	50% minimum
Under 1 year	75% minimum
Under 18 months	80% minimum
Under 3 years	100% minimum

Oregon Revised Statutes require that investments do not exceed a maturity of 18 months, except when the local government has adopted a written investment policy that was submitted to and reviewed by the OSTFB.

Credit Risk

Neither the Oregon Revised Statutes nor the City's investment policy limits investments as to credit rating for securities purchased from U.S. Government Agencies. As noted above, the LGIP is unrated.

Oregon Revised Statutes require Banker's Acceptances to be guaranteed by and carried on the books of, a qualified financial institution, eligible for discount by the Federal Reserve System, and issued by a qualified financial institution whose short-term letter of credit rating is rated in the highest category by one or more nationally recognized statistical rating organizations.

Basic Financial Statements

Concentration of Credit Risk

To avoid incurring unreasonable risks inherent to over-investing in specific instruments or in individual financial institutions, the City's investment policy sets maximum limits on the percentage of the portfolio that can be invested in any one type of security. As of June 30, 2024, the City was in compliance with all percentage restrictions.

Oregon Revised Statutes require that no more than 25 percent of the monies of local government to be invested in Bankers Acceptances of any singular qualified financial institution. Amounts in the State Treasurer's LGIP are not required by law to be collateralized.

Per City policy, no more than the stated percentage of the overall portfolio will be invested in each of the following categories of securities:

U.S. Treasury Obligations	100%
U.S. Government Agency Securities & Instrumentalities of Government Sponsored Corp.	100%
Bankers' Acceptances	50%
Certificates of Deposit	35%
State and Local Government Securities	35%
Repurchase Transactions	25%
Commercial Paper (AA, A1, P1)	10%
State of Oregon Investment Pool Securities	100%

Fair Value of Investments

The City of Ashland measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles (GAAP). These guidelines recognize a three-tiered fair value hierarchy as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than those in Level 1; and
- Level 3: Unobservable inputs

Debt and equity securities classified as Level 1 are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 are valued using the following approaches: debt securities are normally valued based on price data obtained from observed transactions and market price quotations from broker dealers and/or pricing vendors; equity securities are valued using fair value per share for each fund. Certificates of deposit classified in Level 2 are valued using broker quotes that utilize observable market inputs. Securities classified as Level 3 have limited trade information, these securities are priced or using the last trade price or estimated using recent trade prices.

At June 30, 2024, the City of Ashland had the following recurring fair value measurements:

Investments by Fair Value Level	30-Jun-24	Fair Value Measurement			Cost Measurement
		Level 1	Level 2	Level 3	
U.S. Treasury obligations	\$ 31,710,212	\$ 31,710,212	\$ -	\$ -	\$ -
US Agency obligations	3,987,190	-	3,987,190	-	-
State Treasurer's Investment Pool	39,691,658	39,691,658	-	-	39,691,658
	<u>\$ 75,389,060</u>	<u>\$ 39,691,658</u>	<u>\$ 3,987,190</u>	<u>\$ -</u>	<u>\$ 39,691,658</u>

Basic Financial Statements

B. Receivables

As of year-end, receivables for the City's individual major funds and non-major, internal service in aggregate, including the applicable allowances for uncollectable accounts, are as follows:

	Total Governmental Activities	Total Business-Type Activities	Accounts, Net
<u>Current Receivable</u>			
Property Tax	\$ 527,773	\$ -	\$ 527,773
Business Licenses	63,023	-	63,023
Ambulance Billing	1,868,355	-	1,868,356
Utility Receivables	1,532,183	5,131,968	6,664,151
Grant Receivables	2,906,288	1,232,279	4,138,567
Misc. Receivables	2,280,559	243,261	2,523,820
Hotel/Motel Receivables	837,391	-	837,391
Total current	<u>10,015,572</u>	<u>6,607,508</u>	<u>16,623,081</u>
<u>Long-Term Receivable</u>			
Rehabilitation Loans	54,452	-	54,452
Special Assessments	4,900	-	4,900
Conservation Loans	-	66,980	66,980
Notes Receivable	6,616	-	6,616
SDC receivable	52,049	-	52,049
Total long-term	<u>118,017</u>	<u>66,980</u>	<u>184,997</u>
Total	<u>\$ 10,133,589</u>	<u>\$ 6,674,488</u>	<u>\$ 16,808,079</u>

Governmental funds report unearned and unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in all funds were as shown on the table below as follows:

<u>Governmental Activities:</u>	General Fund	Street Fund	Other Governmental Funds	Total Governmental Funds
Property Taxes	\$ 431,400	\$ -	\$ 25,256	\$ 456,656
Leases	-	-	346,093	346,093
Deferred Rehab and SDC's	-	-	106,501	106,501
Special Assessments	-	4,900	-	4,900
Business Licenses	179,973	-	-	179,973
Transient Lodging Tax	837,360	-	-	837,360
Ambulance Services	1,027,595	-	-	1,027,595
Total Unearned Revenue	<u>\$ 2,476,329</u>	<u>\$ 4,900</u>	<u>\$ 477,850</u>	<u>\$ 2,959,079</u>

Basic Financial Statements

C. Capital Assets

Capital asset activity for the year ended June 30, 2024, was as follows:

	Balance June 30, 2023	Additions and Reclasses	Retirements and Reclasses	Balance June 30, 2024
Governmental Activities:				
Capital assets, not being depreciated				
Land	\$ 15,489,067	\$ 504,587	\$ -	\$ 15,993,654
Construction in progress	4,105,881	7,743,823	1,963,308	9,886,396
Total capital assets, not being depreciated or amortized	19,594,948	8,248,410	1,963,308	25,880,051
Lease assets - equipment	113,648	520,919	9,018	625,548
Subscription based asset	-	717,698	-	717,698
Buildings	46,242,942	2,317,109	-	48,560,051
Infrastructure	63,295,651	1,963,308	-	65,258,959
Machinery and equipment	26,067,456	2,771,795	528,369	28,310,883
Total capital assets, being depreciated and amortized	135,719,697	8,290,829	537,387	143,473,139
Less accumulated amortization and depreciation for:				
Lease and subscription assets	-	(248,093)	(9,018)	(239,075)
Buildings	(22,987,818)	(1,205,222)	-	(24,193,040)
Infrastructure	(45,060,822)	(1,310,403)	-	(46,371,225)
Machinery and equipment	(19,554,322)	(1,485,359)	(528,369)	(20,511,312)
Total accumulated depreciation and amortization	(87,602,962)	(4,249,077)	(537,387)	(91,314,651)
Total capital assets being depreciated and amortized, net	48,116,735	4,041,752	-	52,158,488
Governmental activities capital assets, net	<u>\$ 67,711,683</u>	<u>\$ 12,290,162</u>	<u>\$ 1,963,308</u>	<u>\$ 78,038,539</u>
	Balance June 30, 2023	Additions and Reclasses	Retirements and Reclasses	Balance June 30, 2024
Business-type activities:				
Capital assets, not being depreciated				
Land	\$ 3,106,925	\$ -	\$ -	\$ 3,106,925
Construction in progress	15,260,349	3,027,764	-	18,288,115
Total capital assets, not being depreciated	18,367,274	3,027,764	-	21,395,040
Lease assets - equipment	7,850	-	7,850	-
Buildings	22,099,664	-	-	22,099,664
Infrastructure	99,447,535	-	-	99,447,535
Machinery and equipment	2,835,059	-	-	2,835,059
Total capital assets, being depreciated	124,390,108	-	7,850	124,382,258
Less accumulated depreciation:				
Buildings	(9,916,901)	(433,124)	-	(10,350,025)
Infrastructure	(58,642,299)	(1,809,532)	-	(60,451,831)
Machinery and equipment	(3,303,167)	(119,467)	-	(3,422,634)
Total accumulated depreciation	(71,862,368)	(2,362,122)	-	(74,224,489)
Total capital assets being depreciated, net	52,527,740	(2,362,122)	7,850	50,157,769
Business-type activities capital assets, net	<u>\$ 70,895,015</u>	<u>\$ 665,642</u>	<u>\$ 7,850</u>	<u>\$ 71,552,809</u>

Basic Financial Statements

Depreciation and amortization expense for the governmental activities as charged to functions/programs of the primary government is as follows:

General government	\$	1,450,338
Public safety		256,982
Highways and streets		1,453,211
Parks and Rec		1,088,546
Total	\$	<u>4,249,077</u>

Depreciation expense for the business type activities as charged to functions/programs of the primary government is as follows:

Water Fund	\$	702,952
Wastewater Fund		1,213,832
Stormwater Fund		53,022
Electric Fund		337,184
Telecommunication Fund		55,132
Total	\$	<u>2,362,122</u>

Lease and SBITA Right to Use Assets

The City has leases for office equipment, police equipment and office space, which it reports as capital assets in the Statement of Net Position. The following lease activity occurred during fiscal year 2024:

Governmental Activities:	Beginning Balance	Increases	Decreases	Ending Balance
Leased equipment	\$ 113,648	\$ 411,000	\$ 9,018	\$ 515,630
Leased buildings	-	109,918		109,918
Total leased assets	113,648	520,919	9,018	625,548
Accum. Amortization Equipment	-	(114,118)	(9,018)	(105,100)
Accum. Amortization Buildings	-	(24,327)		(24,327)
Total amortization leased assets	-	(138,445)	(9,018)	(129,427)
Net leased assets	<u>\$ 113,648</u>	<u>\$ 382,473</u>	<u>\$ -</u>	<u>\$ 496,121</u>

The City also reports Subscription-Based Information Technology Agreements (SBITA) as capital assets. The following SBITA activity occurred during fiscal year 2024:

Governmental Activities:	Beginning Balance	Increases	Decreases	Ending Balance
Subscription asset	\$ -	\$ 717,698	\$ -	\$ 717,698
Accumulated amortization SBITA	-	(109,648)	-	(109,648)
Net subscription asset	<u>\$ -</u>	<u>\$ 608,050</u>	<u>\$ -</u>	<u>\$ 608,050</u>

Construction Commitments

The City has active construction projects as of June 30, 2024. The projects include construction of various infrastructure improvements and additions to the City's parks, transportation, storm water, water, wastewater, and telecommunications systems. The City had approximately \$4.2 million remaining in construction contract commitments under construction contracts as of June 30, 2024.

Basic Financial Statements

D. Interfund Receivable, Payable and Transfers

Internal transfers are budgeted and recorded to show legal and operational commitments between funds such as cost sharing or debt service. Interfund loans are used to assure adequate fund balances in funds where operations do not currently (on a short-term basis) generate enough support through revenues. Interfund transfer activity in fiscal year 2024 was as follows:

Transfer From	Transfer to Governmental Funds			
	General Fund	Street Fund	Nonmajor Governmental	Total
Governmental Funds:				
General Fund	\$ -	\$ -	\$ 310,500	\$ 310,500
Street Fund	-	-	2,978,031	2,978,031
Nonmajor Funds	471,096	-	506,915	978,011
Business-type Activities:				
Water Fund	50,000	-	-	50,000
Total	\$ 521,096	\$ -	\$ 3,795,446	\$ 4,316,542

Budgeted transfers from the Water and Wastewater funds to the SDC Water and SDC Wastewater funds have been eliminated, since these funds are reported together in the Statement of Revenues, Expenses and Changes in Net Position.

E. Long-term Debt

1. Unbonded Long-term Debt (Notes and Contracts)

The City has four promissory note agreements for financing:

- Garfield Park – In 2016 the City borrowed \$870,000 for upgrade for the water park within Garfield Park. The debt is funded with food and beverage tax.
- Biscoe School – In 2018 the City agreed to purchase Biscoe School from the Ashland School District for \$1,540,000 at zero percent interest. The debt is funded by building lease payments.
- Briscoe Park – In 2018 the City agreed to purchase Biscoe Park from the Ashland School District for \$500,000 at zero percent interest. The debt is funded with food and beverage tax.
- Emergency Shelter – The City purchased a shelter as part of a state plan to assist unhoused individuals and facilitate their transition to permanent housing. The state provided \$1 million in funding to purchase the shelter, and the City entered a \$600,000 loan at 3.75% interest to finance the remaining cost.

Promissory notes outstanding at year end are as follows:

Purpose	Activity	Original Amount	Interest Rates	Amount Outstanding
Upgrade to Garfield Water Park	Government	\$ 870,000	2.12%	\$ 143,000
Purchase of Briscoe School Buidling	Government	1,540,000	0.00%	770,000
Purchase of Briscoe School Yard	Government	500,000	0.00%	150,000
Purchase of Homeless Shelter	Government	600,000	3.75%	586,393
				<u>\$ 1,649,393</u>

Basic Financial Statements

Promissory note debt service requirement to maturity is as follows:

Year ending June 30,	Governmental Activities	
	Principal	Interest
2025	\$ 276,058	\$ 24,163
2026	229,861	21,336
2027	182,695	19,993
2028	133,561	19,127
2029	134,460	18,228
2030-2034	692,759	139,102
	<u>\$ 1,649,393</u>	<u>\$ 241,949</u>

2. General Obligation Bonds

The City issues general obligation bonds (GO) to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities over the previous fiscal years. No new general obligation debt was issued in fiscal year 2024.

The following schedule shows the debt service requirements for GO bonds as of June 30, 2024:

Purpose	Activity	Original Amount	Interest Rates	Amount Outstanding
2011 Fire station	Government activities	\$ 2,960,000	2.0-4.00%	\$ 1,240,000
2013 AFN Debt	Government activities	\$ 11,675,000	2-2.8%	1,245,000
2013 GO Bonds New Construction	Government activities	\$ 1,520,000	2-2.5%	455,000
2013 GO Bonds New Construction	Business-type activities	\$ 3,245,000	2-2.5%	970,000
				<u>\$ 3,910,000</u>

Government Activities:

- The residents of Ashland authorized by vote in May 2011 \$2,960,000 in debt for the construction of Fire Station #2. This debt is being paid by property tax.
- In 2013, a new issue for Ashland Fiber Network (AFN) debt as full faith and credit bonds was a result of refinancing a previous debt for AFN. The previous debt was at 5.33% to 2.80% interest. This debt is paid by rates.
- In 2013 a new debt of \$ 4,765,000 as full faith and credit bonds was issued for 15 years; this debt was split between Governmental and Business-type activities. The Street Fund & Parks operations received \$1,520,000 of the total. This debt is paid by user fees and food and beverage tax.

Business-Type Activities:

- In 2013, a new debt of \$ 4,765,000 as Full Faith and credit bonds was issued for 15 years, this debt was split between Governmental and Business-type activities. The Water, Wastewater and Stormwater funds received \$3,245,000 for construction projects. This debt is paid by user fees.

Basic Financial Statements

Future maturities of GO bond principal and interest as of June 30, 2024, are as follows:

Year Ending June 30,	2011 GO Bonds Fire Station #2		2013 AFN Debt		2013 GO Bonds New Construction	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 160,000	\$ 45,538	\$ 1,245,000	\$ 17,430	\$ 340,000	\$ 29,413
2026	165,000	40,338	-	-	350,000	21,863
2027	160,000	34,975	-	-	360,000	13,650
2028	165,000	29,375	-	-	375,000	4,688
2029	190,000	23,600	-	-	-	-
2030-2033	400,000	24,200	-	-	-	-
	<u>\$ 1,240,000</u>	<u>\$ 198,026</u>	<u>\$ 1,245,000</u>	<u>\$ 17,430</u>	<u>\$ 1,425,000</u>	<u>\$ 69,614</u>

Total GO Bond Principal and Interest:

Year Ending June 30,	Total	
	Principal	Interest
2025	\$ 1,745,000	\$ 92,381
2026	515,000	62,201
2027	520,000	48,625
2028	540,000	34,063
2029	190,000	23,600
2030-2033	400,000	24,200
	<u>\$ 3,910,000</u>	<u>\$ 285,070</u>

3. Pledged Revenue Debt

The City also issues debt on which it pledges income derived from the acquired or constructed assets to pay debt service.

Loan Agreement	Activity	Original Amount	Interest Rates	Amount Outstanding
B24001 - Street	Governmental activities	\$ 4,028,789	3.05%	\$ 4,028,789
IFA S14005 - Water	Business-type activities	3,515,200	1.00%	3,048,216
DEQ R11751 - Wastewater	Business-type activities	1,645,280	1.00%	1,049,045
Medford Water Commission	Business-type activities	2,358,076	3.42%	1,434,405
IFA S16021 - Water	Business-type activities	4,700,759	1.00%	3,725,658
DEQ R11754 - Wastewater	Business-type activities		1.00%	2,316,789
DEQ R11755 - Wastewater	Business-type activities		1.00%	4,785,280
				<u>\$ 20,388,181</u>

- The B24001 Street loan was issued for the Ashland Street Overlay project. \$4,028,789 of the estimated loan amount of \$4,839,751 was drawn down in fiscal year 2024, the first year of the project. This debt is backed by food and beverage tax, transportation utility fees, and state shared revenue from gasoline tax. No loan payments will be made until the project is complete.
- The IFA #S14005 loan was for three projects: Talent/Ashland/Phoenix Water Intertie System (TAP), the Terrace St Pump Station and the Park Estates Pump Station. This loan received \$950,000 in principal forgiveness, which was recognized in 2019. Water revenue is pledged for debt payments.
- The DEQ #R11751 loan was for the Wastewater Treatment Membrane System upgrade in the amount of \$1,645,280. Wastewater revenue is pledged for debt payments.
- The Medford Water Commission loan was for the City's portion of receiving services for TAP. This debt is being paid by revenue from system development charges.

Basic Financial Statements

- The IFA #S16021 loan was for the design phase of the City’s new Water Treatment Plant. This loan received \$975,101 in principal forgiveness, which was recognized in fiscal year 2024. Water revenue is pledge for debt payments.
- Loan DEQ #R11754 is for the Wastewater Riparian Restoration project. This loan was increased in fiscal year 2024 to \$3,616,900. To date, \$2,316,789 the City has received as a drawdown. No loan payments will be made until the project is complete.
- Loan DEQ #R11755 is for the Wastewater Outfall Relocation project in the amount of \$4,800,000. To date, \$4,785,280 has been received as a drawdown. No loan payments will be made until the project is complete.

For the three loans that are not currently being paid, the City of Ashland has signed agreements in the amount of \$13,256,651 as of June 30, 2024. Of that amount, the City drew down a total of \$5,271,409 in fiscal year 2024.

Loan Agreement	Activity	Signed Agreement	Balance 30-Jun-23	Drawdowns	Reclass	Balance 30-Jun-24
B24001 - Street	Governmental activities	\$ 4,839,751	\$ 0	\$ 4,028,789	\$ -	\$ 4,028,789
DEQ R11754 - Wastewater	Business-type activities	3,616,900	1,348,380	595,161	373,248	2,316,789
DEQ R11755 - Wastewater	Business-type activities	4,800,000	4,511,079	647,449	(373,248)	4,785,280
		<u>\$ 13,256,651</u>	<u>\$ 5,859,459</u>	<u>\$ 5,271,399</u>	<u>\$ -</u>	<u>\$ 11,130,858</u>

Estimated pledged revenue debt service requirements to maturity are as follows:

Year Ending June 30,	Principal	Interest
2025	\$ 615,395	\$ 200,107
2026	1,053,570	562,629
2027	5,092,276	329,462
2028	1,073,606	192,877
2029	1,083,931	177,225
2030-2034	5,540,667	356,422
2035-2039	2,451,746	145,277
2040-2044	2,401,633	86,880
2045-2049	1,075,355	28,309
	<u>\$ 20,388,181</u>	<u>\$ 2,079,188</u>

Moody’s Investors Services assigned an “Aa3” rating to both the Tax-Exempt Bonds and the Taxable Bonds.

4. Lease and SBITA Liabilities

As of June 30, 2024, the principal and interest requirements for lease and SBITA liabilities to maturity are as follows:

Year Ending June 30,	Lease Liability		SBITA Liability	
	Principal	Interest	Principal	Interest
2025	\$ 107,284	\$ 13,630	\$ 100,495	\$ 19,757
2026	113,451	10,474	110,517	15,573
2027	119,266	7,011	121,231	10,982
2028	110,362	3,299	132,679	5,957
2029	14,575	1,811	144,904	469
2030-2033	20,352	24,200	-	-
	<u>\$ 485,290</u>	<u>\$ 60,424</u>	<u>\$ 609,827</u>	<u>\$ 52,738</u>

Basic Financial Statements

5. Changes in Long-term Liabilities

Long-term liability activity for the year ended June 30, 2024, was as follows:

	Beginning Balance	Additions and Adjustments	Reductions	Ending Balance	Due within One Year
Governmental Activities					
General obligation bonds	\$ 4,405,000	\$ -	\$ 1,465,000	\$ 2,940,000	\$ 1,515,000
Pledged revenue debt	-	4,028,789	-	4,028,789	-
Notes and contracts	1,316,000	600,000	266,607	1,649,393	276,058
Lease liability	113,648	520,919	149,276	485,290	107,284
SBITA liability	-	717,698	107,872	609,827	100,495
Claims and judgements	255,881	-	255,881	-	-
Total Government Activities	\$ 6,090,529	\$ 5,867,406	\$ 2,244,636	\$ 9,713,299	\$ 1,998,837
Business-type Activities					
General obligation	\$ 1,195,000	\$ -	\$ 225,000	\$ 970,000	\$ 230,000
Pledged revenue debt	16,419,238	1,242,619	1,302,465	16,359,393	615,395
Total Business-type Activities	\$ 17,614,238	\$ 1,242,619	\$ 1,527,465	\$ 17,329,393	\$ 845,395

The "Due within One Year" balance is net of premiums and discounts.

F. Compensated Absences

Internal service funds predominantly serve governmental funds. Accordingly, long-term liabilities for these funds are included as part of the totals for governmental activities. At year end, internal service funds had a \$28,733 compensated absences liability.

The General Fund is typically used to liquidate the compensated absences for governmental funds. The balances of the compensated absences payable in the governmental and business-type are as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due within a Year
Governmental Activities:	\$ 1,641,315	\$ 107,965	\$ 3,942	\$ 1,745,339	\$ 436,335
Business-type Activities:	467,847	13,423	30,973	450,296	112,574
Total compensated absences payable	\$ 2,109,161	121,388	34,915	2,195,634	548,909

IV. OTHER INFORMATION

A. Risk Management

The City is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; natural disasters; workers' compensation; and post-retirement benefits for which the City is self-insured to defined levels. The City has established limited risk management programs for liability and workers' compensation.

The City purchases re-insurance above defined loss levels in each program. Premiums are paid into the internal service Insurance Services Fund by all other funds and are available to pay claims, claim reserves, and administrative costs of the programs. These interfund and agency premiums are used to offset the amount of claims expenditures reported. As of June 30, 2024, such premiums did not exceed

Basic Financial Statements

paid claims and reserves.

Liabilities of the fund are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, change in legal doctrines, and damage awards.

Accordingly, claims are re-evaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. Liability claims range from two-year to six-year statute of limitations, generally, from when the injury occurs. An excess insurance policy covers claims after an aggregate annual settlement of \$50,000.

The City has not had significant reductions in insurance coverage from prior years.

Settlements have not exceeded coverage in each of the last three fiscal years, except for one settlement agreement. In that agreement, the City's insurance paid \$630,000 and the City paid \$30,000 for a total of \$700,000. Workers' compensation claims are carried and reviewed from the date of self-insurance, July 1, 1989. An excess insurance policy covers individual claims in excess of \$300,000. Changes in the balances of claims liability during the past three years are shown on the following page.

Year Ended June 30	Balance Beginning of Year	Current-Year Claims and Changes Estimates	Claim Payments or Adjustments	Balance at End of Year
2024	\$ 255,881	\$ -	\$ 255,881	\$ -
2023	160,093	95,788	-	255,881
2022	160,093	62,429	62,429	160,093

B. Other Post Employment Benefits

The City's aggregate Other Post Employment Benefit (OPEB) related assets, deferred outflows of resources, liabilities, deferred inflows of resources, and expenses for the year ended June 30, 2024, for all OPEB plans are as follows:

	City Plan	PERS RHIA	Total
Net OPEB asset	\$ -	504,705	\$ 504,705
Subtotal of deferred outflows of Resources	\$ 895,815	48,542	\$ 944,357
Total OPEB liability	\$ 3,685,572	-	\$ 3,685,572
Subtotal of deferred inflows	\$ 552,143	18,113	\$ 570,256
OPEB expense (income)	\$ 361,919	(60,207)	\$ 301,712

City Health Insurance Subsidy

The post-employment Health Insurance Subsidy is administrated by the City of Ashland. The City has elected to use the project Unit Credit cost method.

Plan Description - The City operates a single-employer retiree benefit plan that provides post-employment health, dental, vision and life insurance benefits to eligible employees and their spouses.

Basic Financial Statements

There are active and retired members in the plan. Benefits and eligibility for members are established through collective bargaining agreements. The City's post-retirement healthcare plan was established in accordance with Oregon Revised Statutes (ORS) 243.303. ORS stipulated that for the purpose of establishing healthcare premiums, the rate must be based on all plan members, including both active employees and retirees.

The difference between retiree claims cost (which is generally higher in comparison to all plan members because of the effect of age) and the amount of retiree healthcare premiums represents the City's implicit employer contribution.

The City did not establish an irrevocable trust (or equivalent arrangement) to account for the plan.

Funding Policy – The benefits from this program are paid by the retired employees on a self-pay basis and the required contribution is based on projected pay-as-you go financing requirements. There is no obligation on the part of the City to fund these benefits in advance.

Annual OPEB Cost and Total OPEB Liability - The City's annual Other Post Employment Benefit (OPEB) cost is calculated based on the annual required contribution (ARC) of the employer and an amount actuarially determined in accordance with the parameters of GASBS 75. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

Actuarial Methods and Assumptions – Under GASB 75, unfunded plans must use a discount rate that reflects a 20-year tax-exempt municipal bond yield or index rate. The assumptions used reflect the Bond Buyer 20-Year General Obligation Bond Index. The discount rate in effect for the June 30, 2024, reporting date is 3.65%. In future years, the medical and vision cost trend assumes increases ranging from 7.75% to 6.75%, and the dental cost trend assumes a 4.00% increase. The demographic assumptions, such as mortality rates, disability incidence rates, retirement rates and withdrawal rates, are the same as those used by Oregon PERS for cities.

Changes in total Net OPEB Liability/(Asset):

Total OPEB Liability/(Assets) June 30, 2023	3,794,219
<u>Changes:</u>	
Service Cost	135,724
Interest on total OPEB liability	133,128
Changes to benefit term	-
Differences between expected and actual experience	-
Changes of economic/demographic gains	-
Changes of assumptions or other input	(36,000)
Benefit Payments	(341,499)
Net change for the year	(108,647)
Total OPEB Liability/(Assets), June 30, 2024	<u>\$ 3,685,572</u>

Basic Financial Statements

As of June 30, 2024, the City reported deferred inflows and outflows of resources related to OPEB from the following sources:

	Deferred Outflow of Resources	Deferred Inflow of Resources
Difference between expected and actual experience	\$ 535,726	\$ -
Changes in assumptions	117,849	(552,143)
Subtotal - Amortized Deferrals (below)	<u>653,575</u>	<u>(552,143)</u>
City Contributions subsequent to measurement date	<u>242,242</u>	<u>-</u>
Net Deferred outflow (inflow) of resources	<u>\$ 895,815</u>	<u>\$ (552,143)</u>

Contributions subsequent to the measurement date will be used to reduce the total OPEB liability on June 30, 2025.

Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expenses as follows:

Year ending June 30,	Amount
2025	\$ 96,853
2026	98,136
2027	24,433
2028	(14,367)
2029	(31,873)
Thereafter	(71,752)
Total	<u>\$ 101,430</u>

The following presents the total OPEB Liability/(Assets) of the City, as well as what the City's total OPEB Liability/(Assets) would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher.

	1% Decrease 2.65%	Discounted Rate 3.65%	1% Increase 4.65%
City's Total OPEB Liability	\$ 4,028,319	\$ 3,685,572	\$ 3,384,329

The following presents the total OPEB Liability/(Asset) of the City, as well as what the City's total OPEB Liability/(Assets) would be if it were calculated using health care cost trend rates that are one-percentage-point lower or one percent-point higher than the current health care trend rates.

	Healthcare Cost Trend Rates (3.25%)	Healthcare Cost Trend Rates (4.25%)	Healthcare Cost Trend Rates (5.25%)
City's proportionate share of the Total OPEB Liability	\$ 3,477,718	\$ 3,685,572	\$ 3,927,464

Basic Financial Statements

Retirement Health Insurance Account

Plan Description:

As a member of Oregon Public Employees Retirement System (OPERS) the City contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants after January 1, 2004. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700.

Funding Policy:

Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 dollars or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the Retirement Health Insurance Account established by the employer, and any monthly cost in excess of \$60 dollars shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in OPERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in OPERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in an OPERS-sponsored health plan. A surviving spouse or dependent of a deceased OPERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from OPERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Participating cities are contractually required to contribute to RHIA at a rate assessed each year by OPERS, and the City currently contributes 0.05 of annual covered OPERS payroll and nothing for OPSRP payroll under a contractual requirement. The OPERS Board of Trustees sets the employer contribution rates based on the annual required contribution of the employers (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 74. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years. The City was not required to contribute to RHIA during year ended June 30, 2024.

Basic Financial Statements

As of June 30, 2024, the City reported deferred inflows and outflows of resources related to RHIA from the following sources:

	Deferred Outflow of Resources	Deferred Inflow of Resources
Difference between expected and actual experience	\$ -	\$ (12,671)
Changes in assumptions	-	(5,442)
Net difference between projected and actual earnings on OPEB plan investments	1,431	-
Net changes in proportionate share	47,112	-
Net Deferred outflow (inflow) of resources	<u>\$ 48,542</u>	<u>\$ (18,113)</u>

Amounts reported as deferred outflows or inflow of resources related to pension will be recognized in pension expense as follows:

Year ending June 30,	Amount
2025	\$ 18,891
2026	(13,802)
2027	18,652
2028	6,689
Total	<u>\$ 30,430</u>

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.90 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.90 percent) or one-percentage-point higher (7.90 percent) than the current rate.

	Decrease (5.9%)	Rate (6.9%)	Increase (7.9%)
City's proportionate share of the net OPEB liability (asset)	<u>\$ (458,778)</u>	<u>\$ (504,705)</u>	<u>\$ (544,110)</u>

C. Employee Retirement System and Pension Plan

Plan Description – The Oregon Public Employees Retirement System (PERS) consists of a single cost-sharing multiple-employer defined benefit plan. All benefits of the system are established by the legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A. Oregon PERS produces an independently audited Annual Comprehensive Financial Report which can be found at <https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-information.aspx>

- a. **PERS Pension (Chapter 238).** The ORS Chapter 238 Defined Benefit Plan is closed to new members hired on or after August 29, 2003.
 - i. **Pension Benefits.** The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, and 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were

Basic Financial Statements

contributing before August 21, 1981) or a money match computation if a greater benefits results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier 1 general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier 2 members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

- ii. **Death Benefits.** Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided on or more of the following contributions are met:
 - member was employed by PERS employer at the time of death,
 - member died within 120 days after termination of PERS covered employment,
 - member died as a result of injury sustained while employed in a PERS-covered job, or
 - member was on an official leave of absence from a PERS-covered job at the time of death.
 - iii. **Disability Benefits.** A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.
 - iv. **Benefit Changes After Retirement.** Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA will vary based on the amount of the annual benefit.
- b. **OPSRP Pension Program (OPSRP DB).** The ORS Chapter 238A Defined Benefit Pension Program provides benefits to members hired on or after August 29, 2003.
- i. **Pension Benefits.** This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and Fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

Basic Financial Statements

General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

- ii. **Death Benefits.** Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.
- iii. **Disability Benefits.** A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.
- iv. **Benefit Changes After Retirement.** Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. The cap on the COLA will vary based on the amount of the annual benefit.

Contributions – PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. The funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2021, actuarial valuation, which became effective July 1, 2023. The State of Oregon and certain schools, community colleges, and political subdivisions have made unfunded actuarial liability payments, and their rates have been reduced. Employer contributions for the year ended June 30, 2024, were \$5,597,182, excluding amounts to fund employer specific liabilities. In addition, approximately \$1,332,450 in employee contributions were paid or picked up by the City in fiscal 2024.

As of June 30, 2024, the City reported a net pension liability of \$36,097,877 for its proportionate share of the net pension liability. The pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation dated December 31, 2021. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. As of the measurement date of June 30, 2023, the City's proportion was 0.19 percent. Pension expense for the year ended June 30, 2024, was \$5,160,578.

The rates in effect for the year ended June 30, 2024, were:

- 1) Tier 1/Tier 2 – 25.87%
- 2) OPSRP general services – 22.66%
- 3) Tier 1/Tier 2 Police and Fire – 32.57%
- 4) OPSRP Police and Fire – 27.45%

Basic Financial Statements

	<u>Deferred Outflow of Resources</u>	<u>Deferred Inflow of Resources</u>
Difference between expected and actual experience	\$ 1,765,296	\$ 143,131
Changes in assumptions	3,206,722	23,910
Net difference between projected and actual earnings on pension plan investments	648,827	-
Net changes in proportionate share	280,345	2,062,826
Difference between the City contributions and proportionate share of contributions	<u>5,050</u>	<u>2,271,456</u>
Subtotal - Amortized Deferrals (below)	5,906,240	4,501,323
City Contributions subsequent to measurement date	<u>5,520,410</u>	<u>-</u>
Net Deferred outflow (inflow) of resources	<u>\$ 11,426,650</u>	<u>\$ 4,501,323</u>

The amount of contributions subsequent to the measurement date will be included as a reduction of the net pension liability in the fiscal year ended June 30, 2025.

Amounts reported as deferred outflows or inflow of resources related to pension will be recognized in pension expense as follows:

<u>Year ending June 30,</u>	<u>Amount</u>
2025	\$ (304,368)
2026	(2,034,086)
2027	2,772,254
2028	873,542
2029	<u>97,575</u>
Total	<u>\$ 1,404,917</u>

Basic Financial Statements

Actuarial Valuations – The employer contribution rates effective July 1, 2023 through June 30, 2025, were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (estimated amount necessary to finance benefits earned by employees during the current service year), (2) an amount for the amortization unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial liabilities being amortized over 20 years.

Valuation date	December 31, 2021
Measurement date	June 30, 2023
Experience Study	2020, published July 20, 2021
Actuarial cost method	Entry age normal
Actuarial assumptions:	
Inflation rate	2.40%
Investment rate of return	6.90%
Discount rate	6.90%
Projected salary increases	3.40%
Cost of living adjustments (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/0.15%) in accordance with Moro decision; blend based on service
Mortality	Healthy retirees and beneficiaries: Pub-2010 Healthy Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Active Member: Pub-2010 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Disable retirees: Pub-2010 Disabled Retirees, sex-distinct, generation with Unisex, Social Security Data Scale.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an actuarially determined amount for funding a disability benefit component, and (c) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

Actuarial Methods and Assumptions:

Actuarial valuations of an ongoing plan involve estimates of value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years.

The method and assumptions shown are based on a 2020 Experience Study.

Basic Financial Statements



Long-Term Expected Rate of Return:

To develop an analytical basis for the selection of the long-term expected rate of return assumption, the PERS Board reviewed long-term assumptions developed by both Milliman’s capital market assumptions team and the Oregon Investment Council’s (OIC) investment advisors. The table on the following page shows Milliman’s assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC’s description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Long-Term Expected Rate of Return ¹				
Asset Class	Target Allocation	Annual Arithmetic Return ²	20-Year Annualized Geometric Mean	Annual Standard Deviation
Global Equity	27.50 %	8.57 %	7.07 %	17.99 %
Private Equity	25.50	12.89	8.83	30.00
Core Fixed Income	25.00	4.59	4.50	4.22
Real Estate	12.25	6.90	5.83	15.13
Master Limited Partnerships	0.75	9.41	6.02	27.04
Infrastructure	1.50	7.88	6.51	17.11
Hedge Fund of Funds - Multistrategy	1.25	6.81	6.27	9.04
Hedge Fund Equity - Hedge	0.63	7.39	6.48	12.04
Hedge Fund - Macro	5.62	5.44	4.83	7.49
Assumed Inflation - Mean			2.35 %	1.41 %

¹ Based on the OIC Statement of Investment Objectives and Policy Framework for the Oregon Public Employees Retirement Fund, including revisions adopted at the OIC meeting on January 25, 2023.

² The arithmetic mean is a component that goes into calculating the geometric mean. Expected rates of return are presented using the geometric mean, which the Board uses in setting the discount rate.

Basic Financial Statements

Discount Rate – The discount rate used to measure the total pension liability was 6.9 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from the plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the City’s proportionate share of the net pension liability calculated using the discount rate of 6.9 percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.9 percent) or 1-percentage-point higher (7.9 percent) than the current rate.

	Decrease (5.9%)	Rate (6.9%)	Increase (7.9%)
City's proportionate share of the net pension liability	\$ 59,626,894	\$ 36,097,876	\$ 16,406,581

Deferred Compensation Plan

A deferred compensation plan is available to employees wherein they may execute an individual agreement with the City for amounts earned by them to not be paid until a future date when certain circumstances are met. These circumstances are; termination by reason of death, disability, resignation, or retirement. Payment to the employee will be made over a period not to exceed 15 years. The deferred compensation plan is one which is authorized under IRC Section 457 and has been approved in its specifics by a private ruling from the Internal Revenue Service. The assets of the plan are held by the administrator for the sole benefit of the plan participants and are not considered assets or liabilities of the City.

OPSRP Individual Account Program (OPSRP IAP)

Plan Description:

Employees of the City are provided with pensions through OPERS. All the benefits of OPERS are established by the Oregon legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A. Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003. Chapter 238A created the Oregon Public Service Retirement Plan (OPSRP), which consists of the Defined Benefit Pension Program and the Individual Account Program (IAP). Membership includes public employees hired on or after August 29, 2003. PERS members retain their existing defined benefit plan accounts, but member contributions are deposited into the member’s IAP account. OPSRP is part of OPERS and is administered by the OPERS Board.

Pension Benefits:

Participants in OPERS defined benefit pension plans also participate in their defined contribution plan. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member

Basic Financial Statements

dies. Upon retirement, a member of the OPSRP IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Death Benefits:

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Contributions:

PERS has a mandatory retirement contribution from employees. However, the City pays six (6) percent of their covered payroll as a money-saving concession that was negotiated in collective bargaining agreements. The City did not make any optional contributions to member IAP accounts for the year ended June 30, 2024.

E. Service Concession Agreement

The City of Ashland contracts with Skinner Aviation to operate the City owned airport. Skinner Aviation has been the airport's Fixed Base Operator since 1993 and is responsible for all oversight of the airport facilities including radio control, fuel facility, aircraft maintenance, hangar rental collection, flight training and facility maintenance. They collect the income for the City and remit the City's revenue on a monthly basis. They keep 25% of the monthly revenue and receive credit for Water and Garbage services. No upfront monies were exchanged by either party when the contract was executed, so thus there is not an asset or liability to recognize in the financial statements.

F. Tax Abatements

As of June 30, 2024, City of Ashland provides tax abatements through one significant program: Enterprise Zone.

Enterprise Zone (ORS 285C.175):

The Oregon Enterprise Zone program is a State of Oregon economic development program, that allows for property tax exemptions for up to five years. In exchange for receiving property tax exemption, participating firms are required to meet the program requirements set by state statute and the local sponsor.

The Enterprise Zone program allows industrial firms that will make a substantial new capital investment, a waiver of 100% of the amount of real property taxes attributable to the new investment for a five-year period after completion. Land, existing machinery, or equipment is not tax exempt; therefore, there is no loss of current property tax levies to local taxing jurisdiction.

For the fiscal year ended June 30, 2024, City of Ashland abated property taxes under this program were \$43,072.

Basic Financial Statements

G. Contingency

The City is involved in various claims and legal matters relating to its operations which have all been tended to and are either being adjusted by the City's liability carrier or are being defended by attorneys retained by the City's liability carrier. The status of these matters is uncertain at this time. Any potential loss is also uncertain.

H. Leases and Software Based Information Technology Agreements

The City is a lessor for the noncancellable lease of office and building space with lease terms through 2026. For the year ending June 30, 2024, the City recognized \$175,324 in lease revenue in released from Deferred Inflows of Resources related to the office lease on the Statement of Changes in Net Position. The City recognized interest revenue of \$0 for the year ending June 30, 2024. No inflows of resources were recognized in the year related to termination penalties or residual value guarantees during the fiscal year. The balance of the governmental activities lease receivable was \$346,093 as of June 30, 2024.

**REQUIRED SUPPLEMENTARY
INFORMATION**

Required Supplementary Information

CITY OF ASHLAND, OREGON
Required Supplemental Information
Schedule Of Changes In Other Post Employment Benefits (OPEB)
Liability And Related Ratios Medical Benefits
For the year ended June 30, 2024

	2024	2023	2022	2021	2020	2019	2018
Total OPEB liability based on measurement date at June 30	\$ 3,794,218	\$ 4,045,104	\$ 4,051,051	\$ 3,914,647	\$ 3,840,270	\$ 2,928,939	\$ 3,065,279
<u>Changes for the year:</u>							
Service cost	135,724	173,799	168,578	150,117	133,242	151,823	161,964
Interest	133,128	88,504	90,131	137,290	147,300	105,593	88,807
Changes of benefit terms		-	-	-	-	-	-
Differences between expected and actual experience		-	-	-	-	-	-
Changes of economic/demographic gains	-	170,483	-	23,288	-	1,471,245	-
Changes of assumptions or other input	(36,000)	(439,339)	19,464	112,559	131,690	(552,532)	(163,128)
Benefit payments	(341,499)	(244,333)	(284,120)	(286,850)	(337,855)	(264,798)	(223,681)
Net change for the year	(108,647)	(250,886)	(5,947)	136,404	74,377	911,331	(136,038)
Total OPEB liability at June 30	\$ 3,685,572	\$ 3,794,218	\$ 4,045,104	\$ 4,051,051	\$ 3,914,647	\$ 3,840,270	\$ 2,929,241
Fiduciary net position as a percentage of the total single employer OPEB liability	0%	0%	0%	0%	0%	0%	0%
Covered employee payroll for this specific plan	\$ 21,077,554	\$ 19,418,399	\$ 18,453,012	\$ 17,013,505	\$ 19,757,586	\$ 19,642,352	\$ 18,161,024
Single employer total OPEB plan as a percentage of covered employee payroll for this specific plan	17.5%	19.5%	21.9%	23.8%	19.8%	19.6%	16.1%

Notes: This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full year trend has been compiled, information is presented for the years for which the required supplementary schedule information is available.

Required Supplementary Information

Required Supplementary Information For the year ended June 30, 2024

Schedule Of The Proportionate Share Of The Net OPEB Asset - PERS

Year Ended June 30,	(a) Employer's proportion of the net pension liability (NPL)	(b) Employer's proportionate share of the net pension liability (NPL)	(c) Covered payroll	(b/c) NPL as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2024	0.1927%	\$ (504,705)	\$ 19,418,399	(2.6) %	63.3 %
2023	0.1914%	(535,342)	18,453,012	(2.9)	60.9
2022	0.2048%	(684,250)	17,013,505	(4.0)	66.3
2021	0.2105%	(231,380)	17,460,741	(1.3)	68.8
2020	0.2046%	(280,916)	17,561,324	(1.6)	80.2

Schedule of Contributions

Year Ended June 30,	Statutorily required contribution	Contributions in relation to the statutorily required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percent of covered payroll
2024	\$ -	\$ -	\$ -	\$ 21,077,554	- %
2023	2,778	2,778	-	19,418,399	0.014
2022	3,554	3,554	-	18,453,012	0.019
2021	4,100	4,100	-	17,013,505	0.024
2020	4,400	4,400	-	17,460,741	0.025

The amounts presented for each fiscal year were actuarial determined at 12/31 and rolled forward to the measurement date.

These schedules are presented to illustrate the requirements to show information for 10 years. However until a full 10 year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

Required Supplementary Information

Required Supplementary Information For the year ended June 30, 2024

Schedule of The Proportionate Share of Net Pension Liability

Year Ended June 30,	(a) Employer's proportion of the net pension liability (NPL)	(b) Employer's proportionate share of the net pension liability (NPL)	(c) Covered payroll	(b/c) NPL as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2024	0.1927%	\$ (36,097,877)	\$ 19,418,399	(185.9) %	63.3 %
2023	0.1914%	(29,308,607)	18,453,012	(158.8)	60.9
2022	0.2048%	(24,510,198)	17,013,505	(144.1)	66.3
2021	0.2105%	(46,512,316)	17,460,741	(266.4)	68.8
2020	0.2046%	(36,414,527)	17,561,324	(207.4)	80.2
2019	0.2046%	(30,987,200)	16,232,406	(190.9)	80.6
2018	0.2157%	(29,084,032)	15,950,222	(182.3)	83.1
2017	0.2157%	(34,849,280)	15,571,834	(223.8)	80.5
2016	0.2590%	(14,910,215)	14,948,474	(99.7)	91.9
2015	0.2424%	(5,498,618)	17,016,281	(32.3)	103.6

The amounts presented for each fiscal year were actuarial determined at 12/31 and rolled forward to the measurement date.

Schedule of Contributions

Year Ended	Statutorily required	Contributions in relation to the statutorily required	Contribution deficiency	Covered Payroll	Contributions as a percent of covered
2024	\$ 5,597,182	\$ 5,597,182	\$ -	\$ 21,077,554	26.6 %
2023	4,522,246	4,522,246	-	19,418,399	23.3
2022	4,468,191	4,468,191	-	18,453,012	24.2
2021	4,472,240	4,472,240	-	17,013,505	26.3
2020	4,157,228	4,157,228	-	17,460,741	23.8
2019	3,396,359	3,396,359	-	17,561,324	19.3
2018	3,162,190	3,162,190	-	16,232,406	19.5
2017	2,774,267	2,774,267	-	15,950,222	17.4
2016	2,805,936	2,805,936	-	15,571,834	18.0
2015	2,389,586	2,389,586	-	14,948,474	16.0

The amounts presented for each fiscal year were actuarial determined at 12/31 and rolled forward to the measurement date.

Required Supplementary Information

CITY OF ASHLAND, OREGON General Fund

Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year		Variance with Final Budget
	Biennium Budget Amounts		Actual	Total Actual	
REVENUES	Original	Final	FY 2023-24		
Taxes	\$ 49,940,423	\$ 49,940,423	\$ 24,106,609	\$ 24,106,609	\$ (25,833,814)
Fees, licenses and permits	2,525,713	2,525,713	1,591,398	1,591,398	(934,315)
Intergovernmental	4,496,099	5,009,111	1,744,883	1,744,883	(3,264,228)
Charges for services	26,131,340	26,272,714	10,586,886	10,586,886	(15,685,828)
Fines and forfeitures	349,000	349,000	301,364	301,364	(47,636)
Interest on investments	600,000	1,100,000	1,159,506	1,159,506	59,506
Miscellaneous	181,325	340,618	831,217	831,217	490,599
Total revenues	84,223,900	85,537,579	40,321,863	40,321,863	(45,215,716)
EXPENDITURES					
General government					
Administration Department	9,175,482	9,175,482	4,216,230	4,216,230	(4,959,252)
Innovation and Technology Departmen	4,286,114	4,508,114	1,870,595	1,870,595	(2,637,519)
Finance Department	6,570,211	6,570,211	2,947,691	2,947,691	(3,622,520)
City Recorder's Office	574,140	574,140	195,982	195,982	(378,158)
Public Works Department	8,944,655	9,019,655	3,256,545	3,256,545	(5,763,110)
Community Development Department	4,891,264	4,891,264	2,055,921	2,055,921	(2,835,343)
Contingency	2,279,998	2,057,998	-	-	(2,057,998)
Total general government	36,721,864	36,796,864	14,542,964	14,542,964	(22,253,900)
Public safety					
Police Department	18,569,062	18,569,062	8,152,677	8,152,677	(10,416,385)
Fire and Rescue Department	28,552,434	29,747,207	13,091,298	13,091,298	(16,655,909)
Total public safety	47,121,496	48,316,269	21,243,975	21,243,975	(27,072,294)
Parks and recreation	14,435,317	14,479,223	6,066,835	6,066,835	(8,412,388)
Total expenditures	98,278,677	99,592,356	41,853,774	41,853,774	(57,738,582)
Excess (deficiency) of revenues over expenditures	(14,054,777)	(14,054,777)	(1,531,911)	(1,531,911)	12,522,866
OTHER FINANCING SOURCES (USES)					
Transfers in	1,243,184	1,243,184	521,096	521,096	(722,088)
Transfers out	(621,000)	(621,000)	(310,500)	(310,500)	310,500
Total other financing sources (uses)	622,184	622,184	210,596	210,596	(411,588)
Net change in fund balance	(13,432,593)	(13,432,593)	(1,321,315)	(1,321,315)	12,111,278
Fund balance, beginning	19,559,426	19,559,426	18,379,038	18,379,038	(1,180,388)
Fund balance, ending	\$ 6,126,833	\$ 6,126,833	\$ 17,057,723	\$ 17,057,723	\$ 10,930,890
Reconciliation to GAAP fund balance :					
Parks fund balance:			1,105,573		
Reserve fund balance:			1,887,552		
			<u>\$ 20,050,848</u>		

Required Supplementary Information

CITY OF ASHLAND, OREGON Street Fund

Schedule of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year	Total Actual	Variance with
	Biennium Budget Amounts		Actual		Final Budget
	Original	Final	FY 2023-24		
REVENUES					
Taxes	\$ 4,809,510	\$ 4,809,510	\$ 2,343,614	\$ 2,343,614	\$ (2,465,896)
Intergovernmental	3,306,000	3,306,000	1,692,621	1,692,621	(1,613,380)
Charges for services	3,402,500	3,402,500	1,694,331	1,694,331	(1,708,169)
Assessments	6,000	6,000	943	943	(5,057)
Interest on investments	160,000	160,000	65,073	65,073	(94,927)
Miscellaneous	-	-	187	187	187
Total revenues	11,684,010	11,684,010	5,796,769	5,796,769	(5,887,242)
EXPENDITURES					
Public Works - Street Operations	20,623,413	20,623,413	7,130,513	7,130,513	(13,492,900)
Public Works - Street Debt	4,968,539	4,968,539	77,762	77,762	(4,890,777)
Contingency	276,982	276,982	-	-	(276,982)
Total expenditures	25,868,934	25,868,934	7,208,275	7,208,275	(18,660,659)
Excess (deficiency) of revenues over expenditures	(14,184,924)	(14,184,924)	(1,411,507)	(1,411,507)	12,773,417
OTHER FINANCING SOURCES (USES)					
Proceeds from debt issuance	14,542,685	14,542,685	4,028,789	4,028,789	(10,513,896)
Transfers out *	-	-	(2,978,031)	(2,978,031)	(2,978,031)
Total other financing sources (uses)	14,542,685	14,542,685	1,050,758	1,050,758	(13,491,927)
Net change in fund balance	357,761	357,761	(360,749)	(360,749)	(718,510)
Fund balance, beginning	1,701,979	1,701,979	4,796,385	4,796,385	3,094,406
Fund balance, ending	\$ 2,059,740	\$ 2,059,740	\$ 4,435,636	\$ 4,435,636	\$ 2,375,896

*The variance with budget is due to an accounting correction for moving budgeted beginning fund balance to a new fund, and is not a budgetary violation per ORS

Required Supplementary Information

Notes To Required Supplementary Information

Changes to Actuarial Assumptions – OPEB (Single Employer Plan). The fiscal year 2024 OPEB liability was determined by an actuarial valuation as of the July 1, 2022, valuation date, calculated based on the following discount rate and actuarial assumptions, and was then projected forward to the measurement date: Inflation - 2.40%, salary increases - 3.40%, discount rate - 3.65%. Withdrawal, retirement, and mortality rates were based on the December 31, 2021, Oregon PERS valuation. Election rates assumed that 100% of active members that are eligible for explicit benefits were assumed to receive those benefits and 45% of all other eligible employees. 60% of male members and 35% of female members will elect spouse coverage. The lapse rate was 5%. The actuarial cost method assumes the entry age is normal.

Changes to actuarial assumptions – OPEB (PERS). The Retirement Health Insurance Account (RHIA) asset was determined by an actuarial valuation as of the December 31, 2021, date projected forward to the measurement date of June 30, 2023. The discount rate used was 6.90%, the inflation rate was 2.40%, and projected salary increases were 3.40%. All assumptions, methods and plan provisions used in the calculations are described in the Oregon PERS system wide GASB 75 reporting summary dated January 20, 2023, which can be found at [OPEB Plan Schedules of Employer Allocations and OPEB Amounts by Employer](#). Additional information on the actuarial assumptions is included in the 2020 Experience Study report, published July 20, 2021.

Actuarial assumptions – Pension Liability (PERS). The total pension liability was determined by an actuarial valuation as of the December 31, 2021, date projected forward to the measurement date of June 30, 2023. The discount rate used was 6.90%, the inflation rate was 2.40%, and projected salary increases were 3.40%. All assumptions, methods and plan provisions used in the calculation are described in the Oregon PERS system wide GASB 68 reporting summary dated January 30, 2024, which can be found at [Cost-Sharing Multiple-Employer Defined Benefit Pension Plan Schedules of Employer Allocations and Pension Amounts by Employer](#). Additional information on the actuarial assumptions is included in the 2020 Experience Study report, published July 20, 2021.

There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the pension/OPEB plan.

See the Notes to the Financial Statements for other key assumptions and changes.

SUPPLEMENTARY INFORMATION

**Combining Individual Fund Statements and
Other Financial Schedules**

Supplementary Information

CITY OF ASHLAND, OREGON Combining Balance Sheet All Non-Major Funds June 30, 2024

	Governmental Fund Types									Permanent Fund Type Cemetery Trust Fund	Total Other Governmental
	SDC Street Fund	Housing Fund	Tourism Fund	CDBG Fund	Airport Fund	Capital Improvements Fund	SDC Parks Fund	Parks Capital Improvements Fund	Debt Service Fund		
Assets											
Cash and cash equivalents	\$ 2,160,970	\$ 352,643	\$ 880,114	\$ 38,432	\$ 177,512	\$ 1,008,271	\$ 415,320	\$ 3,433,439	\$ 1,044,144	\$ -	\$ 9,510,845
Receivables (net of allowance for uncollectible)	9,225	54,452	105,780	492	168,742	52,245	2,082	176,340	27,849	5,516	602,722
Lease receivable	-	-	-	-	180,372	165,722	-	-	-	-	346,094
Prepaid items	-	-	-	-	1,195	-	-	-	3,565	-	4,760
Cash - restricted	-	-	-	-	-	-	-	-	-	965,257	965,257
Total assets	\$ 2,170,196	\$ 407,094	\$ 985,894	\$ 38,924	\$ 527,822	\$ 1,226,238	\$ 417,402	\$ 3,609,779	\$ 1,075,558	\$ 970,773	\$ 11,429,679
Liabilities											
Accounts payable	\$ -	\$ 100,000	\$ 3,777	\$ 2,305	\$ 9,965	\$ 30,927	\$ -	\$ 38,527	\$ -	\$ -	\$ 185,500
Total liabilities	\$ -	\$ 100,000	\$ 3,777	\$ 2,305	\$ 9,965	\$ 30,927	\$ -	\$ 38,527	\$ -	\$ -	\$ 185,500
Deferred Inflows of Resources:											
Unavailable revenue - property taxes	-	-	-	-	-	-	-	-	25,256	-	25,256
Unavailable revenue - special assessments	-	54,452	-	-	-	52,048	-	-	-	-	106,500
Unavailable revenue - lease receivable	-	-	-	-	180,372	165,721	-	-	-	-	346,093
	-	54,452	-	-	180,372	217,770	-	-	25,256	-	477,849
Fund Balances:											
Non Spendable:											
Perpetual care	-	-	-	-	-	-	-	-	-	970,773	970,773
Prepaid items	-	-	-	-	1,195	-	-	-	3,565	-	4,760
Restricted for:											
CDBG restriction	-	-	-	36,619	-	-	-	-	-	-	36,619
Systems development charges	2,170,196	-	-	-	-	-	417,402	-	-	-	2,587,598
Airport	-	-	-	-	336,290	-	-	-	-	-	336,290
Tourism	-	-	982,117	-	-	-	-	-	-	-	982,117
Debt service	-	-	-	-	-	-	-	-	1,046,737	-	1,046,737
Committed for:											
Housing Fund	-	252,642	-	-	-	-	-	-	-	-	252,642
Parks activities	-	-	-	-	-	-	-	3,571,252	-	-	3,571,252
Capital projects funds	-	-	-	-	-	977,542	-	-	-	-	977,542
Total fund balances	2,170,196	252,642	982,117	36,619	337,485	977,542	417,402	3,571,252	1,050,302	970,773	10,766,330
Total liabilities, deferred inflows and fund balances	\$ 2,170,196	\$ 407,094	\$ 985,894	\$ 38,924	\$ 527,821	\$ 1,226,238	\$ 417,402	\$ 3,609,779	\$ 1,075,558	\$ 970,773	\$ 11,429,679

Supplementary Information

CITY OF ASHLAND, OREGON Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2024

	Special Revenue Funds									Permanent Fund	Total Nonmajor Governmental Funds
	SDC Street Fund	Housing Fund	Tourism Fund	CDBG Fund	Airport Fund	Capital Improvements Fund	SDC Parks Fund	Parks Capital Improvements Fund	Debt Service Fund	Cemetery Nonexp. Trust Fund	
REVENUES											
Taxes	\$ -	\$ -	\$ 853,267	\$ -	\$ -	\$ -	\$ -	\$ 808,875	\$ 205,116	\$ -	\$ 1,867,258
Intergovernmental	-	-	-	65,563	2,627,951	1,158,200	-	101,000	-	-	3,952,714
Charges for services	-	-	-	-	186,238	159,264	-	-	1,261,595	23,512	1,630,609
System development charges	324,118	-	-	-	-	-	79,140	-	-	-	403,258
Interest on investments	146,587	12,519	48,827	-	4,810	57,194	17,694	176,970	30,993	48,551	544,145
Miscellaneous	-	-	-	-	2,000	-	-	-	-	-	2,000
Total revenues	470,705	12,519	902,094	65,563	2,820,999	1,374,658	96,834	1,086,845	1,497,704	72,063	8,399,983
EXPENDITURES											
General government	-	100,000	912,059	65,563	-	-	-	-	-	-	1,077,622
Highway and streets	1,165	-	-	-	79,867	-	-	-	-	-	81,032
Debt service											
Principal	-	-	-	-	-	-	-	1,661,607	-	-	1,661,607
Interest	-	-	-	-	-	-	-	124,037	-	-	124,037
Capital Outlay											
General government	-	-	-	-	2,802,643	2,095,540	-	-	-	-	4,898,183
Highways and streets	1,277,375	-	-	-	-	-	-	-	-	-	1,277,375
Parks and recreation	-	-	-	-	-	-	880,674	-	-	-	880,674
Total expenditures	1,278,540	100,000	912,059	65,563	2,882,510	2,095,540	-	880,674	1,785,644	-	10,000,529
Excess (deficiency) of revenues over expenditures	(807,835)	(87,481)	(9,965)	-	(61,511)	(720,882)	96,834	206,171	(287,939)	72,063	(1,600,546)
OTHER FINANCING SOURCES (USES)											
Proceeds from debt issuance	-	-	-	-	-	600,000	-	-	-	-	600,000
Transfers in	2,978,031	100,000	-	-	-	100,000	320,568	-	296,347	500	3,795,446
Transfers out	-	-	-	-	-	(320,568)	-	(608,892)	-	(48,551)	(978,011)
Total other financing sources (uses)	2,978,031	100,000	-	-	-	379,432	320,568	(608,892)	296,347	(48,051)	3,417,435
Net change in fund balance	2,170,196	12,519	(9,965)	-	(61,511)	(341,450)	417,402	(402,721)	8,408	24,012	1,816,889
Fund balance, beginning	-	240,123	992,082	36,619	398,996	1,318,992	-	3,973,973	1,041,895	946,761	8,949,441
Fund balance, ending	\$ 2,170,196	\$ 252,642	\$ 982,117	\$ 36,619	\$ 337,485	\$ 977,542	\$ 417,402	\$ 3,571,252	\$ 1,050,303	\$ 970,773	\$ 10,766,330

Supplementary Information

CITY OF ASHLAND, OREGON SDC Street Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year		Variance with Final Budget
	Biennium Budget Amounts		Actual	Total Actual	
	Original	Final	FY 2023-24		
REVENUES					
System development charges	\$ 300,000	\$ 300,000	\$ 324,118	\$ 324,118	\$ 24,118
Interest on investments	-	-	146,587	146,587	146,587
Total revenues	<u>300,000</u>	<u>300,000</u>	<u>470,705</u>	<u>470,705</u>	<u>170,705</u>
EXPENDITURES					
General government					
Materials and services	50,000	50,000	1,165	1,165	(48,835)
Capital outlay	3,104,875	3,104,875	1,277,375	1,277,375	(1,827,500)
Contingency	94,647	94,647	-	-	(94,647)
Total expenditures	<u>3,249,522</u>	<u>3,249,522</u>	<u>1,278,540</u>	<u>1,278,540</u>	<u>(1,970,982)</u>
Excess of revenues over expenditures	<u>(2,949,522)</u>	<u>(2,949,522)</u>	<u>(807,835)</u>	<u>(807,835)</u>	<u>2,141,687</u>
OTHER FINANCING SOURCES (USES)					
Proceeds from debt issuance	3,104,875	3,104,875	-	-	(3,104,875)
Transfer in	-	-	2,978,031	2,978,031	2,978,031
Total other financing sources (uses)	<u>3,104,875</u>	<u>3,104,875</u>	<u>2,978,031</u>	<u>2,978,031</u>	<u>(126,844)</u>
Net change in fund balance	155,353	155,353	2,170,196	2,170,196	2,014,843
Fund balance, beginning	<u>3,002,755</u>	<u>3,002,755</u>	<u>-</u>	<u>-</u>	<u>(3,002,755)</u>
Fund balance, ending	<u>\$ 3,158,108</u>	<u>\$ 3,158,108</u>	<u>\$ 2,170,196</u>	<u>\$ 2,170,196</u>	<u>\$ (987,912)</u>

Supplementary Information

CITY OF ASHLAND, OREGON Housing Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual	Variance with Final Budget
	Biennium Budget Amounts Original	Final			
REVENUES					
Interest on investments	\$ 2,000	\$ 2,000	\$ 12,519	\$ 12,519	\$ 10,519
Total revenues	<u>2,000</u>	<u>2,000</u>	<u>12,519</u>	<u>12,519</u>	<u>10,519</u>
EXPENDITURES					
General government					
Materials and services	423,798	423,798	100,000	100,000	(323,798)
Total expenditures	<u>423,798</u>	<u>423,798</u>	<u>100,000</u>	<u>100,000</u>	<u>(323,798)</u>
Excess of revenues over expenditures	<u>(421,798)</u>	<u>(421,798)</u>	<u>(87,481)</u>	<u>(87,481)</u>	<u>334,317</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	200,000	200,000	\$ 100,000	100,000	(100,000)
Total other financing sources (uses)	<u>200,000</u>	<u>200,000</u>	<u>100,000</u>	<u>100,000</u>	<u>(100,000)</u>
Net change in fund balance	(221,798)	(221,798)	12,519	12,519	234,317
Fund balance, beginning	<u>221,798</u>	<u>221,798</u>	<u>240,123</u>	<u>240,123</u>	<u>18,325</u>
Fund balance, ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 252,642</u>	<u>\$ 252,642</u>	<u>\$ 252,642</u>

Supplementary Information

CITY OF ASHLAND, OREGON Tourism Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year		Variance with Final Budget
	Biennium Budget Amounts		Actual	Total Actual	
	Original	Final	FY 2023-24		
REVENUES					
Taxes	\$ 1,961,197	\$ 1,961,197	\$ 853,267	\$ 853,267	\$ (1,107,930)
Interest on investments	24,000	24,000	48,827	48,827	24,827
Total revenues	<u>1,985,197</u>	<u>1,985,197</u>	<u>902,094</u>	<u>902,094</u>	<u>(1,083,103)</u>
EXPENDITURES					
General government					
Personnel services	145,677	145,677	78,730	78,730	(66,947)
Materials and services	2,322,676	2,322,676	833,329	833,329	(1,489,347)
Contingency	74,050	74,050	-	-	(74,050)
Total expenditures	<u>2,542,403</u>	<u>2,542,403</u>	<u>912,059</u>	<u>912,059</u>	<u>(1,630,344)</u>
Net change in fund balance	(557,206)	(557,206)	(9,965)	(9,965)	547,241
Fund balance, beginning	<u>1,015,037</u>	<u>1,015,037</u>	<u>992,082</u>	<u>992,082</u>	<u>(22,955)</u>
Fund balance, ending	<u>\$ 457,831</u>	<u>\$ 457,831</u>	<u>\$ 982,117</u>	<u>\$ 982,117</u>	<u>\$ 524,286</u>

Supplementary Information

CITY OF ASHLAND, OREGON Community Development Block Grant Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year		Variance with Final Budget
	Biennium Budget Amounts		Actual	Total Actual	
	Original	Final	FY 2023-24		
REVENUES					
Intergovernmental	\$ 378,962	\$ 378,962	\$ 65,563	\$ 65,563	\$ (313,399)
Total revenues	<u>378,962</u>	<u>378,962</u>	<u>65,563</u>	<u>65,563</u>	<u>(313,399)</u>
EXPENDITURES					
General government					
Personal services	69,654	69,654	35,915	35,915	(33,739)
Material and services	345,927	345,927	29,648	29,648	(316,279)
Total general government	<u>415,581</u>	<u>415,581</u>	<u>65,563</u>	<u>65,563</u>	<u>(350,018)</u>
Total expenditures	<u>415,581</u>	<u>415,581</u>	<u>65,563</u>	<u>65,563</u>	<u>(350,018)</u>
Net change in fund balance	(36,619)	(36,619)	-	-	36,619
Fund balance, beginning	<u>36,619</u>	<u>36,619</u>	<u>36,619</u>	<u>36,619</u>	<u>-</u>
Fund balance, ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 36,619</u>	<u>\$ 36,619</u>	<u>\$ 36,619</u>

Supplementary Information

CITY OF ASHLAND, OREGON Airport Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year		Variance with Final Budget
	Biennium Budget Amounts		Actual	Total Actual	
	Original	Final	FY 2023-24		
REVENUES					
Intergovernmental	\$ 4,697,500	\$ 4,697,500	\$ 2,627,951	\$ 2,627,951	\$ (2,069,549)
Charges for services	345,000	345,000	186,238	186,238	(158,762)
Interest on investments	6,000	6,000	4,810	4,810	(1,190)
Miscellaneous	-	-	2,000	2,000	2,000
Total revenues	5,048,500	5,048,500	2,820,999	2,820,999	(2,227,501)
EXPENDITURES					
General government:					
Materials and services	190,849	190,849	79,867	79,867	(110,982)
Capital outlay	4,915,000	4,915,000	2,802,643	2,802,643	(2,112,357)
Contingency	5,726	5,726	-	-	(5,726)
Total expenditures	5,111,575	5,111,575	2,882,510	2,882,510	(2,229,065)
Net change in fund balance	(63,075)	(63,075)	(61,511)	(61,511)	1,564
Fund balance, beginning	86,831	86,831	398,996	398,996	312,165
Fund balance, ending	\$ 23,756	\$ 23,756	\$ 337,485	\$ 337,485	\$ 313,729

Supplementary Information

CITY OF ASHLAND, OREGON Capital Improvements Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year	Total Actual	Variance with Final Budget
	Biennium Budget Amounts		Actual		
	Original	Final	FY 2023-24		
REVENUES					
Intergovernmental	\$ 900,000	\$ 2,058,100	\$ 1,158,200	\$ 1,158,200	\$ (899,900)
Charges for services	-	-	159,264	159,264	159,264
Interest on investments	20,000	20,000	57,194	57,194	37,194
Total revenues	<u>920,000</u>	<u>2,078,100</u>	<u>1,374,658</u>	<u>1,374,658</u>	<u>(703,442)</u>
EXPENDITURES					
General government					
Public Works Department	1,953,074	3,111,174	2,095,540	2,095,540	(1,015,634)
Total expenditures	<u>1,953,074</u>	<u>3,111,174</u>	<u>2,095,540</u>	<u>2,095,540</u>	<u>(1,015,634)</u>
Excess (deficiency) of revenues over expenditures	<u>(1,033,074)</u>	<u>(1,033,074)</u>	<u>(720,882)</u>	<u>(720,882)</u>	<u>312,192</u>
OTHER FINANCING SOURCES (USES)					
Proceeds from debt issuance	-	-	600,000	600,000	600,000
Transfers in	200,000	200,000	100,000	100,000	(100,000)
Transfers out *	-	-	(320,568)	(320,568)	(320,568)
Total other financing sources (uses):	<u>200,000</u>	<u>200,000</u>	<u>379,432</u>	<u>379,432</u>	<u>179,432</u>
Net change in fund balance	<u>(833,074)</u>	<u>(833,074)</u>	<u>(341,450)</u>	<u>(341,450)</u>	<u>491,624</u>
Fund balance, beginning	<u>1,035,362</u>	<u>1,035,362</u>	<u>1,318,992</u>	<u>1,318,992</u>	<u>283,630</u>
Fund balance, ending	<u>\$ 202,288</u>	<u>\$ 202,288</u>	<u>\$ 977,542</u>	<u>\$ 977,542</u>	<u>\$ 775,254</u>

*The variance with budget is due to an accounting correction for moving budgeted beginning fund balance to a new fund, and is not a budgetary violation per ORS

Supplementary Information

CITY OF ASHLAND, OREGON
SDC Parks Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Year Ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual	Variance with Final Budget
	Biennium Budget Amounts				
	Original	Final			
Revenues:					
System development charges	\$ 100,000	\$ 100,000	\$ 79,140	\$ 79,140	\$ (20,860)
Interest on investments	-	-	17,694	17,694	17,694
Total revenues	100,000	100,000	96,834	96,834	(3,166)
Expenditures:					
General government:					
Capital outlay	373,532	373,532	-	-	(373,532)
Contingency	11,206	11,206	-	-	(11,206)
Total expenditures	384,738	384,738	-	-	(384,738)
Excess (deficiency) of revenues over expenditures	(284,738)	(284,738)	96,834	96,834	381,572
Other financing sources (uses):					
Transfer in	-	-	320,568	320,568	320,568
Total other financing sources (uses)	-	-	320,568	320,568	320,568
Net change in fund balance	(284,738)	(284,738)	417,402	417,402	702,140
Fund balance, beginning	284,878	284,878	-	-	(284,878)
Fund balance, ending	\$ 140	\$ 140	\$ 417,402	\$ 417,402	\$ 417,262

Supplementary Information

CITY OF ASHLAND, OREGON Parks Capital Improvements Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year		Variance with Final Budget
	Biennium Budget Amounts		Actual	Total Actual	
	Original	Final	FY 2023-24		
REVENUES					
Taxes	\$ 1,647,093	\$ 1,647,093	\$ 808,875	\$ 808,875	\$ (838,218)
Intergovernmental	7,500,000	7,500,000	101,000	101,000	(7,399,000)
Interest on investments	60,000	60,000	176,970	176,970	116,970
Miscellaneous	50,000	50,000	-	-	(50,000)
Total revenues	9,257,093	9,257,093	1,086,845	1,086,845	(8,170,248)
EXPENDITURES					
General government:					
Capital outlay	15,341,100	15,341,100	880,674	880,674	(14,460,426)
Total expenditures	15,341,100	15,341,100	880,674	880,674	(14,460,426)
Excess (deficiency) of revenues over expenditures	(6,084,007)	(6,084,007)	206,171	206,171	6,290,178
OTHER FINANCING SOURCES (USES)					
Proceeds from debt issuance	8,200,000	8,200,000	-	-	(8,200,000)
Transfers out	(1,217,080)	(1,217,080)	(608,892)	(608,892)	608,188
Total other financing sources (uses):	6,982,920	6,982,920	(608,892)	(608,892)	(7,591,812)
Net change in fund balance	898,913	898,913	(402,721)	(402,721)	(1,301,634)
Fund balance, beginning	5,590,786	5,590,786	3,973,973	3,973,973	(1,616,813)
Fund balance, ending	\$ 6,489,699	\$ 6,489,699	\$ 3,571,252	\$ 3,571,252	\$ (2,918,447)

Supplementary Information

CITY OF ASHLAND, OREGON Debt Services Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025		First Year	Total Actual	Variance with Final Budget
	Biennium Budget Amounts		Actual		
	Original	Final	FY 2023-24		
REVENUES					
Taxes	\$ 417,276	\$ 417,276	\$ 205,116	\$ 205,116	\$ (212,160)
Charges for services	2,523,190	2,523,190	1,261,595	1,261,595	(1,261,595)
Interest on investments	18,000	18,000	30,993	30,993	12,993
Total revenues	<u>2,958,466</u>	<u>2,958,466</u>	<u>1,497,704</u>	<u>1,497,704</u>	<u>(1,460,762)</u>
EXPENDITURES					
Debt service					
Principal	3,343,000	3,343,000	1,661,607	1,661,607	(1,681,393)
Interest	177,736	177,736	124,037	124,037	(53,699)
Total expenditures	<u>3,520,736</u>	<u>3,520,736</u>	<u>1,785,644</u>	<u>1,785,644</u>	<u>(1,735,092)</u>
Excess (deficiency) of revenues over expenditures	<u>(562,270)</u>	<u>(562,270)</u>	<u>(287,939)</u>	<u>(287,939)</u>	<u>274,331</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	591,990	591,990	296,347	296,347	(295,643)
Total other financing sources (uses):	<u>591,990</u>	<u>591,990</u>	<u>296,347</u>	<u>296,347</u>	<u>(295,643)</u>
Net change in fund balance	29,720	29,720	8,408	8,408	(21,312)
Fund balance, beginning	<u>815,165</u>	<u>815,165</u>	<u>1,041,895</u>	<u>1,041,895</u>	<u>226,730</u>
Fund balance, ending	<u>\$ 844,885</u>	<u>\$ 844,885</u>	<u>\$ 1,050,303</u>	<u>\$ 1,050,303</u>	<u>\$ 205,418</u>

Supplementary Information

CITY OF ASHLAND, OREGON
Cemetery Trust Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Year Ended June 30, 2024

	BN 2023-2025		First Year		Variance with Final Budget
	Biennium Budget Amounts		Actual	Total Actual	
	Original	Final	FY 2023-24		
REVENUES					
Charges for services	\$ 26,000	\$ 26,000	\$ 23,512	\$ 23,512	\$ (2,488)
Interest on investments	24,000	24,000	48,551	48,551	24,551
Total revenues	<u>50,000</u>	<u>50,000</u>	<u>72,063</u>	<u>72,063</u>	<u>22,063</u>
OTHER FINANCING SOURCES (USES)					
Transfers In	1,000	1,000	500	500	(500)
Transfers Out	(298,094)	(298,094)	(48,551)	(48,551)	249,543
Total other financing sources (uses):	<u>(297,094)</u>	<u>(297,094)</u>	<u>(48,051)</u>	<u>(48,051)</u>	<u>249,043</u>
Net change in fund balance	(247,094)	(247,094)	24,012	24,012	271,106
Fund balance, beginning	<u>946,395</u>	<u>946,395</u>	<u>946,761</u>	<u>946,761</u>	<u>366</u>
Fund balance, ending	<u>\$ 699,301</u>	<u>\$ 699,301</u>	<u>\$ 970,773</u>	<u>\$ 970,773</u>	<u>\$ 271,472</u>

Supplementary Information

CITY OF ASHLAND, OREGON
Parks and Recreation Fund (General Fund Sub-Fund)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Year Ended June 30, 2024

	BN 2023-2025		First Year		Variance with Final Budget
	Biennium Budget Amounts		Actual	Total Actual	
	Original	Final	FY 2023-24		
Fund balance, beginning	-	-	631,966	631,966	631,966
Fund balance, ending	\$ -	\$ -	\$ 631,966	\$ 631,966	\$ 631,966
Reconciliation to GAAP fund balance:					
Parks Equipment fund balance:			473,607		
Total GAAP fund balance			\$ 1,105,573		
Parks Fund to the General Fund			\$ (1,105,573)		

Supplementary Information

CITY OF ASHLAND, OREGON
Reserve Fund (General Fund Sub-Fund)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Year Ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual	Variance with Final Budget
	Biennium Budget Amounts Original	Final			
REVENUES					
Interest on investments	\$ 50,000	\$ 50,000	\$ 93,340	\$ 93,340	\$ 43,340
Total revenues	<u>50,000</u>	<u>50,000</u>	<u>93,340</u>	<u>93,340</u>	<u>43,340</u>
Net change in fund balance	50,000	50,000	93,340	93,340	43,340
Fund balance, beginning	<u>1,784,761</u>	<u>1,784,761</u>	<u>1,794,212</u>	<u>1,794,212</u>	<u>9,451</u>
Fund balance, ending	<u>\$ 1,834,761</u>	<u>\$ 1,834,761</u>	<u>\$ 1,887,552</u>	<u>\$ 1,887,552</u>	<u>\$ 52,791</u>
Reconciliation to GAAP fund balance			\$ (1,887,552)		
Reserve fund to the General Fund			<u>\$ -</u>		

Supplementary Information

CITY OF ASHLAND, OREGON
Parks Equipment Fund (General Fund Sub-Fund)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Year Ended June 30, 2024

	BN 2023-2025		First Year	Total Actual	Variance with Final Budget
	Biennium Budget Amounts		Actual		
	Original	Final	FY 2023-24		
Fund balance, Beginning	473,607	473,607	473,607	473,607	-
Fund balance, Ending	\$ 473,607	\$ 473,607	\$ 473,607	\$ 473,607	\$ -

Per GASB 54 fund combined with
 General Fund for GAAP reporting:

\$ (473,607)
\$ -

Supplementary Information

CITY OF ASHLAND, OREGON Water Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the year ended June 30, 2024

	BN 2023-2025 Biennium Budget Amounts		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Original	Final			
Revenues:					
Intergovernmental	\$ -	\$ -	\$ 253,350	\$ 253,350	\$ 253,350
Charges for services	17,604,000	17,604,000	8,580,508	8,580,508	(9,023,492)
Interest on investments	400,000	400,000	748,049	748,049	348,049
Miscellaneous	51,000	51,000	10,926	10,926	(40,074)
Total revenues	18,055,000	18,055,000	9,592,833	9,592,833	(8,462,167)
Expenditures:					
Cost of services:					
Public Works - Water Conservation	581,198	581,198	87,694	87,694	(493,504)
Public Works - Water Operations	71,567,892	71,567,892	6,868,448	6,868,448	(64,699,444)
Public Works - Water Debt	1,472,514	1,472,514	330,331	330,331	(1,142,183)
Contingency	436,793	436,793	-	-	(436,793)
Total expenditures	74,058,397	74,058,397	7,286,473	7,286,473	(66,771,924)
Excess (deficiency) of revenues over (under) expenditures	(56,003,397)	(56,003,397)	2,306,360	2,306,360	58,309,757
Other financing sources (uses):					
Loan proceeds	46,570,810	46,570,810	-	-	(46,570,810)
Transfer out*	(100,000)	(100,000)	(911,082)	(911,082)	(811,082)
Total other financing sources (uses)	46,470,810	46,470,810	(911,082)	(911,082)	(47,381,892)
Net change in fund balance	(9,532,587)	(9,532,587)	1,395,278	1,395,278	10,927,865
Fund balance, beginning	12,341,551	12,341,551	16,220,569	16,220,569	3,879,018
Fund balance, ending	\$ 2,808,964	\$ 2,808,964	\$ 17,615,847	\$ 17,615,847	\$ 14,806,883

*The variance with budget is due to an accounting correction for moving budgeted beginning fund balance to a new fund, and is not a budgetary violation per ORS

Reconciliation to net position:

SDC Water fund balance	\$ 966,355
Deferred outflow - pension	550,765
Deferred outflow - OPEB	74,348
Capital assets, net	27,944,533
Compensated absences	(120,661)
OPEB implicit rate liability	(279,948)
Net pension liability	(1,739,918)
Deferred inflow - pension	(216,964)
Deferred inflow- OPEB	(45,391)
Accrued interest	(119,726)
GO bonds payable	(750,000)
Revenue debt payable	(8,208,279)
Total net position	\$ 35,670,962

Supplementary Information

CITY OF ASHLAND, OREGON SDC Water Fund (Water Fund Sub-Fund) Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025 Biennium Budget Amounts		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Original	Final			
Revenues:					
System development charges	\$ 350,000	\$ 350,000	\$ 230,531	\$ 230,531	\$ (119,469)
Interest on investments	-	-	43,829	43,829	43,829
Total revenues	<u>350,000</u>	<u>350,000</u>	<u>274,360</u>	<u>274,360</u>	<u>(75,640)</u>
Expenditures:					
Cost of Services					
Materials and services	150,000	150,000	-	-	(150,000)
Capital outlay	8,659,843	8,659,843	5,331	5,331	(8,654,512)
Debt	410,512	410,512	163,756	163,756	(246,756)
Contingency	274,121	274,121	-	-	(274,121)
Total expenditures	<u>9,494,476</u>	<u>9,494,476</u>	<u>169,087</u>	<u>169,087</u>	<u>(9,325,389)</u>
Other financing sources (uses):					
Proceeds from debt issuance	15,139,204	15,139,204	-	-	(15,139,204)
Transfer in	-	-	861,082	861,082	861,082
Total other financing sources (uses)	<u>15,139,204</u>	<u>15,139,204</u>	<u>861,082</u>	<u>861,082</u>	<u>(14,278,122)</u>
Net change in fund balance	5,994,728	5,994,728	966,355	966,355	(5,028,373)
Fund balance, beginning	<u>1,183,793</u>	<u>1,183,793</u>	<u>-</u>	<u>-</u>	<u>(1,183,793)</u>
Fund balance, ending	<u>\$ 7,178,521</u>	<u>\$ 7,178,521</u>	<u>\$ 966,355</u>	<u>\$ 966,355</u>	<u>\$ (6,212,166)</u>

Supplementary Information

CITY OF ASHLAND, OREGON Wastewater Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the year ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Original	Final			
Revenues:					
Charges for services	\$ 12,710,000	\$ 12,710,000	\$ 6,368,033	\$ 6,368,033	\$ (6,341,967)
Interest on investments	160,000	160,000	250,103	250,103	90,103
Miscellaneous	-	-	3,939	3,939	3,939
Total revenues	12,870,000	12,870,000	6,622,075	6,622,075	(6,247,925)
Expenditures:					
Cost of services:					
Public Works - Wastewater Operations	20,381,099	20,381,099	7,557,731	7,557,731	(12,823,368)
Public Works - Wastewater Debt	342,928	342,928	172,155	172,155	(170,773)
Contingency	356,466	356,466	-	-	(356,466)
Total expenditures	21,080,493	21,080,493	7,729,886	7,729,886	(13,350,607)
Excess (deficiency) of revenues over (under) expenditures	(8,210,493)	(8,210,493)	(1,107,811)	(1,107,811)	7,102,682
Other financing sources (uses):					
Loan proceeds	8,647,571	8,647,571	1,242,621	1,242,621	(7,404,950)
Transfer out*	-	-	(2,235,338)	(2,235,338)	(2,235,338)
Total other financing sources (uses)	8,647,571	8,647,571	(992,717)	(992,717)	(9,640,288)
Net change in fund balance	437,078	437,078	(2,100,528)	(2,100,528)	(2,537,606)
Fund balance, beginning	4,407,490	4,407,490	8,707,001	8,707,001	4,299,511
Fund balance, ending	\$ 4,844,568	\$ 4,844,568	\$ 6,606,473	\$ 6,606,473	\$ 1,761,905

*The variance with budget is due to an accounting correction for moving budgeted beginning fund balance to a new fund, and is not a budgetary violation per ORS

Reconciliation to net position:

SDC Wastewater fund balance	\$ 2,372,090
Deferred outflow - pension	394,220
Deferred outflow - OPEB	93,762
Capital assets, net	35,972,163
Compensated absences	(81,066)
OPEB implicit rate liability	(364,089)
Net pension liability	(1,245,377)
Deferred inflow - pension	(155,296)
Deferred inflow- OPEB	(57,428)
Accrued interest	(98,618)
GO bonds payable	(175,000)
Revenue bonds payable	(8,151,114)
Rounding	-
Total net position	\$ 35,110,721

Supplementary Information

CITY OF ASHLAND, OREGON SDC Wastewater Fund (Wastewater Fund Sub-Fund) Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended June 30, 2024

	BN 2023-2025 Biennium Budget Amounts		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Original	Final			
Revenues:					
System development charges	\$ 300,000	\$ 300,000	\$ 286,207	\$ 286,207	\$ (13,793)
Interest on investments	-	-	105,866	105,866	105,866
Total revenues	<u>300,000</u>	<u>300,000</u>	<u>392,073</u>	<u>392,073</u>	<u>92,073</u>
Expenditures:					
Cost of Services					
Capital outlay	1,650,525	1,650,525	255,321	255,321	(1,395,204)
Contingency	49,516	49,516	-	-	(49,516)
Total expenditures	<u>1,700,041</u>	<u>1,700,041</u>	<u>255,321</u>	<u>255,321</u>	<u>(1,444,720)</u>
Other financing sources (uses):					
Proceeds from debt issuance	1,381,369	1,381,369	-	-	(1,381,369)
Transfer in	-	-	2,235,338	2,235,338	2,235,338
Total other financing sources (uses)	<u>1,381,369</u>	<u>1,381,369</u>	<u>2,235,338</u>	<u>2,235,338</u>	<u>853,969</u>
Net change in fund balance	(18,672)	(18,672)	2,372,090	2,372,090	2,390,762
Fund balance, beginning	<u>1,585,034</u>	<u>1,585,034</u>	<u>-</u>	<u>-</u>	<u>(1,585,034)</u>
Fund balance, ending	<u>\$ 1,566,362</u>	<u>\$ 1,566,362</u>	<u>\$ 2,372,090</u>	<u>\$ 2,372,090</u>	<u>\$ 805,728</u>

Supplementary Information

CITY OF ASHLAND, OREGON Stormwater Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the year ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Biennium Budget Amounts				
	Original	Final			
Revenues:					
Charges for services	\$ 1,575,000	\$ 1,575,000	\$ 803,492	\$ 803,492	\$ (771,508)
Interest on investments	32,000	32,000	97,996	97,996	65,996
Total revenues	1,607,000	1,607,000	901,488	901,488	(705,512)
Expenditures:					
Cost of services:					
Public Works - Stormwater Operations	3,408,275	3,408,275	837,566	837,566	(2,570,709)
Debt service	22,094	22,094	11,150	11,150	(10,944)
Contingency	64,479	64,479	-	-	(64,479)
Total expenditures	3,494,848	3,494,848	848,716	848,716	(2,646,132)
Excess (deficiency) of revenues over (under) expenditures	(1,887,848)	(1,887,848)	52,772	52,772	1,940,620
Other financing sources (uses):					
Proceeds from debt issuance	390,220	390,220	-	-	(390,220)
Total other financing sources (uses)	390,220	390,220	-	-	(390,220)
Net change in fund balance	(1,497,628)	(1,497,628)	52,772	52,772	1,550,400
Fund balance, beginning	2,036,637	2,036,637	2,042,119	2,042,119	5,482
Fund balance, ending	\$ 539,009	\$ 539,009	\$ 2,094,891	\$ 2,094,891	\$ 1,555,882
Reconciliation to net position:					
SDC Stormwater			\$ 30,321		
Deferred outflow - pension			116,552		
Deferred outflow - OPEB			40,312		
Capital assets, net			455,611		
Compensated absences			(4,248)		
OPEB implicit rate liability			(165,851)		
Net pension liability			(368,198)		
Deferred inflow - pension			(45,914)		
Deferred inflow- OPEB			(24,847)		
Accrued interest			(259)		
GO bonds payable			(45,000)		
Total net position			<u>\$ 2,083,370</u>		

Supplementary Information

CITY OF ASHLAND, OREGON
SCD Stormwater Fund (Stormwater Fund Sub-Fund)
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
For the Year Ended June 30, 2024

	BN 2023-2025 Biennium Budget Amounts		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Original	Final			
Revenues:					
System development charges	\$ 60,000	\$ 60,000	\$ 29,643	\$ 29,643	\$ (30,357)
Interest on investments	-	-	678	678	678
Total revenues	<u>60,000</u>	<u>60,000</u>	<u>30,321</u>	<u>30,321</u>	<u>(29,679)</u>
Expenditures:					
Cost of services					
Capital outlay	64,908	64,908	-	-	(64,908)
Contingency	1,947	1,947	-	-	(1,947)
Total expenditures	<u>66,855</u>	<u>66,855</u>	<u>-</u>	<u>-</u>	<u>(66,855)</u>
Net change in fund balance	(6,855)	(6,855)	30,321	30,321	37,176
Fund balance, beginning	<u>14,954</u>	<u>14,954</u>	<u>-</u>	<u>-</u>	<u>(14,954)</u>
Fund balance, ending	<u>\$ 8,099</u>	<u>\$ 8,099</u>	<u>\$ 30,321</u>	<u>\$ 30,321</u>	<u>\$ 22,222</u>

Supplementary Information

CITY OF ASHLAND, OREGON Electric Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the year ended June 30, 2024

	BN 2023-2025 Biennium Budget Amounts		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Original	Final			
Revenues:					
Intergovernmental	\$ 410,000	\$ 1,350,000	\$ 983,771	\$ 983,771	\$ (366,229)
Charges for services	36,554,204	36,554,204	16,906,546	16,906,546	(19,647,658)
Interest on investments	130,000	130,000	333,559	333,559	203,559
Miscellaneous	576,000	576,000	554,756	554,756	(21,244)
Total revenues	37,670,204	38,610,204	18,778,632	18,778,632	(19,831,572)
Expenditures:					
Cost of Services:					
Administration - Conservation	3,230,022	3,230,022	827,318	827,318	(2,402,704)
Electric - Operations	36,908,160	37,848,160	15,681,925	15,681,925	(22,166,235)
Electric - Debt	443,624	443,624	-	-	(443,624)
Contingency	1,136,604	1,136,604	-	-	(1,136,604)
Total expenditures	41,718,410	42,658,410	16,509,243	16,509,243	(26,149,167)
Excess (deficiency) of revenues over (under) expenditures	(4,048,206)	(4,048,206)	2,269,389	2,269,389	6,317,595
Other financing sources (uses):					
Loan proceeds	3,000,000	3,000,000	-	-	(3,000,000)
Total other financing sources (uses)	3,000,000	3,000,000	-	-	(3,000,000)
Net change in fund balance	(1,048,206)	(1,048,206)	2,269,389	2,269,389	3,317,595
Fund balance, beginning	6,080,192	6,080,192	7,168,134	7,168,134	1,087,942
Fund balance, ending	\$ 5,031,986	\$ 5,031,986	\$ 9,437,523	\$ 9,437,523	\$ 4,405,537
Reconciliation to net position:					
Deferred outflow - pension			\$ 1,034,112		
Deferred outflow - OPEB			80,012		
Capital assets, net			6,905,540		
Compensated absences			(215,582)		
OPEB implicit rate liability			(273,054)		
Net pension liability			(3,266,858)		
Deferred inflow - pension			(407,370)		
Deferred inflow- OPEB			(48,375)		
Deferred revenue			66,983		
Total net position			<u>\$ 13,312,928</u>		

Supplementary Information

CITY OF ASHLAND, OREGON Telecommunications Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the year ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Biennium Budget Amounts				
	Original	Final			
Revenues:					
Charges for services	\$ 5,428,847	\$ 5,428,847	\$ 2,789,598	\$ 2,789,598	\$ (2,639,249)
Interest on investments	90,000	90,000	142,511	142,511	52,511
Total revenues	5,518,847	5,518,847	2,932,109	2,932,109	(2,586,738)
Expenditures:					
Cost of services:					
Personal services	2,133,731	2,133,731	847,016	847,016	(1,286,715)
Materials and services	3,713,090	3,713,090	1,769,777	1,769,777	(1,943,313)
Capital outlay	1,205,681	1,205,681	337,802	337,802	(867,879)
Contingency	175,405	175,405	-	-	(175,405)
Total expenditures	7,227,907	7,227,907	2,954,595	2,954,595	(4,273,312)
Net change in fund balance	(1,709,060)	(1,709,060)	(22,486)	(22,486)	1,686,574
Fund balance, beginning	3,021,118	3,021,118	3,175,717	3,175,717	154,599
Fund balance, ending	\$ 1,312,058	\$ 1,312,058	\$ 3,153,231	\$ 3,153,231	\$ 1,841,173
Reconciliation to net position:					
Deferred outflow - pension			\$ 209,108		
Deferred outflow - OPEB			18,590		
Capital assets, net			274,961		
Compensated absences			(28,737)		
OPEB implicit rate liability			(66,706)		
Net pension liability			(660,591)		
Deferred inflow - pension			(82,374)		
Deferred inflow - OPEB			(11,294)		
Rounding			-		
Total net position			<u>\$ 2,806,188</u>		

Supplementary Information

CITY OF ASHLAND, OREGON Combining Balance Sheet Internal Service Funds For the year ended June 30, 2024

	Insurance Services Fund	Health Benefits Fund	Equipment Fund	Totals
ASSETS				
Current assets:				
Cash and investments	\$ 1,828,289	\$ 2,225,546	\$ 7,308,317	\$ 11,362,152
Interest and accounts receivable, net	27,396	-	88,909	116,305
Notes receivable	6,616	-	-	6,616
Inventories	-	-	34,130	34,130
Prepaid items	253,433	-	-	253,433
Total current assets	2,115,733	2,225,546	7,431,356	11,772,635
Non-Current assets:				
Capital assets, not being depreciated or amortized:	-	-	98,770	98,770
Capital assets, being depreciated or amortized:				
Non-Current capital assets	-	-	18,979,711	18,979,711
Accumulated depreciation	-	-	(13,385,971)	(13,385,971)
Capital assets, net	-	-	5,692,510	5,692,510
Total Assets	2,115,733	2,225,546	13,123,866	17,465,146
Deferred Outflows of Resources:				
Deferred Outflows - Pension	-	-	145,118	145,118
Deferred Outflows - OPEB	-	-	14,942	14,942
Total Deferred Outflows	-	-	160,060	160,060
LIABILITIES, DEFERRED INFLOWS AND NET POSITION				
Current liabilities:				
Accounts payable	12,674	-	169,908	182,582
Accrued salaries, vacation and payroll taxes	-	-	3,124	3,124
Compensated absences	-	-	7,183	7,183
Total current liabilities	12,674	-	180,215	192,890
Long-term liabilities:				
Compensated absences	-	-	21,549	21,549
Total OPEB Liabilities	-	-	52,640	52,640
Proportionate Share of Net Pension Liability	-	-	458,443	458,443
Total long-term liabilities	-	-	532,632	532,632
Total liabilities	12,674	-	712,848	725,522
Deferred Inflows of Resources				
Deferred Inflows - Pensions	-	-	57,167	57,167
Deferred Inflows - OPEB	-	-	9,061	9,061
Total Deferred Inflows	-	-	66,228	66,228
Net Position				
Net Investment in Capital Assets	-	-	5,692,510	5,692,510
Unrestricted	2,103,059	2,225,546	6,812,341	11,140,945
Total net position	\$ 2,103,059	\$ 2,225,546	\$ 12,504,851	\$ 16,833,456

CITY OF ASHLAND, OREGON
Combining Statement of Revenues, Expenses
and Changes in Net Position
Internal Service Funds
For the year ended June 30, 2024

	Insurance Service Fund	Health Benefits Fund	Equipment Fund	Totals
Operating revenues:				
Service charges and fees	\$ 1,875,033	\$ -	\$ 4,821,126	\$ 6,696,159
Miscellaneous	133,547	-	66,200	199,747
Total revenues	2,008,580	-	4,887,326	6,895,906
Operating expenses:				
Cost of service	1,246,479	-	2,779,690	4,026,169
Depreciation	-	-	613,834	613,834
Total operating expenses	1,246,479	-	3,393,524	4,640,003
Operating income (loss)	762,102	-	1,493,802	2,255,904
Nonoperating income (expense):				
Interest income	64,802	-	384,736	449,538
Total nonoperating income (expense)	64,802	-	384,736	449,538
Change in Net Position	826,904	-	1,878,538	2,705,442
Total Net Position - beginning	1,276,155	2,225,546	10,626,313	14,128,014
Total Net Position - ending	\$ 2,103,059	\$ 2,225,546	\$ 12,504,851	\$ 16,833,456

CITY OF ASHLAND, OREGON
Combining Internal Service Fund
Statement of Cash Flows
For the year ended June 30, 2024

	Insurance Service Fund	Health Benefits Fund	Equipment Fund	Total
Cash flows from operating activities:				
Receipts from customers and users	\$ 129,827	\$ -	\$ -	\$ 129,828
Receipts from interfund services	1,875,032	866	4,807,327	6,683,225
Payments to suppliers	(1,709,960)	(24,082)	(2,336,159)	(4,070,201)
Payments to employees	(132,908)	-	(633,497)	(766,406)
Net cash from operating activities	161,991	(23,216)	1,837,671	1,976,446
Cash flows from capital and related financing activities:				
Acquisition and construction of capital assets	-	-	(1,988,386)	(1,988,386)
Net cash from capital and related financing activities	-	-	(1,988,386)	(1,988,386)
Cash flows from investing activities:				
Interest from investments and other income	64,802	-	384,736	449,538
Net increase (decrease) in cash and investments	226,793	(23,216)	234,021	437,598
Cash and investments, beginning of year	1,601,496	2,248,761	7,074,296	10,924,553
Cash and investments, end of year	\$ 1,828,289	\$ 2,225,545	\$ 7,308,317	\$ 11,362,151
Reconciliation of operating income to net cash provided by operating activities:				
Operating income	\$ 762,102	\$ -	\$ 1,493,802	\$ 2,255,904
Depreciation and amortization	-	-	613,834	613,834
Change in assets and liabilities:				
(Increase) decrease in:				
Receivables	(3,723)	866	(79,997)	(82,854)
Net Pension Assets, Outflows/Inflows	-	-	(157,224)	(157,224)
OPEB, Outflows/Inflows	-	-	881	881
Inventories	(509,316)	-	(6,620)	(515,936)
Increase (decrease) in:				
Accounts payable and accrued liabilities	(87,073)	(24,082)	(18,500)	(129,655)
Other liabilities	-	-	(8,504)	(8,504)
Net cash from operating activities	\$ 161,991	\$ (23,216)	\$ 1,837,672	\$ 1,976,446
Schedule of non-cash capital and related financing activities:				
Unrealized gain (loss) on investments	1,010	-	4,364	5,375
Net noncash investing, capital and financing activities	\$ 1,010	\$ -	\$ 4,364	\$ 5,375

Supplementary Information

CITY OF ASHLAND, OREGON Schedule of Revenues, Expenditures and Changes in Net Position - Budget and Actual Insurance Services Fund For the year ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Biennium Budget Amounts				
	Original	Final			
Revenues:					
Charges for services	\$ 3,393,052	\$ 3,393,052	\$ 1,875,033	\$ 1,875,033	\$ (1,518,019)
Interest on investments	16,000	16,000	64,802	64,802	48,802
Miscellaneous	40,000	40,000	133,547	133,547	93,547
Total revenues	<u>3,449,052</u>	<u>3,449,052</u>	<u>2,073,382</u>	<u>2,073,382</u>	<u>(1,375,670)</u>
Expenditures:					
Cost of services:					
Materials and services	3,056,418	3,056,418	1,342,267	1,342,267	(1,714,151)
Contingency	97,632	97,632	-	-	(97,632)
Total expenditures	<u>3,154,050</u>	<u>3,154,050</u>	<u>1,342,267</u>	<u>1,342,267</u>	<u>(1,811,783)</u>
Net change in fund balance	295,002	295,002	731,115	731,115	436,113
Fund balance, beginning	<u>1,167,481</u>	<u>1,167,481</u>	<u>1,371,944</u>	<u>1,371,944</u>	<u>204,463</u>
Fund balance, ending	<u>\$ 1,462,483</u>	<u>\$ 1,462,483</u>	<u>\$ 2,103,059</u>	<u>\$ 2,103,059</u>	<u>\$ 640,576</u>

The beginning fund balance was updated to reflect amounts reported as deferred revenue in prior years and to match the amount reported on the Combining Statement

Supplementary Information

CITY OF ASHLAND, OREGON
Schedule of Revenues, Expenditures and
Changes in Net Position - Budget and Actual
Health Benefits Fund
For the year ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Biennium Budget Amounts				
	Original	Final			
Fund balance, beginning	-	-	2,225,546	2,225,546	2,225,546
Fund balance, ending	\$ -	\$ -	\$ 2,225,546	\$ 2,225,546	\$ 2,225,546

Supplementary Information

CITY OF ASHLAND, OREGON Schedule of Revenues, Expenditures and Changes in Net Position - Budget and Actual Equipment Fund For the year ended June 30, 2024

	BN 2023-2025		First Year Actual FY 2023-24	Total Actual for Budget Period	Variance with Final Budget Over/Under
	Biennium Budget Amounts Original	Final			
Revenues:					
Charges for services	\$ 9,663,862	\$ 9,663,862	\$ 4,821,126	\$ 4,821,126	\$ (4,842,736)
Interest on investments	200,000	200,000	384,736	384,736	184,736
Miscellaneous	154,000	154,000	66,200	66,200	(87,800)
Total revenues	<u>10,017,862</u>	<u>10,017,862</u>	<u>5,272,062</u>	<u>5,272,062</u>	<u>(4,745,800)</u>
Expenditures:					
Cost of services:					
Public Works - Maintenance	4,917,140	4,917,140	2,321,148	2,321,148	(2,595,992)
Public Works - Purchasing and Acquisition	7,963,000	7,963,000	2,607,214	2,607,214	(5,355,786)
Contingency	146,191	146,191	-	-	(146,191)
Total expenditures	<u>13,026,331</u>	<u>13,026,331</u>	<u>4,928,362</u>	<u>4,928,362</u>	<u>(8,097,969)</u>
Net change in fund balance	(3,008,469)	(3,008,469)	343,700	343,700	3,352,169
Fund balance, beginning	<u>7,197,226</u>	<u>7,197,226</u>	<u>6,914,623</u>	<u>6,914,623</u>	<u>(282,603)</u>
Fund balance, ending	<u>\$ 4,188,757</u>	<u>\$ 4,188,757</u>	<u>\$ 7,258,323</u>	<u>\$ 7,258,323</u>	<u>\$ 3,069,566</u>
Reconciliation to Net Position:					
Deferred Outflow - Pension			\$ 145,118		
Deferred Outflow - OPEB			14,942		
Capital assets, net			5,692,510		
Accrued compensated absences			(28,732)		
OPEB implicit rate liability			(52,640)		
Net Pension liability			(458,443)		
Deferred Inflow - Pension			(57,167)		
Deferred Inflow - OPEB			(9,061)		
Rounding			-		
Total Net Position			<u>\$ 12,504,851</u>		

CITY OF ASHLAND, OREGON
Capital Assets Used
In the Operation of Governmental Funds
By Source
June 30, 2024

Governmental funds capital assets:	
Right to use lease assets	\$ 625,548
Right to use SBITA assets	717,698
Land	15,894,884
Buildings and improvements	48,241,541
Machinery and equipment	10,094,088
Improvements other than buildings	64,814,554
Construction in progress	9,886,396
Total capital assets	\$ 150,274,708
 Investments in governmental funds capital assets by source:	
General and capital projects funds	73,508,093
Special revenue funds	61,887,404
Leased to other agencies	14,879,210
Total investments in governmental funds capital assets	\$ 150,274,708

This schedule represents only the capital asset balances related to governmental funds before accumulated depreciation and amortization. Accordingly, the capital assets reported in *Internal Service Funds* are excluded from the above amounts. Generally, the capital assets of internal service funds are included as the appropriate business activity or governmental activity in the *Statement of Net Position*.

Supplementary Information

CITY OF ASHLAND, OREGON Schedule of Assets Used In the Operation of Government Funds By Function and Activity June 30, 2024

Function and Activity	Lease & SBITA Assets	Land	Buildings	Machinery and Equipment	Improvements other than Buildings	Construction in Progress	Total
General government:							
Community development	\$ -	\$ 985,235	\$ 1,120,947	\$ 378,138	\$ -	\$ -	\$ 2,484,320
Public buildings	-	1,971,601	2,064,062	1,649,533	744,668	587,347	7,017,211
Leased to other agencies	-	253,000	9,058,481	1,609,780	3,957,949	-	14,879,210
Other - unclassified	1,007,889	2,660,200	4,811,890	512,202	1,425,556	-	10,417,737
Total general government	1,007,889	5,870,036	17,055,380	4,149,653	6,128,173	587,347	34,798,479
Public safety:							
Police	335,358	80,000	694,565	665,900	1,515,652	-	3,291,475
Fire	-	998,400	6,173,371	1,301,033	300,000	-	8,772,804
Total public safety	335,358	1,078,400	6,867,936	1,966,933	1,815,652	-	12,064,279
Highway and streets:							
Public thoroughfares	-	589,276	647,984	1,020,443	45,834,145	5,277,471	53,369,319
Total highways and streets	-	589,276	647,984	1,020,443	45,834,145	5,277,471	53,369,319
Airports	-	176,566	1,029,780	15,740	4,173,243	3,122,756	8,518,085
Culture and recreation	-	8,180,606	22,640,460	2,941,318	6,863,341	898,821	41,524,546
Total governmental funds capital assets	\$ 1,343,247	\$ 15,894,884	\$ 48,241,540	\$ 10,094,087	\$ 64,814,554	\$ 9,886,396	\$ 150,274,708

This schedule represents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in *Internal Service Funds* are excluded from the above amounts. Generally, the capital assets of internal service funds are included as the appropriate business activity or governmental activity in the *Statement of Net Position*.

Supplementary Information

CITY OF ASHLAND, OREGON Schedule of Bond and Pledged Revenue Debt And Related Interest Transactions June 30, 2024

	Original Issue	Principal Transactions			Principal Transactions			Interest Transactions			
		Outstanding June 30, 2023	Issued	Matured	Adjusted	Paid	Outstanding June 30, 2024	Outstanding June 30, 2023	Matured	Paid	Outstanding June 30, 2024
General Obligation Bonds											
**Fire Station #2, issued November 1, 2011 interest at 2.00% to 4.00%	\$ 2,960,000	\$ 1,390,000	\$ -	\$ 150,000	\$ -	\$ 150,000	\$ 1,240,000	\$ -	\$ 50,037	\$ 50,037	\$ -
**Ashland Fiber Network Bonds, (Refinanced 2004) issued March 7, 2013 interest at 2.00% to 2.80%	11,675,000	2,455,000	-	1,210,000	-	1,210,000	1,245,000	-	50,741	50,741	-
New Construction for Street, CIP, Water and Wastewater, issued March 7, 2013 interest at 2.00% to 2.50%	4,765,000	1,755,000	-	330,000	-	330,000	1,425,000	-	36,322	36,322	-
Revenue Debt											
Water, DEQ loan - S14005 interest at 1.00%	3,515,200	3,152,894	-	104,678	-	104,678	3,048,216	-	31,529	31,529	-
Wastewater, DEQ Loan - R11751 interest at 1.00%	1,645,280	1,159,899	-	110,854	-	110,854	1,049,045	-	16,845	16,845	-
Medford Water Commission - Treatment Plant interest at 3.42%	2,620,084	1,546,227	-	111,823	-	111,823	1,434,404	-	51,933	51,933	-
Water, DEQ loan - S16021 interest at 1.00%	4,700,759	4,700,759	-	-	(975,101)	-	3,725,658	-	-	-	-
Wastewater, DEQ loan - R11754 interest at 1.00%	-	1,348,380	595,161	-	373,248	-	2,316,789	-	-	-	-
Wastewater, DEQ loan - R11755 interest at 1.00%	-	4,511,079	647,459	-	(373,258)	-	4,785,280	-	-	-	-
Street,OBDD loan - B24001 interest at 3.05%	-	-	4,028,789	-	-	-	4,028,789	-	-	-	-
	\$31,881,323	\$ 22,019,239	\$ 5,271,409	\$ 2,017,355	\$ (975,111)	\$ 2,017,355	\$ 24,298,181	\$ -	\$ 237,407	\$ 237,407	\$ -

**STATISTICAL SECTION –
TOTAL REPORTING ENTITY
(UNAUDITED)**

CITY OF ASHLAND, OREGON STATISTICAL SECTION Unaudited

This part of the City of Ashland's comprehensive annual financial report presents detailed information as a context for understanding this year's financial statements, notes, and supplementary information. This information has not been audited by the independent auditors.

Financial Trends	Page
These tables contain trend information that may assist the reader in assessing the City's current financial performance by placing it in historical perspective.	114 - 128
Revenue Capacity	
These tables contain information that may assist the reader in assessing the viability of the City's revenue sources.	129 - 137
Debt Capacity	
These tables present information that may assist the reader in analyzing the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	138 - 144
Economic and Demographic Information	
These tables offer economic and demographic indicators that are commonly used for financial analysis that can help the reader understand the City's present and ongoing financial status.	145 - 146
Operating Information	
These tables contain service and infrastructure indicators that can help the reader understand how the information in the City's financial statements relate to the services the City provides and the activities it performs.	147 - 150

Statistical Section

CITY OF ASHLAND, OREGON Statement of Net Position Total Primary Government Last ten years For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Assets:										
Cash and cash equivalents	\$ 77,741,572	\$ 75,212,645	\$ 63,578,414	\$ 52,376,356	\$ 43,564,028	\$ 42,173,319	\$ 39,515,544	\$ 36,235,307	\$ 34,302,519	\$ 30,706,665
Receivables (net of allowance for uncollectible)	16,808,079	13,285,563	11,850,874	8,138,923	7,594,224	8,253,374	8,135,704	7,314,031	6,875,708	6,952,616
Lease receivable	172,237	175,324	329,803	-	-	-	-	-	-	-
Prepays items	273,839	729	121,300	27,396	1,615	-	-	-	-	-
Inventories	2,381,910	1,820,912	1,403,786	1,169,847	1,110,681	1,259,272	1,275,359	1,302,116	1,181,124	1,241,570
Deferred charges	-	-	-	-	-	-	-	68,734	178,703	288,672
Restricted assets:										
Cash and cash equivalents	965,257	943,439	929,433	916,328	951,447	984,463	967,771	954,262	943,355	855,545
Proportional share of net pension assets	-	-	-	-	-	-	-	-	-	5,498,618
RHIA assets	504,705	535,342	684,250	-	-	-	-	-	-	-
Lease receivable	173,856	346,093	199,645	-	-	-	-	-	-	-
Capital assets:										
Land	19,100,579	18,595,992	18,445,364	18,445,364	18,445,364	18,445,364	17,445,364	14,733,964	14,373,273	14,373,273
Construction in progress	28,174,511	19,366,231	10,498,925	10,086,940	12,734,933	10,467,215	5,648,364	5,049,759	8,810,424	7,403,156
Right to use lease assets	625,549	121,498	63,410	-	-	-	-	-	-	-
Right to use SBITA assets	717,698	-	-	-	-	-	-	-	-	-
Buildings and improvements	70,659,715	68,342,606	68,051,348	67,585,137	67,513,222	66,560,431	65,362,359	61,939,633	58,071,284	57,939,461
Machinery and equipment	31,145,943	28,902,515	25,923,664	25,059,700	24,604,426	23,311,261	20,929,013	20,275,179	19,404,748	18,388,604
Infrastructure	164,706,494	162,743,186	162,730,960	160,197,325	153,760,236	149,530,462	148,657,284	146,223,864	140,152,030	139,206,796
Accumulated depreciation	(165,539,142)	(159,465,330)	(154,066,108)	(148,171,268)	(142,900,367)	(137,184,134)	(131,265,122)	(125,204,692)	(119,389,812)	(113,263,213)
Total assets	248,612,801	230,926,746	210,745,068	195,832,048	187,379,809	183,801,027	176,671,640	168,892,157	164,903,356	169,591,763
Deferred Outflows of Resources:										
Deferred outflows - pensions	11,426,650	10,886,560	13,571,204	15,563,496	12,769,178	12,943,236	11,405,216	18,906,964	3,903,782	-
Deferred outflows - OPEB	944,357	1,308,192	1,243,347	1,546,046	1,514,245	1,629,190	264,798	-	-	-
Total deferred outflows	12,371,007	12,194,752	14,814,551	17,109,542	14,283,423	14,572,426	11,670,014	18,906,964	3,903,782	-

CITY OF ASHLAND, OREGON
Statement of Net Position
Total Primary Government, continued
Last ten years
For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Liabilities:										
Current liabilities:										
Accounts payable and other	\$ 6,375,450	\$ 6,105,858	\$ 4,517,931	\$ 6,032,985	\$ 6,506,876	\$ 7,403,730	\$ 7,114,423	\$ 6,002,038	\$ 9,384,143	\$ 9,674,563
Claims and judgment	-	95,788	50,000	50,000	50,000	-	-	-	-	-
Lease liability	107,284	-	-	-	-	-	-	-	-	-
SBITA liability	100,495	-	-	-	-	-	-	-	-	-
Bonds and notes	2,636,453	2,275,355	2,412,489	2,392,483	3,894,192	4,527,757	3,773,933	3,548,507	3,706,477	2,562,893
Accrued interest payable	252,249	232,692	101,758	117,871	154,235	218,523	230,728	180,176	204,769	222,149
Compenstated absences	548,908	527,290	461,800	-	-	-	-	-	-	-
Noncurrent liabilities:										
Compenstated absences	1,646,726	1,581,871	1,385,400	-	-	-	-	-	-	-
Proportional share of net pension liability	36,097,877	29,308,607	24,510,198	46,512,316	36,414,527	31,643,235	29,786,911	34,849,281	14,910,215	-
Trasitional liability	351,617	425,748	486,668	544,768	603,272	-	-	-	-	-
Lease liability	378,006	121,498	63,410	-	-	-	-	-	-	-
SBITA liability	509,331	-	-	-	-	-	-	-	-	-
Net OPEB liability	3,685,572	3,794,219	4,045,104	3,866,114	3,564,521	3,840,269	2,929,241	1,857,483	1,751,480	-
Medical stipend	-	-	-	-	-	-	4,037,004	3,934,756	-	-
Claims and judgement	-	160,093	110,093	110,093	110,093	160,093	17,247	17,247	17,247	122,107
Bonds and notes	23,311,123	21,059,884	17,093,276	18,833,338	22,724,681	25,098,055	27,563,046	28,725,935	31,644,402	34,633,001
Total liabilities	76,001,091	65,688,904	55,238,127	78,459,968	74,022,397	72,891,662	75,452,533	79,115,423	61,618,733	47,214,713
Deferred Inflows of Resources:										
Deferred inflows - leases	346,093	521,417	529,448	-	-	-	-	-	-	-
Deferred inflows - pensions	4,501,323	11,101,794	19,958,970	1,332,496	2,817,239	4,052,489	2,695,736	2,118,535	3,463,962	8,220,518
Deferred inflows - OPEB	570,256	771,878	648,545	513,698	598,161	610,761	144,694	-	-	-
Total deferred inflows	5,417,674	12,395,089	21,136,963	1,846,194	3,415,400	4,663,250	2,840,430	2,118,535	3,463,962	8,220,518
Net position:										
Net investment in capital assets	122,373,306	115,149,961	112,141,798	111,977,377	107,538,941	101,504,787	95,440,283	90,743,265	86,071,068	86,852,183
Restricted for:										
Perpetual care: nonexpendable	970,773	946,762	930,895	917,499	954,825	1,035,856	970,304	955,356	895,931	922,667
RHIA asset	504,705	535,342	-	-	-	-	-	-	-	-
Grant restrictions	1,508,629	2,336,619	36,619	36,620	36,620	36,620	33,804	33,801	33,804	33,797
Asset forfeiture	38,606	36,755	35,699	35,497	35,217	34,459	23,972	32,313	25,784	29,678
TOT tourism	982,117	992,082	87,460	262,617	501,558	487,873	425,141	338,658	129,763	99,108
Airport	336,290	398,996	-	-	-	-	-	-	-	-
System development	5,956,363	6,395,019	6,558,206	6,466,819	6,019,144	6,348,034	6,089,130	6,194,373	7,086,198	6,760,284
Debt service	1,046,738	1,041,894	1,009,803	987,974	1,037,697	1,955,218	1,027,297	976,090	1,028,912	1,737,051
Donor restrictions	22,235	22,235	-	-	-	-	-	-	-	-
Library Levy	-	-	-	-	-	-	-	-	-	56,587
Unrestricted	45,825,284	37,181,841	28,386,220	11,951,025	8,101,433	9,415,693	6,038,760	7,291,307	8,452,983	17,665,177
Total net position	\$ 179,565,046	\$ 165,037,505	\$ 149,186,700	\$ 132,635,428	\$ 124,225,435	\$ 120,818,540	\$ 110,048,691	\$ 106,565,163	\$ 103,724,443	\$ 114,156,532

Statistical Section

CITY OF ASHLAND, OREGON
Statement of Net Position
Governmental Activities
Last ten years
For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Assets:										
Cash and cash equivalents	\$ 42,111,405	\$ 43,753,548	\$ 34,478,348	\$ 28,132,872	\$ 19,502,847	\$ 20,041,451	\$ 20,136,422	\$ 21,109,299	\$ 21,839,880	\$ 20,251,175
Receivables (net of allowance for uncollectible)	10,133,590	6,096,578	8,097,755	3,862,211	4,151,559	4,149,741	4,150,698	3,955,520	3,338,266	4,167,775
Lease Receivable	172,237	175,324	329,803	-	-	-	-	-	-	-
Prepaid items	273,839	729	40,390	17,246	1,615	-	-	-	-	-
Inventories	34,130	27,510	18,499	37,568	25,004	126,413	53,407	60,258	65,010	187,511
Internal balances	(8,109,156)	(6,601,681)	(5,181,075)	(4,035,200)	(3,784,001)	(3,022,208)	(736,580)	(690,424)	(113,519)	(1,945,133)
Restricted assets:										
Cash and cash equivalents	965,257	943,439	929,433	916,328	951,447	984,463	967,771	954,262	943,355	855,545
Proportional Share of Net Pension Assets		-	-	-	-	-	-	-	-	4,350,234
RHIA Assets	417,043	535,342	684,250	-	-	-	-	-	-	-
Lease Receivable	173,856	346,093	199,645	-	-	-	-	-	-	-
Capital assets:										
Land	15,993,654	15,489,067	15,338,439	15,338,439	15,338,439	15,338,439	14,338,439	12,827,039	12,466,348	12,466,348
Construction in progress	9,886,396	4,105,881	2,487,089	3,681,360	6,081,316	2,674,665	2,401,188	3,126,490	1,390,232	1,614,351
Right to use lease assets	625,549	113,648	61,239	-	-	-	-	-	-	-
Right to use SBITA assets	717,698									
Buildings and improvements	48,560,051	46,242,942	45,951,684	45,485,473	45,413,558	44,460,767	43,262,695	39,839,969	35,982,031	35,850,207
Machinery and equipment	28,310,884	26,067,456	24,478,174	23,614,209	23,223,547	21,930,382	19,548,134	18,901,908	18,115,158	17,116,629
Infrastructure	65,258,959	63,295,651	63,295,651	60,950,409	56,350,836	56,295,205	56,217,158	56,008,878	55,745,615	54,917,223
Accumulated depreciation	(91,314,652)	(87,602,962)	(84,581,856)	(81,078,681)	(78,343,149)	(75,249,062)	(71,921,238)	(69,116,513)	(65,662,055)	(61,946,174)
Total assets	124,210,740	112,988,566	106,627,468	96,922,234	88,913,018	87,730,256	88,418,094	86,976,686	84,110,321	87,885,691
Deferred Outflows of Resources:										
Deferred outflows - pensions	9,121,893	8,734,709	10,447,497	12,487,017	10,245,060	10,384,712	9,165,705	14,980,658	3,088,480	-
Deferred outflows - OPEB	637,333	944,684	957,163	1,179,023	1,178,645	1,270,634	264,798	-	-	-
Total deferred outflows	9,759,226	9,679,393	11,404,660	13,666,040	11,423,705	11,655,346	9,430,503	14,980,658	3,088,480	-

Statistical Section

CITY OF ASHLAND, OREGON
Statement of Net Position
Governmental Activities, continued
Last ten years
For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Liabilities:										
Current liabilities:										
Accounts payable and other	\$ 4,066,720	\$ 3,035,056	\$ 2,496,701	\$ 3,616,270	\$ 4,407,662	\$ 4,369,603	\$ 4,460,514	\$ 4,038,455	\$ 6,921,351	\$ 7,163,036
Claims and judgments	-	95,788	50,000	50,000	50,000.00	-	-	\$ -	-	-
Lease liability	107,284	-	-	-	-	-	-	-	-	-
SBITA liability	100,495	-	-	-	-	-	-	-	-	-
Bonds and notes	1,791,058	1,723,000	1,681,000	1,655,000	1,623,000	2,311,000	1,835,936	1,682,087	730,000	793,836
Accrued interest payable	33,646	34,687	47,747	59,370	69,992	80,400	91,799	109,425	121,564	130,429
Compensated absences	436,335	410,329	358,250	-	-	-	-	-	-	-
Noncurrent liabilities:										
Compensated absences	1,309,004	1,230,986	1,074,750	-	-	-	-	-	-	-
Proportional share of net pension liability	28,816,935	23,515,431	18,868,645	37,318,104	29,216,371	25,517,913	24,037,793	27,571,024	11,796,223	-
Transitional liability	351,617	425,748	486,668	544,768	603,272	-	-	-	-	-
Lease liability	378,006	113,648	61,239	-	-	-	-	-	-	-
SBITA liability	509,331	-	-	-	-	-	-	-	-	-
Total OPEB liability	2,448,262	2,798,017	3,271,531	2,932,972	2,783,899	3,011,185	2,246,442	1,361,013	1,276,128	-
Medical stipend	-	-	-	-	-	-	4,037,004	3,934,756	-	-
Claims and judgement	-	160,093	110,093	110,093	110,093	160,093	17,247	17,247	17,247	122,107
Bonds and notes	6,827,124	3,998,000	5,721,000	7,402,000	9,057,000	10,205,000	12,516,000	12,817,735	15,401,707	16,009,707
Total liabilities	47,175,816	37,540,783	34,227,624	53,688,577	47,921,289	45,655,194	49,242,735	51,531,742	36,264,220	24,219,115
Deferred Inflows of Resources:										
Deferred inflows - leases	346,093	521,417	529,448	-	-	-	-	-	-	-
Deferred inflows - pension	3,593,405	8,894,097	15,364,980	1,069,097	2,260,347	3,251,423	2,215,143	1,754,236	2,740,515	6,503,667
Deferred inflows - OPEB	382,921	579,424	499,267	367,579	472,642	481,829	144,694	-	-	-
Total deferred inflows	4,322,419	9,994,938	16,393,695	1,436,676	2,732,989	3,733,252	2,359,837	1,754,236	2,740,515	6,503,667
Net position:										
Net investment in capital assets	68,235,335	61,877,035	59,628,420	58,934,209	57,384,547	52,934,396	49,494,440	47,087,949	41,905,622	43,215,041
Restricted for:										
Perpetual care: nonexpendable	970,773	946,762	930,895	917,499	954,825	1,035,856	970,304	955,356	895,931	922,667
RHIA Asset	417,043	535,342	684,250	-	-	-	-	-	-	-
Grant restrictions	1,508,629	2,336,619	36,619	36,620	36,620	36,620	33,804	33,801	33,804	33,797
Asset forfeiture	38,606	36,755	35,699	35,497	35,217	34,459	23,972	32,313	25,784	29,678
TOT tourism	982,117	992,082	87,461	262,617	501,558	487,873	425,141	338,658	129,763	99,108
Airport	336,290	398,996	-	-	-	-	-	-	-	-
System development	2,587,597	3,298,599	3,167,635	2,904,597	2,687,513	2,745,614	2,540,793	2,746,404	3,226,398	3,036,906
Debt service	1,046,738	1,041,894	1,009,803	987,974	1,037,697	1,955,218	1,027,297	976,090	1,028,912	861,561
Donor restrictions	22,235	22,235	-	-	-	-	-	-	-	-
Library Levy	-	-	-	-	-	-	-	-	-	56,587
Unrestricted	6,326,368	3,645,918	1,830,027	(8,615,992)	(12,955,532)	(9,232,880)	(8,269,726)	(3,499,205)	947,852	8,907,564
Total net position	\$ 82,471,730	\$ 75,132,237	\$ 67,410,809	\$ 55,463,021	\$ 49,682,445	\$ 49,997,156	\$ 46,246,025	\$ 48,671,366	\$ 48,194,066	\$ 57,162,909

CITY OF ASHLAND, OREGON
Statement of Net Position
Business Type Activities
Last ten years
For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Assets:										
Cash and cash equivalents	\$ 35,630,166	\$ 31,459,097	\$ 29,100,066	\$ 24,243,484	\$ 24,061,181	\$ 22,131,868	\$ 19,379,122	\$ 15,126,008	\$ 12,462,639	\$ 10,455,490
Receivables (net of allowance for uncollectible)	6,674,489	7,188,985	3,753,119	4,246,712	3,442,665	4,103,633	3,985,006	3,358,511	3,537,442	2,780,841
Prepaid Expenses	-	-	80,910	10,150	-	-	-	-	-	-
Inventories	2,347,780	1,793,402	1,385,287	1,132,279	1,085,677	1,132,859	1,221,952	1,241,858	1,116,114	1,054,059
Deferred charges	-	-	-	-	-	-	-	68,734	178,703	288,672
Internal balances	8,109,156	6,601,681	5,181,075	4,035,200	3,784,001	3,022,208	736,580	690,424	113,519	1,949,133
RHIA assets	87,662	-	-	-	-	-	-	-	-	-
Restricted assets:										
Proportional Share of Net Pension Assets	-	-	-	-	-	-	-	-	-	1,148,384
Capital assets:										
Land	3,106,925	3,106,925	3,106,925	3,106,925	3,106,925	3,106,925	3,106,925	1,906,925	1,906,925	1,906,925
Construction in progress	18,288,115	15,260,350	8,011,836	6,405,580	6,653,617	7,792,550	3,247,176	1,923,269	7,420,192	5,788,805
Lease Assets	-	7,850	2,171	-	-	-	-	-	-	-
Buildings and improvements	22,099,664	22,099,664	22,099,664	22,099,664	22,099,664	22,099,664	22,099,664	22,099,664	22,089,253	22,089,254
Machinery and equipment	2,835,059	2,835,059	1,445,490	1,445,491	1,380,879	1,380,879	1,380,879	1,373,271	1,289,590	1,271,975
Infrastructure	99,447,535	99,447,535	99,435,309	99,246,916	97,409,400	93,235,257	92,440,126	90,214,986	84,406,415	84,289,573
Accumulated depreciation	(74,224,490)	(71,862,368)	(69,484,252)	(67,092,587)	(64,557,218)	(61,935,072)	(59,343,884)	(56,088,179)	(53,727,757)	(51,317,039)
Total assets	124,402,061	117,938,180	104,117,600	98,879,814	98,466,791	96,070,771	88,253,546	81,915,471	80,793,035	81,706,072
Deferred Outflows of Resources:										
Deferred outflows - pension	2,304,757	2,151,851	3,123,707	3,076,479	2,524,118	2,558,524	2,239,511	3,926,306	815,302	-
Deferred outflows - OPEB	307,024	363,508	286,184	367,023	335,600	358,556	-	-	-	-
Total deferred outflows	2,611,781	2,515,359	3,409,891	3,443,502	2,859,718	2,917,080	2,239,511	3,926,306	815,302	-

CITY OF ASHLAND, OREGON
Statement of Net Position
Business Type Activities, continued
Last ten years
For the year ended June 30

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Liabilities:										
Current liabilities:										
Accounts payable and other	\$ 2,308,729	\$ 3,070,802	\$ 2,435,430	\$ 2,416,715	\$ 2,099,214	\$ 3,034,127	\$ 2,653,909	\$ 1,963,580	\$ 2,938,144	\$ 2,511,527
Bonds and notes	845,395	552,355	731,489	737,483	2,271,192	2,216,757	1,937,997	1,866,420	2,976,477	1,769,057
Accrued interest payable	218,603	198,005	54,011	58,501	84,243	138,123	138,929	70,754	83,205	91,720
Compensated absences	112,574	116,962	-	-	-	-	-	-	-	-
Noncurrent liabilities:										
Compensated absences	337,722	350,885								
Proportional share of net pension liability	7,280,942	5,793,176	5,641,553	9,194,212	7,198,156	6,125,322	5,749,118	7,278,257	3,113,992	-
Lease Liability	-	7,850	-	-	-	-	-	-	-	-
Total OPEB Liability	1,237,310	996,202	773,573	933,142	780,622	829,084	682,799	496,470	-	-
Bonds and notes	16,483,998	17,061,884	11,372,276	11,431,338	13,667,681	14,893,055	15,047,046	15,908,200	16,242,695	18,623,294
Total liabilities	<u>28,825,273</u>	<u>28,148,121</u>	<u>21,008,332</u>	<u>24,771,391</u>	<u>26,101,108</u>	<u>27,236,468</u>	<u>26,209,798</u>	<u>27,583,681</u>	<u>25,354,513</u>	<u>22,995,598</u>
Deferred Inflows of Resources:										
Deferred inflows - pensions	907,918	2,207,697	4,593,990	263,399	556,892	801,066	480,593	364,299	723,447	1,716,851
Deferred inflows - pensions	187,335	192,454	149,278	146,119	125,519	128,932	-	-	-	-
Total deferred inflows	<u>1,095,253</u>	<u>2,400,151</u>	<u>4,743,268</u>	<u>409,518</u>	<u>682,411</u>	<u>929,998</u>	<u>480,593</u>	<u>364,299</u>	<u>723,447</u>	<u>1,716,851</u>
Net position:										
Net investment in capital assets	54,137,972	53,272,926	52,513,378	53,043,168	50,154,394	48,570,391	45,945,843	43,655,316	44,165,446	43,637,142
Prepaid and Inventories	-	-	-	1,142,429	-	-	-	-	-	-
Restricted for:										
Rhia asset	87,662	-	-	-	-	-	-	-	-	-
System development	3,368,766	3,096,420	3,390,571	3,562,222	3,331,631	3,602,420	3,548,337	3,447,969	3,859,800	3,723,378
Debt service	-	-	-	-	-	-	-	-	-	875,490
Unrestricted	39,498,916	33,535,922	25,871,942	19,424,588	21,056,965	18,648,573	14,308,486	10,790,512	7,505,131	8,757,613
Total net position	<u>\$ 97,093,316</u>	<u>\$ 89,905,268</u>	<u>\$ 81,775,891</u>	<u>\$ 77,172,407</u>	<u>\$ 74,542,990</u>	<u>\$ 70,821,384</u>	<u>\$ 63,802,666</u>	<u>\$ 57,893,797</u>	<u>\$ 55,530,377</u>	<u>\$ 56,993,623</u>

Statistical Section

CITY OF ASHLAND, OREGON Changes in Net Position Total Primary Government Last ten years For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Program Revenues:										
Governmental Activities										
General government:										
Charges for services	\$ 15,082,747	\$ 13,864,123	\$ 14,529,258	\$ 3,610,941	\$ 2,163,101	\$ 1,756,664	\$ 391,169	\$ 910,241	\$ 1,041,323	\$ 1,777,397
Operating grants and contributions	3,851,714	2,636,055	3,845,575	3,693,619	732,823	262,489	129,380	129,380	162,143	611,864
Public safety:										
Charges for services	4,079,900	3,293,663	3,375,819	2,292,505	2,675,547	2,548,153	1,606,504	1,688,843	1,563,986	1,805,092
Operating grants and contributions	795,512	867,441	542,165	1,109,305	1,279,769	1,623,913	104,913	582,508	438,074	132,061
Highways and streets:										
Charges for services	2,029,390	1,872,282	1,854,909	1,985,360	2,003,993	3,249,260	2,023,624	2,944,784	2,845,870	2,248,027
Operating grants and contributions	1,692,621	1,686,912	1,703,177	1,513,586	1,479,134	1,511,605	-	-	-	25,712
Parks and Recreation :										
Charges for Services	949,288	693,290	1,140,458	827,593	967,035	1,144,135	1,096,063	1,139,709	1,153,455	1,149,154
Operating grants and contributions	299,005	157,180	658,871	6,233,884	5,753,946	5,412,257	7,086,738	-	92	320,539
Capital grants and contributions	316,518	291,258	373,321							
Total Governmental Activities Program Revenues	29,096,695	25,362,204	28,023,553	21,266,793	17,055,348	17,508,476	12,438,391	7,395,465	7,204,943	8,069,846
Business-Type Activities										
Water:										
Charges for services	\$ 8,811,039	\$ 8,806,470	\$ 8,671,635	\$ 9,362,331	\$ 8,582,394	\$ 8,536,154	\$ 8,109,860	\$ 7,639,625	\$ 6,937,651	\$ 6,163,924
Operating Grants and Contributions	253,350	26,250								
Capital grants and contributions	975,101	-	-	-	-	-	-	-	14,898	70,473
Capital system development charges	-	-	-	-	-	-	-	-	277,247	328,414
Wastewater:										
Charges for services	6,654,240	6,522,527	6,389,693	6,441,907	6,298,894	6,156,129	6,025,937	5,606,470	5,093,609	4,651,836
Capital system development charges	-	-	-	-	-	-	-	-	107,655	112,989
Stormwater:										
Charges for services	833,135	815,699	827,134	756,488	744,379	738,913	731,273	-	-	-
Electric:										
Charges for services	16,906,546	18,204,624	17,692,125	16,715,771	16,478,238	16,182,698	15,917,213	14,913,883	14,600,751	13,817,822
Operating grants and contributions	983,771	12,618	50,308	509,585	222,556	80,914	259,094	126,497	395,149	157,698
Telecommunications:										
Charges for services	2,789,597	2,817,540	2,780,391	2,651,517	2,508,889	2,379,809	2,252,527	2,094,810	2,010,444	1,960,462
Total Business-Type Program Revenues	38,206,779	37,205,728	36,411,286	36,437,599	34,835,350	34,074,617	33,295,904	30,381,285	29,437,404	27,263,618
Total Program Revenues	\$ 67,303,474	\$ 62,567,932	\$ 64,434,839	\$ 57,704,392	\$ 51,890,698	\$ 51,583,093	\$ 45,734,295	\$ 37,776,750	\$ 36,642,347	\$ 35,333,464

Statistical Section

CITY OF ASHLAND, OREGON Changes in Net Position Total Primary Government, continued Last ten years For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Program Expenses:										
Governmental Activities										
General government	15,068,713	11,793,416	11,210,672	6,342,601	6,475,196	5,131,091	7,543,912	5,496,540	6,914,541	4,010,499
Public safety	20,594,287	17,330,391	15,415,451	19,734,452	18,926,690	17,929,057	19,412,731	16,623,123	19,474,413	11,271,574
Highways and streets	5,648,528	5,531,089	4,752,682	4,158,101	4,126,947	5,448,730	4,404,007	5,783,911	5,490,894	4,536,755
Parks and Recreation	6,719,778	7,855,419	7,278,265	7,291,708	7,775,649	6,674,183	6,260,320	6,957,300	8,802,091	5,452,550
Interest on long-term debt	130,758	63,687	99,825	213,858	447,633	277,965	657,711	262,979	293,944	322,330
Total Governmental Activities Program Expenses	48,162,064	42,574,002	38,756,895	37,740,720	37,752,115	35,461,026	38,278,681	35,123,853	40,975,883	25,593,708
Business-Type Activities										
Water	6,923,593	6,124,844	6,695,187	7,189,625	7,112,003	5,933,108	6,171,718	6,308,939	7,271,424	7,832,250
Wastewater	6,252,285	6,094,777	6,185,341	6,603,551	6,610,862	6,425,838	6,426,131	6,550,650	6,838,563	5,359,115
Stormwater	983,601	563,138	755,433	925,293	921,169	703,372	243,016	-	-	-
Electric	16,291,560	15,166,781	16,052,914	16,927,962	16,430,442	14,788,411	15,878,525	15,324,892	16,708,504	13,521,819
Telecommunications	2,811,885	2,064,955	2,279,124	2,228,550	2,239,378	2,018,513	1,837,333	2,158,040	2,557,101	1,945,375
Total Business-Type Program Expenses	33,262,925	30,014,494	31,967,999	33,874,981	33,313,854	29,869,242	30,556,723	30,342,521	33,375,592	28,658,559
Total Program Expenses	81,424,989	72,588,496	70,724,894	71,615,701	71,065,969	65,330,268	68,835,404	65,466,374	74,351,475	54,252,267
Net (Expense) Revenue:										
Governmental Activities	(19,065,369)	(17,211,798)	(10,733,342)	(16,473,927)	(20,696,767)	(17,952,550)	(25,840,290)	(27,728,388)	(33,770,940)	(17,523,862)
Business-Type Activities	4,943,854	7,191,234	4,443,287	2,562,618	1,521,496	4,205,375	2,739,181	38,764	(3,938,188)	(1,394,941)
	(14,121,515)	(10,020,564)	(6,290,055)	(13,911,309)	(19,175,271)	(13,747,175)	(23,101,109)	(27,689,624)	(37,709,128)	(18,918,803)
General Revenues:										
Property taxes	13,776,092	13,311,802	13,033,738	12,539,166	12,206,619	11,772,192	11,373,320	10,907,541	10,452,785	10,203,218
Utility users tax	3,564,189	3,811,011	3,720,652	3,532,748	3,446,443	3,378,833	5,179,602	4,871,486	4,763,832	4,607,586
Users taxes	7,152,517	7,035,726	5,745,429	5,709,188	5,976,996	7,287,844	5,479,524	5,708,277	5,603,646	4,628,130
Unrestricted interest earnings	3,584,654	1,399,236	274,362	288,335	781,048	1,341,448	708,809	346,860	187,447	192,577
Miscellaneous	571,603	315,765	67,146	251,865	171,054	736,708	5,241,962	7,615,593	5,919,329	5,854,694
OSF Donated Capital	-	-	-	-	-	-	-	3,440,453	-	-
Transfers:										
Total general revenues and transfers	28,649,056	25,873,540	22,841,327	22,321,302	22,582,160	24,517,025	27,983,217	32,890,210	27,277,039	25,486,205
Change in net position	14,527,541	15,852,976	16,551,272	8,409,993	3,406,889	10,769,850	4,882,108	5,200,586	(10,432,089)	6,567,402
Net position - beginning, restated	165,037,505	149,184,529	132,635,428	124,225,435	120,818,546	110,048,691	105,166,583	101,364,577	114,156,532	107,589,130
Net position - ending	\$ 179,565,046	\$ 165,037,505	\$ 149,186,700	\$ 132,635,428	\$ 124,225,435	\$ 120,818,541	\$ 110,048,691	\$ 106,565,163	\$ 103,724,443	\$ 114,156,532

Statistical Section

CITY OF ASHLAND, OREGON Changes in Net Position Governmental Activities Last ten years For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Program Revenues:										
General government:										
Charges for services	\$ 15,082,747	\$ 13,864,123	\$ 14,529,258	\$ 3,610,941	\$ 2,163,101	\$ 1,756,664	\$ 391,169	\$ 910,241	\$ 1,041,323	\$ 1,777,397
Operating grants and contributions	3,851,714	2,636,055	3,845,575	3,693,619	732,823	262,489	129,380	129,380	162,143	611,864
Public safety:										
Charges for services	4,079,900	3,293,663	3,375,819	2,292,505	2,675,547	2,548,153	1,606,504	1,688,843	1,563,986	1,805,092
Operating grants and contributions	795,512	867,441	542,165	1,109,305	1,279,769	1,623,913	104,913	58,208	438,074	132,061
Highways and streets:										
Charges for services	2,029,390	1,872,282	1,854,909	1,985,360	2,003,993	3,249,260	2,023,624	2,944,784	2,845,870	2,248,027
Operating grants and contributions	1,692,621	1,686,912	1,703,177	1,513,586	1,479,134	1,511,605	-	-	-	25,712
Parks and Recreation :										
Charges for Services	949,288	693,290	1,140,458	827,593	967,035	1,144,135	1,096,063	1,139,709	1,153,455	1,149,154
Operating Grants and Contributions	299,005	157,180	658,871	6,233,884	5,753,946	5,412,257	7,086,738	-	92	320,539
Capital Grants and Contributions	316,518	291,258	373,321	-	-	-	-	-	-	-
	<u>29,096,695</u>	<u>25,362,204</u>	<u>28,023,553</u>	<u>21,266,793</u>	<u>17,055,348</u>	<u>17,508,476</u>	<u>12,438,391</u>	<u>6,871,165</u>	<u>7,204,943</u>	<u>8,069,846</u>

CITY OF ASHLAND, OREGON
Changes in Net Position
Governmental Activities, continued
Last ten years
For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Program Expenses:										
General government	15,068,713	11,793,416	11,210,672	6,342,601	6,475,196	5,131,091	7,543,912	5,496,540	6,914,541	4,010,499
Public safety	20,594,287	17,330,391	15,415,451	19,734,452	18,926,690	17,929,057	19,412,731	16,623,123	19,474,413	11,271,574
Highways and streets	5,648,528	5,531,089	4,752,682	4,158,101	4,126,947	5,448,730	4,404,007	5,783,911	5,490,894	4,536,755
Parks and Recreation	6,719,778	7,855,419	7,278,265	7,291,708	7,775,649	6,674,183	6,260,320	6,957,300	8,802,091	5,452,550
Interest on long-term debt	130,758	63,687	99,825	213,858	447,633	277,965	657,711	262,979	293,944	322,330
	<u>48,162,064</u>	<u>42,574,002</u>	<u>38,756,895</u>	<u>37,740,720</u>	<u>37,752,115</u>	<u>35,461,026</u>	<u>38,278,681</u>	<u>35,123,853</u>	<u>40,975,883</u>	<u>25,593,708</u>
Net (Expense) Revenue:										
General government	3,865,749	4,706,762	7,164,161	961,959	(3,579,272)	(3,111,938)	(7,023,363)	(4,456,919)	(5,711,075)	(1,621,238)
Public safety	(15,718,875)	(13,169,287)	(11,497,467)	(16,332,642)	(14,971,374)	(13,756,991)	(17,701,314)	(14,351,772)	(17,472,353)	(9,334,421)
Highways and streets	(1,926,517)	(1,971,895)	(1,194,596)	(659,155)	(643,820)	(687,865)	(2,380,383)	(2,839,127)	(2,645,024)	(2,263,016)
Parks and Recreation	(5,154,967)	(6,713,691)	(5,105,615)	(230,231)	(1,054,668)	(117,791)	1,922,481	(5,817,591)	(7,648,544)	(3,982,857)
Interest on long-term debt	(130,758)	(63,687)	(99,825)	(213,858)	(447,633)	(277,965)	(657,711)	(262,979)	(293,944)	(322,330)
	<u>(19,065,369)</u>	<u>(17,211,798)</u>	<u>(10,733,342)</u>	<u>(16,473,927)</u>	<u>(20,696,767)</u>	<u>(17,952,550)</u>	<u>(25,840,290)</u>	<u>(27,728,388)</u>	<u>(33,770,940)</u>	<u>(17,523,862)</u>
General Revenues:										
Property taxes	13,776,092	13,311,802	13,033,738	12,539,166	12,206,619	11,772,192	11,373,320	10,907,541	10,452,785	10,203,218
Utility users tax	3,564,189	3,811,011	3,720,652	3,532,748	3,446,443	3,378,833	5,179,602	4,871,486	4,763,832	4,607,586
Users taxes	7,152,517	7,035,726	5,745,392	5,706,995	4,359,308	5,661,545	3,851,111	3,702,721	3,343,859	2,547,514
Unrestricted interest earnings	1,862,063	724,687	131,348	95,482	262,664	806,851	369,819	188,869	110,363	137,558
Miscellaneous	-	-	-	186,994	57,016	84,260	5,104,961	7,454,484	5,781,258	5,721,728
OSF Donated Capital	-	-	-	-	-	-	-	3,440,453	-	-
Transfers:	50,000	50,000	50,000	193,118	50,000	-	-	-	350,000	-
Total general revenues and transfers	<u>26,404,862</u>	<u>24,933,226</u>	<u>22,681,130</u>	<u>22,254,503</u>	<u>20,382,050</u>	<u>21,703,681</u>	<u>25,878,813</u>	<u>30,565,554</u>	<u>24,802,097</u>	<u>23,217,604</u>
Change in net position	7,339,493	7,721,428	11,947,788	5,780,576	(314,717)	3,751,131	38,523	2,837,166	(8,968,843)	5,693,742
Net position - beginning, restated	75,132,237	67,410,809	55,463,021	49,682,445	49,997,162	46,246,025	46,207,502	45,834,200	57,162,909	51,469,167
Net position - ending	<u>\$ 82,471,730</u>	<u>\$ 75,132,237</u>	<u>\$ 67,410,809</u>	<u>\$ 55,463,021</u>	<u>\$ 49,682,445</u>	<u>\$ 49,997,156</u>	<u>\$ 46,246,025</u>	<u>\$ 48,671,366</u>	<u>\$ 48,194,066</u>	<u>\$ 57,162,909</u>

CITY OF ASHLAND, OREGON
Changes in Net Position
Business Type Activities
Last ten years
For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Program Revenues:										
Water:										
Charges for services	\$ 8,811,039	\$ 8,806,470	\$ 8,671,635	\$ 9,362,331	\$ 8,582,394	\$ 8,536,154	\$ 8,109,860	\$ 7,639,625	\$ 7,214,898	\$ 6,163,924
Operating Grants and Contributions	253,350	26,250	-	-	-	-	-	-	14,898	70,473
Capital grants and contributions	975,101	-	-	-	-	-	-	-	277,247	328,414
Capital system development charges	-	-	-	-	-	-	-	-	-	-
Wastewater:										
Charges for services	6,654,240	6,522,527	6,389,693	6,441,907	6,298,894	6,156,129	6,025,937	5,606,470	5,201,264	4,651,836
Capital system development charges	-	-	-	-	-	-	-	-	107,655	112,989
Stormwater:										
Charges for services	833,135	815,699	827,134	756,488	744,379	738,913	731,273	-	-	-
Electric:										
Charges for services	16,906,546	18,204,624	17,692,125	16,715,771	16,478,238	16,182,698	15,917,213	14,913,883	14,600,751	13,817,822
Operating grants and contributions	983,771	12,618	50,308	509,585	222,556	80,914	259,094	126,497	395,149	157,698
Telecommunications:										
Charges for services	2,789,597	2,817,540	2,780,391	2,651,517	2,508,889	2,379,809	2,252,527	2,094,810	2,010,444	1,960,462
	<u>38,206,779</u>	<u>37,205,728</u>	<u>36,411,286</u>	<u>36,437,599</u>	<u>34,835,350</u>	<u>34,074,617</u>	<u>33,295,904</u>	<u>30,381,285</u>	<u>29,822,306</u>	<u>27,263,618</u>
Program Expenses:										
Water	6,923,593	6,124,844	6,695,187	7,189,625	7,112,003	5,933,108	6,171,718	6,308,939	7,271,424	7,832,250
Wastewater	6,252,285	6,094,777	6,185,341	6,603,551	6,610,862	6,425,838	6,426,131	6,550,650	6,838,563	5,359,115
Stormwater	983,601	563,138	755,433	925,293	921,169	703,372	243,016	-	-	-
Electric	16,291,560	15,166,781	16,052,914	16,927,962	16,430,442	14,788,411	15,878,525	15,324,892	16,708,504	13,521,819
Telecommunications	2,811,885	2,064,955	2,279,124	2,228,550	2,239,378	2,018,513	1,837,333	2,158,040	2,557,101	1,945,375
	<u>33,262,925</u>	<u>30,014,494</u>	<u>31,967,999</u>	<u>33,874,981</u>	<u>33,313,854</u>	<u>29,869,242</u>	<u>30,556,723</u>	<u>30,342,521</u>	<u>33,375,592</u>	<u>28,658,559</u>
Net (Expense) Revenue:										
Water	3,115,897	2,707,876	1,976,448	2,172,706	1,470,391	2,603,046	1,938,142	1,330,686	235,619	(1,269,439)
Wastewater	401,955	427,750	204,352	(161,644)	(311,968)	(269,709)	(400,194)	(944,180)	(1,529,644)	(594,290)
Stormwater	(150,466)	252,561	71,701	(168,805)	(176,790)	35,541	488,257	-	-	-
Electric	1,598,757	3,050,461	1,689,519	297,394	270,352	1,475,201	297,782	(284,512)	(1,712,604)	453,701
Telecommunications	(22,288)	752,585	501,267	422,967	269,511	361,296	415,194	(63,230)	(546,657)	15,087
	<u>4,943,854</u>	<u>7,191,234</u>	<u>4,443,287</u>	<u>2,562,618</u>	<u>1,521,496</u>	<u>4,205,375</u>	<u>2,739,181</u>	<u>38,764</u>	<u>(3,553,286)</u>	<u>(1,394,941)</u>
General Revenues:										
Users taxes	-	-	37	2,193	1,617,688	1,626,299	1,628,413	2,005,556	2,259,787	2,080,616
Unrestricted interest earnings	1,722,591	674,549	143,014	192,853	518,384	534,597	338,990	157,991	77,084	55,019
Miscellaneous	571,603	315,765	67,146	64,871	114,038	652,448	137,001	161,109	138,071	132,966
	<u>(50,000)</u>	<u>(50,000)</u>	<u>(50,000)</u>	<u>(193,118)</u>	<u>(50,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Transfers:										
Total general revenues and transfers	<u>2,244,194</u>	<u>940,314</u>	<u>160,197</u>	<u>66,799</u>	<u>2,200,110</u>	<u>2,813,344</u>	<u>2,104,404</u>	<u>2,324,656</u>	<u>2,474,942</u>	<u>2,268,601</u>
Change in net position	7,188,048	8,131,548	4,603,484	2,629,417	3,721,606	7,018,719	4,843,585	2,363,420	(1,463,246)	873,660
Net position - beginning, Restated	<u>89,905,268</u>	<u>81,773,720</u>	<u>77,172,407</u>	<u>74,542,990</u>	<u>70,821,384</u>	<u>63,802,666</u>	<u>58,959,081</u>	<u>55,530,377</u>	<u>56,993,623</u>	<u>56,119,963</u>
Net position - ending	<u>\$ 97,093,316</u>	<u>\$ 89,905,268</u>	<u>\$ 81,775,891</u>	<u>\$ 77,172,407</u>	<u>\$ 74,542,990</u>	<u>\$ 70,821,385</u>	<u>\$ 63,802,666</u>	<u>\$ 57,893,797</u>	<u>\$ 55,530,377</u>	<u>\$ 56,993,623</u>

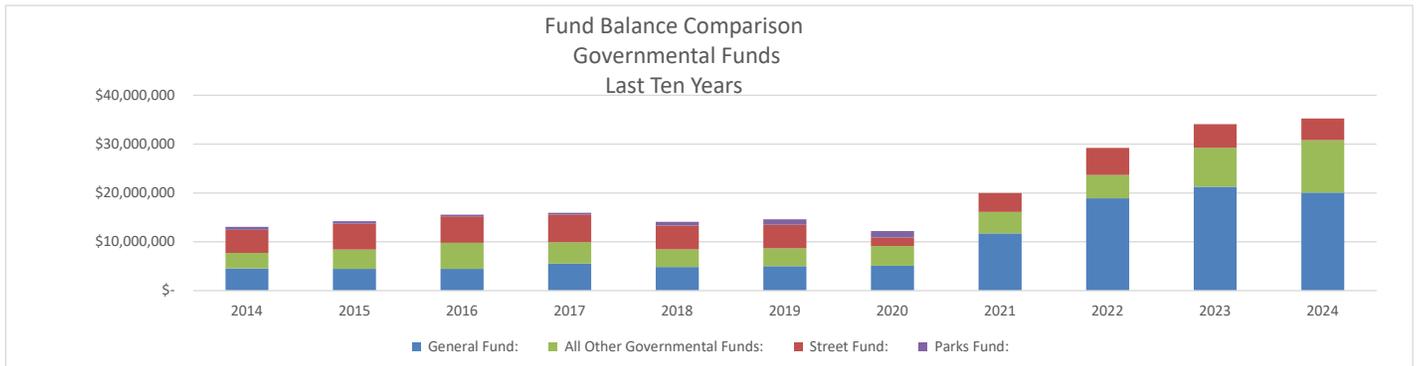
CITY OF ASHLAND, OREGON
Changes in Fund Balances
Governmental Funds
Last ten years
For the year ended June 30

Revenues:	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Taxes	\$ 28,317,480	\$ 28,081,188	\$ 26,351,633	\$ 25,709,598	\$ 23,718,755	\$ 24,250,159	\$ 23,320,298	\$ 21,503,597	\$ 20,473,799	\$ 19,210,392
Fees, licenses and permits	1,591,398	1,068,226	1,539,283	2,411,618	1,095,600	859,045	838,832	1,306,346	835,278	1,205,381
Intergovernmental	7,390,218	6,172,835	7,416,171	7,871,451	4,389,728	4,049,917	3,679,646	2,493,399	2,394,661	2,774,500
Charges for services	13,911,826	13,024,626	13,644,784	11,841,302	12,490,539	12,426,073	11,984,766	13,030,993	13,548,958	12,358,624
System development charges	403,258	201,318	205,404	445,753	3,319	8,924	78,232	232,171	232,752	-
Special assessments	943	1,455	2,171	7,024	99,557	99,436	17,535	101,006	32,831	67,508
Fines and forfeitures	301,364	220,916	171,689	273,630	418,514	588,070	545,835	365,365	180,638	178,455
Interest on investments	1,862,063	724,686	131,348	99,762	419,911	344,270	257,293	188,869	110,363	79,833
Miscellaneous	833,404	232,665	116,628	140,233	111,735	1,499,847	1,062,344	292,318	208,355	221,293
Total revenues	54,611,955	49,727,916	49,579,111	48,800,371	42,747,658	44,125,741	41,784,781	39,514,064	38,017,635	36,095,988
Expenditures:										
General government	15,021,494	12,090,973	12,456,908	10,959,515	11,416,567	12,499,041	11,377,907	10,760,734	10,488,718	9,346,850
Public safety	21,083,552	18,233,164	16,847,789	17,552,424	17,818,233	18,052,832	17,005,350	15,305,740	14,846,892	13,328,400
Highways and streets	4,318,586	4,070,868	2,971,624	2,773,399	2,468,937	3,462,082	2,577,597	3,338,576	3,067,591	2,762,562
Parks and recreation	5,933,249	7,657,789	7,970,793	6,455,077	6,919,520	6,574,529	6,303,621	7,150,182	6,214,551	6,591,385
Capital outlay	11,824,984	1,033,529	1,337,619	1,337,619	4,291,183	906,840	951,063	872,683	1,434,986	959,542
Debt service	2,111,482	1,836,909	1,847,011	1,847,480	2,394,041	2,068,345	1,910,697	1,907,003	1,844,645	1,902,924
Principal	1,972,457	1,681,000	1,655,000	1,623,000	1,836,000	1,835,935	1,537,000	1,631,885	1,541,836	1,454,442
Interest	139,025	155,909	192,011	224,480	558,041	232,410	373,697	275,118	302,016	447,689
Total expenditures	60,293,345	44,923,232	43,431,744	40,925,514	45,308,481	43,563,669	40,126,235	39,334,918	37,897,383	34,891,663
Excess (deficiency) of revenues over expenditures	(5,681,390)	4,804,684	6,147,367	7,874,857	(2,560,823)	562,073	1,658,546	179,146	120,252	1,204,325
Other financing sources (uses):										
Proceeds from debt issuance	4,628,789	-	-	-	-	-	-	-	870,000	-
Proceeds from lease and SBITA	1,230,767	-	-	-	-	-	-	-	-	-
Interfund loans forgiveness	-	-	-	-	-	-	(840,544)	-	-	-
Transfers in	4,316,542	1,145,396	12,859,685	716,519	515,488	734,143	622,954	396,205	612,162	556,515
Transfers out	(4,266,542)	(1,095,396)	(9,722,479)	(872,825)	(365,488)	(791,098)	(1,572,954)	(146,205)	(262,162)	(556,515)
Total other financing sources (uses)	5,909,556	50,000	3,137,206	(156,306)	150,000	(56,955)	(1,790,544)	250,000	1,220,000	-
Net change in fund balance	\$ 228,166	\$ 4,854,684	\$ 9,284,573	\$ 7,718,551	\$ (2,410,823)	\$ 505,118	\$ (131,998)	\$ 429,146	\$ 1,340,252	\$ 1,204,325
Non-capital expenditures:										
Total expenditures (Debt excluded)	\$ 60,293,345	\$ 44,923,232	\$ 43,431,744	\$ 40,925,514	\$ 45,308,481	\$ 43,563,669	\$ 40,126,235	\$ 39,334,918	\$ 37,897,383	\$ 34,891,663
Less: capital assets expenditures	(11,824,984)	(2,692,278)	(1,884,529)	(1,337,619)	(5,018,236)	(2,288,414)	(5,269,130)	(5,822,754)	(1,139,673)	(959,542)
Non-capital expenditures:	\$ 48,468,361	\$ 42,230,954	\$ 41,547,215	\$ 39,587,895	\$ 40,290,245	\$ 41,275,255	\$ 34,857,105	\$ 33,512,164	\$ 36,757,710	\$ 33,932,121
Ratio of debt service to noncapital expenditures	4.36%	4.35%	4.45%	4.67%	5.94%	5.01%	5.48%	5.69%	5.02%	5.61%

Statistical Section

CITY OF ASHLAND, OREGON Fund Balances, Governmental Funds Last ten years For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
General Fund:										
Nonexpendable:										
Prepaid Items	\$ 15,647	\$ 729	\$ 40,390	\$ 17,246	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted for:										
Asset forfeiture	38,606	36,755	35,699	35,497	35,217	34,459	23,972	32,313	25,784	29,678
Grant restrictions	1,472,010	2,300,000	-	-	-	-	-	-	-	-
Transient occupancy tax - tourism	-	-	87,461	262,617	501,558	487,873	425,141	338,658	129,763	99,108
Library services	-	-	-	-	-	-	-	-	-	56,587
Donor restrictions	22,235	22,235	22,235	22,235	22,235	22,235	22,235	22,235	22,235	22,235
Committed for:										
Parking surcharge	370,085	370,085	391,600	397,017	397,017	370,085	370,085	370,085	370,085	334,949
Public art	61,734	78,367	43,075	69,020	43,075	21,392	19,919	99,324	109,938	85,667
Future downtown parking supply	-	-	693,292	573,166	413,558	241,326	-	-	-	-
Affordable housing	-	-	-	-	-	-	-	166,351	166,351	166,351
Unassigned, reported in:										
General Fund	18,070,531	18,470,651	17,577,388	10,339,463	3,680,245	3,824,249	3,968,680	4,527,421	3,636,527	3,671,969
Total General Fund	20,050,848	21,278,824	18,891,140	11,716,261	5,092,905	5,001,619	4,830,032	5,556,387	4,460,683	4,466,544
Street Fund:										
Restricted for:										
System development charges	-	2,978,031	2,882,757	2,659,497	2,522,973	2,641,068	2,511,605	2,431,470	2,619,729	2,479,609
Committed reported in:										
Special revenue funds	4,435,636	1,818,354	2,653,184	1,212,943	(841,788)	2,174,869	2,323,501	3,231,966	2,795,238	2,798,621
Total Street Fund	4,435,636	4,796,385	5,535,941	3,872,440	1,681,185	4,815,937	4,835,106	5,663,436	5,414,967	5,278,230
Parks Fund:										
Committed reported in:										
Parks Activities	-	-	-	-	1,362,768	1,107,369	788,308	386,186	313,140	503,626
Total Parks Fund	-	-	-	-	1,362,768	1,107,369	788,308	386,186	313,140	503,626
All Other Governmental Funds:										
Nonexpendable:										
Cemetery perpetual care	970,773	946,762	930,895	917,499	954,825	984,914	970,304	955,357	944,552	922,667
Prepaid Items	4,760	-	-	-	-	-	-	-	-	-
Restricted for:										
System development charges	2,587,597	320,568	284,878	245,100	164,540	104,546	29,187	314,934	606,669	557,297
Transient occupancy tax - tourism	982,117	992,082	-	-	-	-	-	-	-	-
Grant restrictions	36,619	36,619	36,619	36,620	36,620	36,620	33,804	33,801	33,804	33,797
Airport activities	336,290	398,996	298,171	264,126	376,568	235,659	202,017	-	138,905	117,516
Debt service	1,046,738	1,041,894	1,009,803	987,974	1,037,697	1,035,856	1,027,297	976,090	1,028,912	861,560
Committed for:										
Committed for parks activities	3,571,252	3,973,973	1,978,495	1,891,310	1,596,623	1,428,986	981,826	852,407	1,536,623	209,302
Committed for affordable housing	252,642	240,123	280,661	128,254	109,079	69,986	-	-	-	-
Committed for food and beverage	-	-	-	-	-	-	-	-	-	524,663
Committed for facilities	977,542	998,424	923,362	825,808	754,031	756,172	1,110,763	2,000,302	2,004,725	1,667,528
Special revenue funds	-	-	-	-	-	-	263,903	173,227	-	-
Total all other governmental funds	10,766,329	8,002,679	4,811,989	4,379,192	4,075,158	3,667,825	3,648,797	4,350,761	5,349,638	3,971,663
Total governmental funds	\$ 35,252,814	\$ 34,077,888	\$ 29,239,070	\$ 19,967,893	\$ 12,212,016	\$ 14,592,750	\$ 14,102,243	\$ 15,956,770	\$ 15,538,428	\$ 14,220,063



Statistical Section

CITY OF ASHLAND, OREGON Fund Balance Comparison, Adopted Last ten years For the year ended June 30

Fund Balances	2024 Adopted	2023 Adopted	2022 Adopted	2021 Adopted	2020 Adopted	2019 Adopted	2018 Adopted	2017 Adopted	2016 Adopted	2015 Adopted
City Component										
General Fund	\$ 6,126,833	\$ 8,112,918	\$ 8,112,918	\$ 4,253,147	\$ 4,253,147	\$ 2,464,474	\$ 2,464,474	\$ 252,360	\$ 1,646,957	\$ 777,434
Tourism Fund	457,831	-	-	-	-	-	-	-	-	-
Housing Fund	-	200,000	200,000	404,668	404,668	-	-	-	-	-
Community Development Block Grant Fund	-	-	-	-	-	-	-	-	-	-
Reserve Fund	1,834,761	1,755,456	1,755,456	39,110	39,110	25,085	25,085	38,580	221,580	454,910
Street Fund	2,059,740	388,885	388,885	3,660,187	3,660,187	3,959,022	3,959,022	2,022,280	3,694,376	1,059,860
SDC Street Fund (new in 2024)	3,158,108	-	-	-	-	-	-	-	-	-
Airport Fund	23,756	189,853	189,853	411,018	411,018	143,947	143,947	70,236	71,735	64,468
Capital Improvements Fund	202,288	-	-	181,635	181,635	1,705,906	1,705,906	1,536,953	1,363,411	1,890,308
SDC Parks Fund (new in 2024)	140	-	-	-	-	-	-	-	-	-
Debt Service Fund	844,885	1,151,196	1,151,196	1,419,738	1,419,738	1,208,002	1,208,002	849,354	803,151	606,593
Water Fund	2,808,964	10,185,545	10,185,545	19,600,412	19,600,412	8,954,820	8,954,820	2,072,024	4,711,984	3,559,316
SDC Water Fund (new in 2024)	7,178,521	-	-	-	-	-	-	-	-	-
Wastewater Fund	4,844,568	4,869,632	4,869,632	15,233,131	15,233,131	6,872,543	6,872,543	2,193,032	2,803,471	2,305,611
SDC Wastewater Fund (new in 2024)	1,566,362	-	-	-	-	-	-	-	-	-
Stormwater Fund	539,009	244,445	244,445	1,226,864	1,226,864	1,544,630	1,544,630	-	-	-
SDC Stormwater Fund (new in 2024)	8,099	-	-	-	-	-	-	-	-	-
Electric Fund	5,031,986	5,239,763	5,239,763	761,698	761,698	819,118	819,118	368,237	537,900	590,117
Telecommunications Fund	1,312,058	2,064,506	2,064,506	1,268,142	1,268,142	200,299	200,299	327,302	172,269	30,968
Central Services Fund	-	-	-	51,207	51,207	490,440	490,440	16,549	232,353	392,031
Insurance Services Fund	1,462,483	882,745	882,745	243,352	243,352	623,899	623,899	136,638	318,938	429,287
Health Benefits Fund	-	470,270	470,270	923,953	923,953	84,755	84,755	33,370	(291,630)	86,718
Equipment Fund	4,188,757	4,833,802	4,833,802	47,091	47,091	2,385,539	2,385,539	1,968,694	1,657,459	1,280,781
Cemetery Trust Fund	699,301	835,327	835,327	923,964	923,964	984,270	984,270	974,046	948,546	937,744
Total City Component	44,348,450	41,424,343	41,424,343	50,649,317	50,649,317	32,466,750	32,466,749	12,859,655	18,892,500	14,466,146
Parks Component										
Parks and Recreation Fund	-	107,493	107,493	51,257	51,257	(24,876)	(24,876)	4,014	184,915	666,289
Parks Capital Improvements Fund	6,489,699	671,338	671,338	1,368,972	1,368,972	(743,870)	(743,870)	308,617	(674,924)	302,132
Parks Equipment Fund	-	477,347	477,347	215,744	215,744	164,364	164,364	40,000	192,000	-
Total Parks Component	6,489,699	1,256,178	1,256,178	1,635,973	1,635,973	(604,382)	(604,382)	352,631	(298,009)	968,421
Total Budget	\$ 50,838,149	\$ 42,680,521	\$ 42,680,521	\$ 52,285,290	\$ 52,285,290	\$ 31,862,368	\$ 31,862,367	\$ 13,212,286	\$ 18,594,491	\$ 15,434,567

Statistical Section

CITY OF ASHLAND, OREGON Fund Balance Comparison, Actual Last ten years For the year ended June 30

Fund Balances	2024 Actual	2023 Actual	2022 Actual	2021 Actual	2020 Actual	2019 Actual	2018 Actual	2017 Actual	2016 Actual	2015 Actual
City Component										
General Fund	\$ 17,057,723	\$ 18,379,038	\$ 10,051,736	\$ 9,481,988	\$ 5,053,649	\$ 4,963,179	\$ 4,792,507	\$ 4,687,675	\$ 3,603,674	\$ 3,620,264
Housing Fund	252,642	240,123	236,323	128,254	109,079	69,986	263,903	-	-	-
Tourism Fund	982,117	992,082	-	-	-	-	-	-	-	-
Community Development Block Grant Fund	36,619	36,619	27,819	36,620	36,620	36,620	33,801	33,801	33,804	33,797
Reserve Fund	1,887,552	1,794,212	1,754,759	39,551	39,256	38,440	37,524	28,168	166,465	196,279
Street Fund	4,435,636	4,796,385	4,901,591	3,872,440	1,681,185	4,815,937	4,835,107	5,663,436	5,414,967	5,278,231
SDC Street (new in 2024)	2,170,196	-	-	-	-	-	-	-	-	-
Airport Fund	337,485	398,996	300,402	264,126	376,568	235,659	202,016	173,227	138,905	117,516
Capital Improvements Fund	977,542	1,318,992	1,202,131	1,070,908	918,571	860,718	1,139,950	2,315,236	2,802,016	2,749,488
SDC Parks (new in 2024)	417,402	-	-	-	-	-	-	-	-	-
Debt Service Fund	1,050,303	1,041,894	1,007,715	987,974	1,037,697	1,035,856	1,027,296	976,090	1,028,912	861,560
Water Fund	17,615,847	16,220,569	12,889,481	12,745,850	10,850,466	10,495,072	9,432,724	7,795,562	6,081,537	5,208,592
SDC Water Fund (new in 2024)	966,355	-	-	-	-	-	-	-	-	-
Wastewater Fund	6,606,473	8,707,001	7,661,156	7,569,687	10,085,823	8,826,689	7,636,846	7,842,215	6,499,438	5,095,342
SDC Wastewater Fund (new in 2024)	2,372,090	-	-	-	-	-	-	-	-	-
Stormwater Fund	2,094,891	2,042,119	1,769,548	1,777,615	1,795,164	1,866,537	1,768,991	-	-	-
SDC Stormwater Fund (new in 2024)	30,321	-	-	-	-	-	-	-	-	-
Electric Fund	9,437,523	7,168,134	4,434,350	2,418,148	2,521,066	2,249,388	2,468,855	2,026,665	1,863,131	900,609
Telecommunications Fund	3,153,231	3,175,717	2,345,431	2,110,935	1,540,525	1,135,311	834,108	599,420	365,637	305,058
Central Services Fund (closed in FY22)	-	-	-	3,087,205	1,572,864	839,735	1,092,453	281,575	579,888	870,190
Insurance Services Fund	2,103,059	1,156,377	1,097,135	134,959	204,852	8,140	586,216	1,017,579	1,160,957	1,766,284
Health Benefits Fund*	2,225,546	2,225,546	1,916,791	1,463,355	1,212,173	932,375	4,695	396,418	140,764	473,726
Equipment Fund	7,258,323	10,626,313	6,101,488	3,868,239	3,851,597	3,328,444	3,579,502	3,404,966	3,134,593	2,937,105
Cemetery Trust Fund	970,773	946,761	929,433	917,499	954,825	984,914	970,305	955,357	944,553	922,667
Total City Component	84,439,649	81,266,878	58,627,289	51,975,353	43,841,980	42,723,000	40,706,799	38,197,390	33,959,241	31,336,708
Parks Component										
Parks and Recreation Fund*	631,966	631,966	3,338,633	1,793,398	1,074,422	842,878	661,453	209,332	254,306	503,628
Parks Capital Improvements Fund	3,571,252	3,973,973	1,953,550	1,891,310	1,596,623	1,428,986	981,825	852,407	1,346,001	209,302
Parks Equipment Fund*	473,607	473,607	413,249	401,324	288,346	264,491	126,854	176,854	58,834	-
Total Parks Component	4,676,825	5,079,546	5,705,431	4,086,032	2,959,391	2,536,355	1,770,132	1,238,593	1,659,141	712,930
Total Actual	\$ 89,116,473	\$ 86,346,425	\$ 64,332,721	\$ 56,061,385	\$ 46,801,371	\$ 45,259,355	\$ 42,476,931	\$ 39,435,983	\$ 35,618,382	\$ 32,049,638

**CITY OF ASHLAND, OREGON
Assessed and Estimated Actual
Value of Taxable Property
Last ten years - Unaudited**

Fiscal Year Ended June 30,	Real Property	Mobile Home	Personal (1)	Utilities	Total	Property Tax Rate	Taxable ratio (True Cash Value to Assessed)
2024	\$ 3,114,367,717	\$ 8,446,257	\$ 32,040,287	\$ 40,038,324	\$ 3,194,892,585	4.29	56.3%
2023	3,060,020,771	8,204,099	30,161,270	43,807,000	3,142,193,140	4.29	55.8%
2022	2,957,535,236	7,927,850	32,239,590	43,250,100	3,040,952,776	4.36	68.1%
2021	2,849,800,218	7,695,981	37,736,900	40,040,300	2,935,273,399	4.36	65.7%
2020	2,745,946,271	7,428,132	39,388,970	39,719,700	2,832,483,073	4.47	65.2%
2019	2,648,762,575	7,176,174	40,011,240	42,200,100	2,738,150,089	4.43	69.5%
2018	2,550,677,170	6,701,376	37,518,450	38,356,118	2,633,253,114	4.44	66.9%
2017	2,458,564,994	6,700,924	37,949,290	34,169,600	2,537,384,808	4.40	68.2%
2016	2,367,355,356	6,526,881	40,417,280	31,573,600	2,445,873,117	4.41	70.0%
2015	2,274,534,883	6,445,605	38,438,560	29,027,740	2,348,446,788	4.61	72.1%

All property is evaluated once every six years as required by state statute

(1) Includes non-profit housing

Source: Jackson County Assessor tax roll property values



Statistical Section

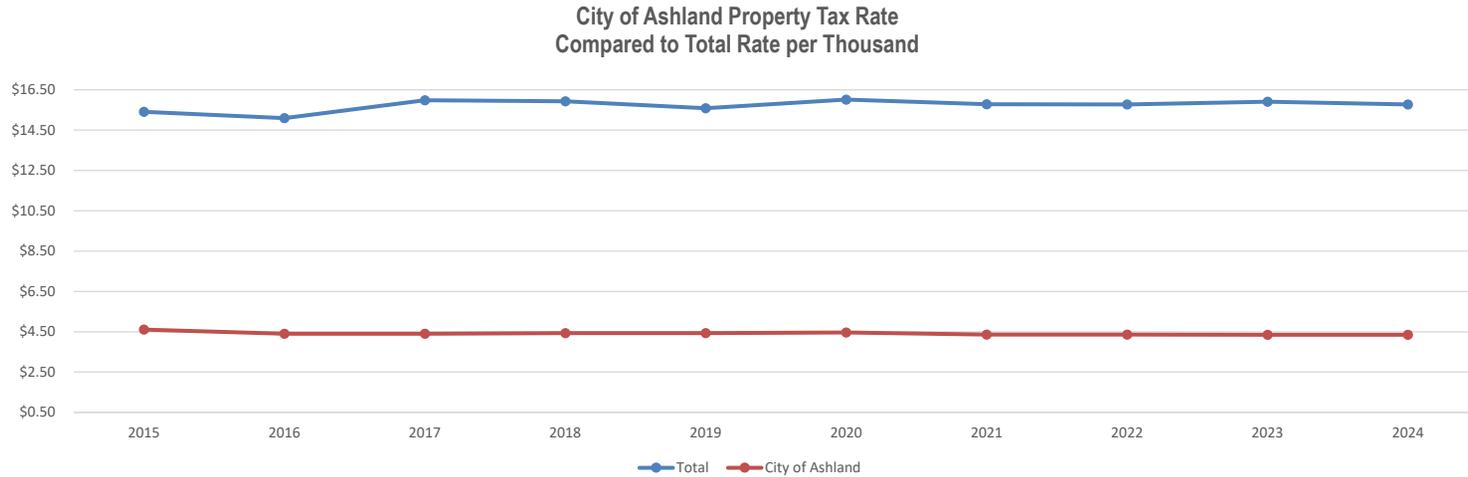
CITY OF ASHLAND, OREGON Property Tax Rates Direct and Overlapping Governments (Per \$1,000 of Assessed Valuation) Last ten years - Unaudited

Fiscal Year Ended June 30,	City of Ashland Permanent rate	City of Ashland Local Option Levies	City of Ashland Bonded Debt	City of Ashland Total Tax Rate	Jackson County Vector Control	Jackson County (1)	Rogue Valley Transit District	Net Jackson Co Tax Rate	Net General Government Tax Rate	Jackson County Education Service District	School District 5	RCC (2)	Net School Support Tax Rate	Total
2024	\$ 4.29	\$ -	\$ 0.06	4.35	\$ 0.04	\$ 2.69	\$ 0.31	\$ 3.04	\$ 7.39	\$ 0.35	\$ 7.52	\$ 0.64	\$ 8.52	15.91
2023	4.29	-	0.21	4.35	0.04	2.68	0.31	3.05	7.40	0.35	7.52	0.64	8.51	15.91
2022	4.29	-	0.19	4.36	0.04	2.70	0.31	3.05	7.41	0.35	7.37	0.65	8.37	15.78
2021	4.29	-	0.07	4.36	0.04	2.70	0.31	3.05	7.41	0.35	7.37	0.65	8.37	15.78
2020	4.29	-	0.18	4.47	0.04	2.74	0.31	3.09	7.56	0.35	7.45	0.66	8.46	16.02
2019	4.24	-	0.19	4.43	0.04	2.75	0.31	3.10	7.53	0.35	7.05	0.65	8.06	15.58
2018	4.24	-	0.20	4.44	0.04	2.77	0.31	3.12	7.55	0.35	7.36	0.67	8.38	15.93
2017	4.20	-	0.20	4.40	0.04	2.79	0.31	3.14	7.54	0.35	7.43	0.67	8.45	15.98
2016	4.20	-	0.21	4.41	0.04	2.06	0.18	2.28	6.69	0.35	7.44	0.62	8.41	15.10
2015	4.20	0.19	0.22	4.61	0.04	2.25	0.18	2.47	7.08	-	8.33	-	8.33	15.41

(1) Oregon Measure 47 combined with Jackson County tax rate since 1997-98

(2) Rogue Community College

Source: Jackson County Assessor and Tax Collector



CITY OF ASHLAND, OREGON
Property Value and New Construction History
Last ten years - Unaudited

Fiscal Year Ended June 30,	Property Value (1)	Commercial Construction		Residential Construction	
		Number of Units	Value	Number of Units	Value
2024	\$ 3,194,892,585	3	\$ 5,312,835	117	\$ 18,492,169
2023	3,142,193,140	4	5,246,940	49	15,808,170
2022	3,040,952,775	6	22,972,074	52	8,852,280
2021	2,935,273,399	8	38,688,145	182	28,399,687
2020	2,832,483,073	4	4,006,566	83	12,950,709
2019	2,738,150,089	3	3,576,094	94	15,513,154
2018	2,633,253,114	6	2,525,849	80	13,441,485
2017	2,537,384,808	7	31,479,266	70	13,313,136
2016	2,445,873,117	6	6,513,734	57	12,204,836
2015	2,348,446,788	8	18,530,998	62	13,371,460

(1) Property value is assessed valuation

Source: City of Ashland, Community Development Department
 Jackson County Assessor

Commercial and Residential Construction
Last Ten Years



Statistical Section

CITY OF ASHLAND, OREGON Food and Beverage Tax Revenue by Fund (amounts expressed in thousands) Last ten years - Unaudited

Fiscal Year Ended June 30,	General Fund	Street Fund	Capital Improvement	Wastewater	Central Service	Total	Cumulative
2024	\$ 64,710	\$ 2,361,914	\$ 808,875	\$ -	\$ -	\$ 3,235,499	\$ 31,309,527
2023	59,290	-	2,905,207	-	-	2,964,497	28,074,029
2022	54,971	2,006,445	687,139	-	-	2,748,555	25,109,532
2021	-	1,815,932	621,894	-	49,752	2,487,577	22,360,977
2020	-	340,565	664,577	1,600,000	53,166	2,658,308	19,873,400
2019	-	645,685	803,844	1,600,600	64,308	3,114,437	17,215,092
2018	-	708,397	758,101	1,608,600	60,648	3,135,746	14,100,655
2017	-	255,202	709,000	2,004,952	60,586	3,029,740	10,964,909
2016	-	-	565,000	2,260,000	58,000	2,883,000	7,935,169
2015	-	-	520,000	2,081,000	53,000	2,654,000	5,052,169

Food and Beverage Tax Revenues by Fund Last Ten Years

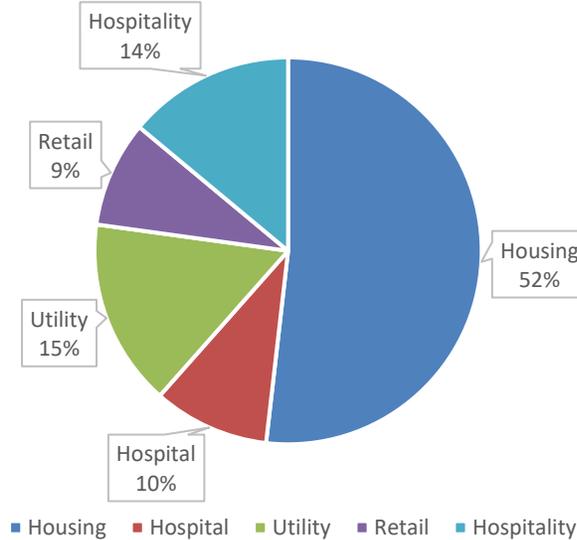


#REF! #REF! #REF! #REF! #REF! #REF! #REF! #REF!

**CITY OF ASHLAND, OREGON
Principal Property Tax Payers
Current and ten years ago**

Taxpayers	Type of Business	2024 Assessed Valuation	Percentage of Total Valuation
Pacific Rental Properties LLC	Housing	\$ 33,597,560	1.11%
Avista Corp	Utility	15,662,130	0.52%
Deluca Ronald L Trustee ET AL	Housing	22,124,680	0.73%
Ashland Community Hopsital	Hospital	16,451,920	0.54%
Charter Communications	Utility	10,866,589	0.36%
Ashlander Ashland LLC	Housing	21,769,690	0.72%
BHGAH AHH LLC	Hospitality	13,387,440	0.44%
Ayala Properties LLC	Housing	10,304,720	0.34%
Ashland Shopping Center	Retail	15,017,960	0.50%
Mark Antony Hist Propo LLC	Hospitality	10,251,880	0.34%
All other		3,028,316,346	94.40%
Total		\$3,197,750,915	100.00%

2024 Principal Property Taxpayers

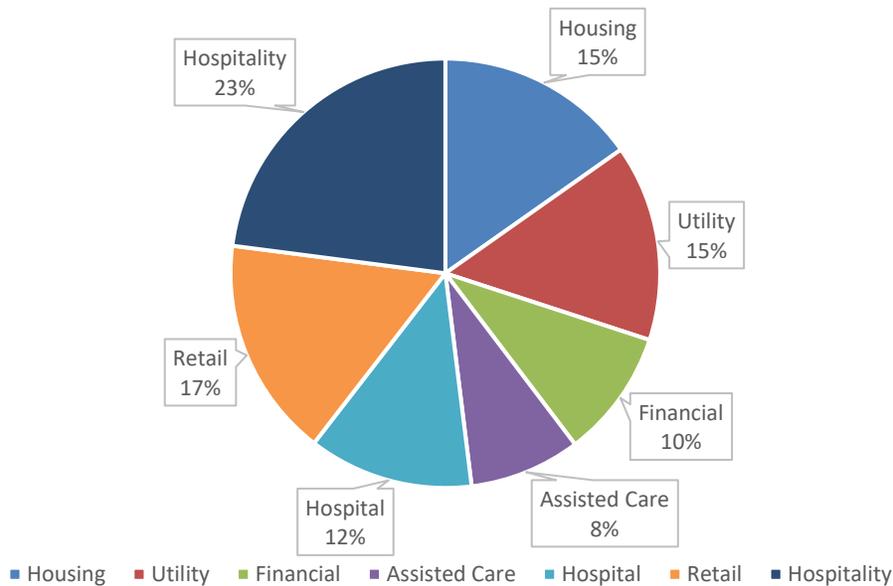


**CITY OF ASHLAND, OREGON Principal
Property Tax Payers, continued
Current and ten years ago**

Taxpayers	Type of Business	2015 Assessed Valuation	Percentage of Total Valuation
Ronald L. Deluca	Housing	\$ 11,047,590	0.48%
Avista Corp.	Utility	10,740,000	0.47%
Ashland Community Hospital	Hospital	9,014,730	0.39%
Pacific Financial , Inc.	Financial	7,003,110	0.30%
Charter Communication	Retail	6,215,400	0.27%
Skylark Assisted Living	Assisted Care	6,067,120	0.26%
Ashland Shopping Center, LLC	Retail	5,815,390	0.25%
Mark Anthony Hist Prop LLC	Hospitality	5,799,800	0.25%
Bard's Inn	Hospitality	5,471,920	0.24%
Plaza Hospitality	Hospitality	5,379,140	0.23%
All other		2,236,765,195	96.86%
Total		\$2,309,319,395	100.00%

Source: Jackson County Assessor

2015 Principal Property Taxpayers



**CITY OF ASHLAND, OREGON
Property Tax Levies and Collections
Last ten years - Unaudited**

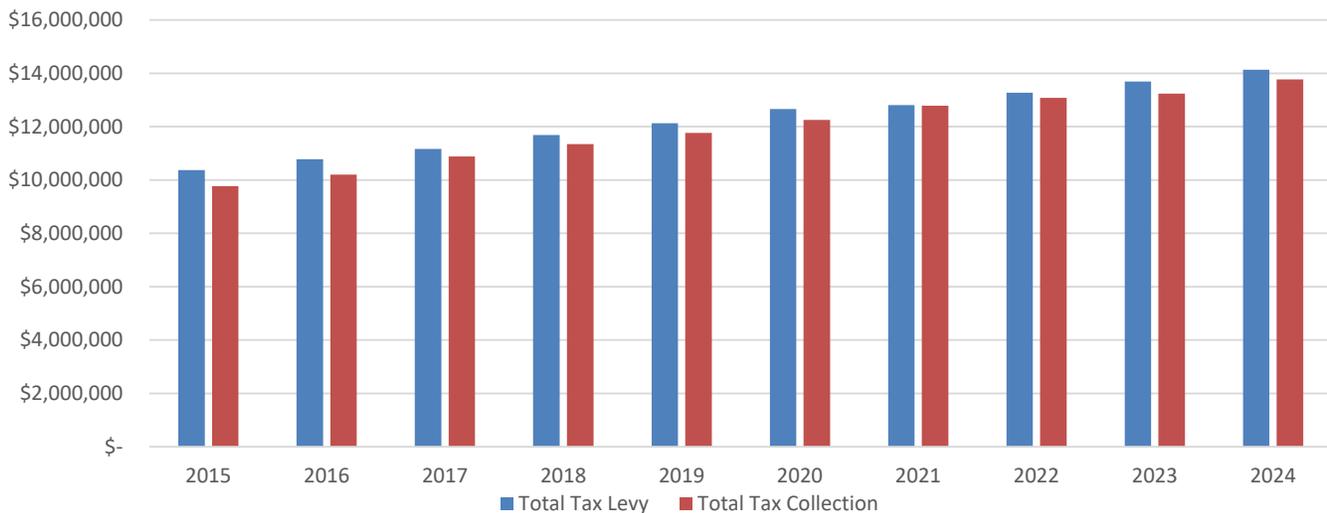
Fiscal Year Ended June 30,	Total Tax Levy (1)	Current Tax Collections (2)	Percent of Levy Collected	Delinquent Tax Collections (2)(3)	Total Tax Collections	Percent of Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Tax Levy
2024	\$ 14,136,855	\$ 13,494,721	95.46%	\$ 280,390	13,775,111	97.44%	527,773	4%
2023	13,688,352	12,939,489	94.53%	302,764	13,242,253	96.74%	459,800	3%
2022	13,274,448	12,798,283	96.41%	277,348	13,075,631	98.50%	432,757	3%
2021	12,812,936	12,082,698	94.30%	703,713	12,786,411	99.79%	442,276	4%
2020	12,656,862	11,970,900	94.58%	283,003	12,253,903	96.82%	717,417	6%
2019	12,133,433	11,465,438	94.49%	300,603	11,766,041	96.97%	741,442	6%
2018	11,686,504	11,077,325	94.79%	270,018	11,347,343	97.10%	744,932	6%
2017	11,165,588	10,584,077	94.79%	292,706	10,876,783	97.41%	718,956	6%
2016	10,782,252	10,204,495	94.64%	303,781	10,508,276	97.46%	698,038	6%
2015	10,374,563	9,774,296	94.21%	358,851	10,133,147	97.67%	768,885	7%

(1) Includes levy within the tax base, levy for bonded indebtedness, miscellaneous assessment payments in lieu of tax, and tax levy shared offsets

(2) Includes adjustments, rounding and discounts

(3) Delinquent taxes collected represent accumulative amounts for the specific fiscal year

Property Tax Levies and Collections



Statistical Section

CITY OF ASHLAND, OREGON General Governmental Tax Revenues By Source (amounts expressed in thousands) Last ten years - Unaudited

Fiscal Year Ended June 30,	Combined Property Taxes	Electric Utility Franchise (1)	Utility Users Tax (1)	Other Franchise and Privilege Taxes	Transient Occupancy Tax	Food and Beverage Tax (2)	Water Surcharge Tax	Public Safety Tax	Marijuana Tax	Business & Other Related Business Tax	Total
2024	\$ 13,781	\$ 1,777	\$ 3,564	\$ 2,175	\$ 2,758	\$ 3,235	\$ 395	\$ 224	\$ 169	\$ 239	\$ 28,317
2023	13,271	1,863	3,811	2,308	2,812	2,965	394	223	180	254	28,081
2022	12,798	1,773	3,721	2,083	2,568	2,749	394	222	188	274	26,770
2021	12,553	1,682	3,533	2,046	2,078	2,437	390	220	163	208	25,310
2020	12,254	1,660	3,446	2,047	2,239	1,005	387	218	228	235	23,719
2019	11,776	1,630	3,379	2,047	3,142	1,449	177	211	184	254	24,249
2018	11,347	1,598	3,330	1,967	2,910	1,466	175	69	207	234	23,303
2017	10,898	1,496	3,130	1,949	2,819	9,642	176	N/A	N/A	248	30,358
2016	10,508	1,466	3,077	1,604	2,055	565	171	N/A	N/A	237	19,683
2015	10,133	1,390	2,923	1,513	2,460	520	N/A	N/A	N/A	209	19,148

(1) Derived from city-owned electric utility operations

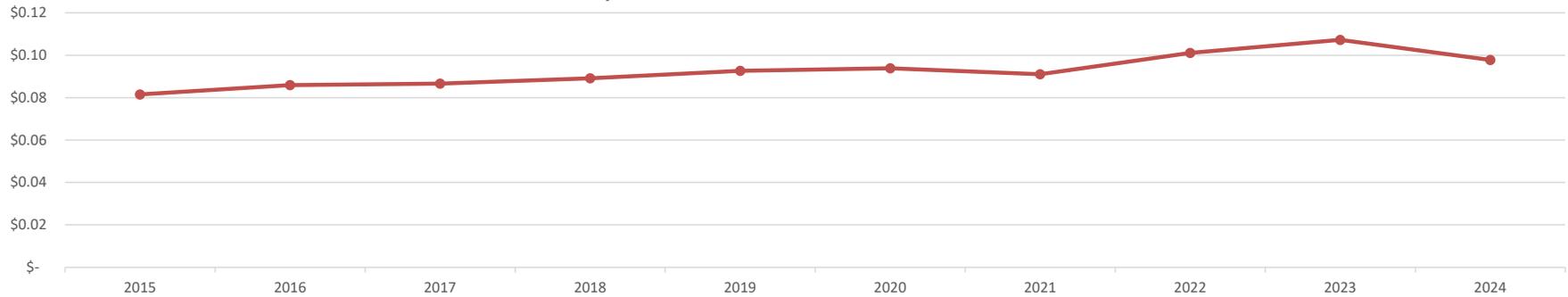
(2) Tax enacted July 1, 1993

Statistical Section

CITY OF ASHLAND, OREGON Electric Utility Usage In Kilowatt Hours (kWh) Last ten years - Unaudited

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Electric:										
Commercial	48,980,098	47,983,962	47,439,180	46,709,991	51,506,423	52,595,231	56,199,380	54,212,204	55,434,978	57,241,622
Governmental	22,418,003	20,423,564	20,849,376	18,491,383	20,121,422	25,722,896	20,663,724	16,881,982	17,084,620	18,894,191
Municipal	10,348,452	9,462,894	9,367,171	9,165,402	15,074,710	10,801,152	7,642,747	6,489,407	7,607,560	6,439,200
Residential	96,635,809	87,607,894	93,307,331	93,206,359	83,083,258	88,361,322	89,213,217	89,500,760	86,749,323	85,448,299
Electric usage total	178,382,362	165,478,314	170,963,058	167,573,135	169,785,813	177,480,601	173,719,068	167,084,353	166,876,481	168,023,312
Total electric revenue	\$ 17,435,906	\$ 17,747,745	\$ 17,279,632	\$ 15,264,002	\$ 15,928,428	\$ 16,440,849	\$ 15,486,694	\$ 14,465,963	\$ 14,338,555	\$ 13,700,057
Average consumption rate per kWh	\$ 0.098	\$ 0.107	\$ 0.101	\$ 0.091	\$ 0.094	\$ 0.093	\$ 0.089	\$ 0.087	\$ 0.086	\$ 0.082

Electric Utility
Average Rate History
per kWh



Information on this report is from previous calendar year. For example, 2024 is from calendar year 2023.

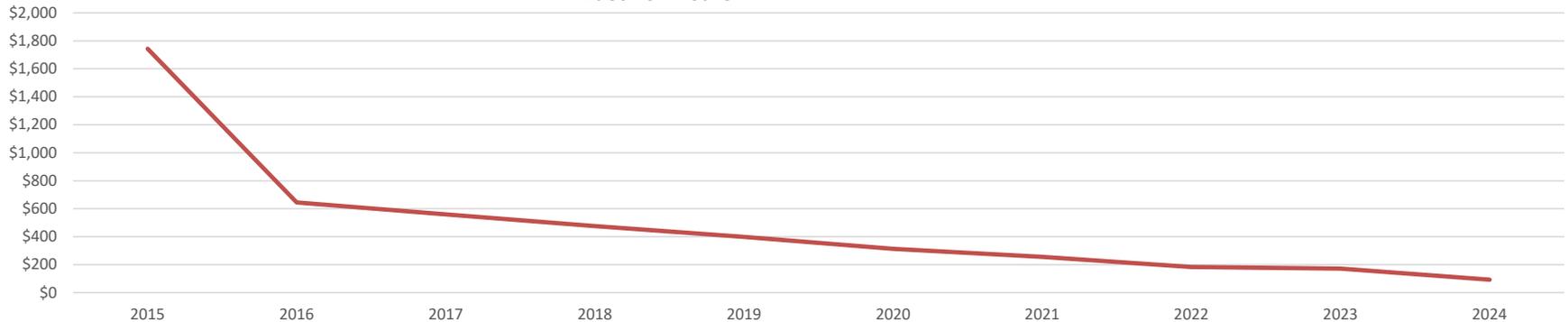
CITY OF ASHLAND, OREGON
Ratio Of Net General Obligation Bonded Debt To Assessed Value And
Net General Obligation Bonded Debt Per Capita
Last ten years - Unaudited

Fiscal Year Ended June 30,	Population (1)	Percentage Change	Assessed Value (2)	Gross Bonded Debt (3)	Debt Service Fund Monies Available	Enterprise Fund Monies Available	Debt Payable for Enterprise Revenues (4)	Net General Obligation Bonded Debt (5)	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2024	21,457	0.00%	\$ 3,194,892,585	\$ 3,910,000	\$ 1,050,303	\$ 875,490	\$ 17,329,392	\$ 1,984,207	0.06%	92.47
2023	21,457	-0.31%	3,142,193,140	5,600,000	1,041,894	875,490	17,614,238	3,682,616	0.12%	171.63
2022	21,523	2.11%	3,040,952,775	5,835,000	1,007,715	875,490	12,103,765	3,951,795	0.13%	183.61
2021	21,079	-1.65%	2,935,273,399	7,240,000	983,471	875,490	12,168,821	5,381,039	0.18%	255.28
2020	21,432	2.96%	2,832,483,073	8,615,000	1,030,682	875,490	15,938,873	6,708,828	0.24%	313.03
2019	20,815	0.56%	2,738,150,089	10,205,000	1,028,592	875,490	17,109,812	8,300,918	0.30%	398.80
2018	20,700	0.39%	2,633,253,114	11,760,000	1,025,376	875,490	16,985,043	9,859,134	0.37%	476.29
2017	20,620	1.05%	2,537,384,808	13,395,000	973,878	875,490	17,774,620	11,545,632	0.46%	559.92
2016	20,405	0.32%	2,445,873,117	14,880,000	855,545	875,490	19,219,172	13,148,965	0.54%	644.40
2015	20,340	0.22%	2,348,446,788	37,195,894	861,561	875,490	20,392,351	35,458,843	1.51%	1,743.31

Source:

- (1) Center for Population Research and Census, Portland State University. Estimates for the prior year are released each November, so the prior year estimate is used for the current year.
- (2) Jackson County Assessor tax roll property value records
- (3) City of Ashland financial records - includes all long-term general obligation debt, including general obligation special assessments, general obligation bonds, and general obligation warrants.
- (4) Includes general obligation debt paid from, Utility Services Revenue, fund operations, and special assessment payments from benefited property owners.
- (5) Includes Gross Bonded Debt reduced by Debt Service Fund and Enterprise Fund monies available to pay General Obligation Bonded Debt.

Net Bonded Debt Per Capita
Last Ten Years

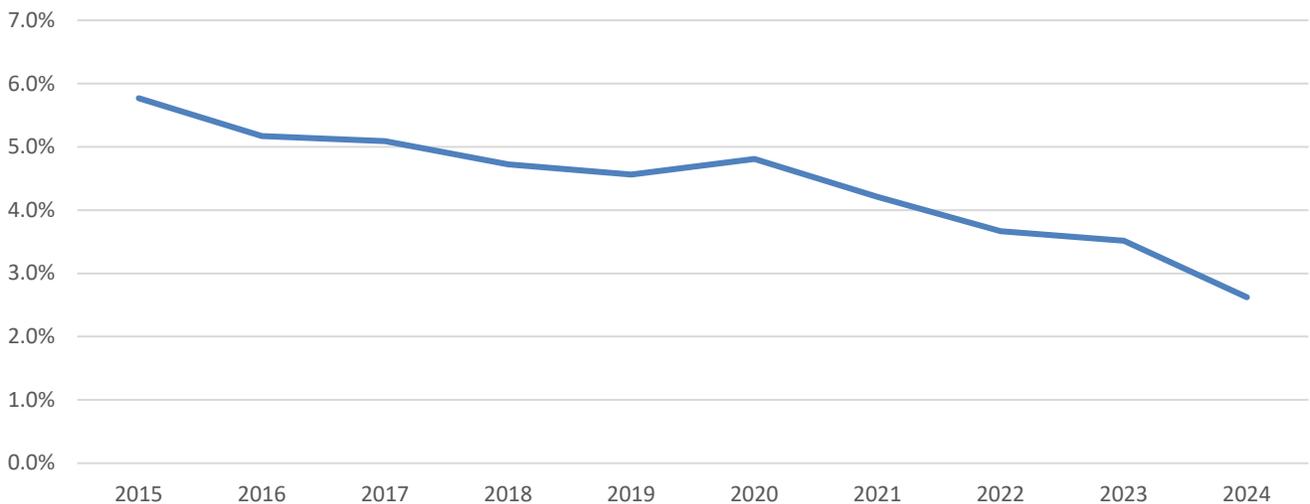


CITY OF ASHLAND, OREGON
Ratio Of Annual Debt Service Expenditures For
General Bonded Debt To Total General Expenditures
Last ten years - Unaudited

Fiscal Year Ended June 30,	Principal	Interest	Total Debt Service (1)	Total General Governmental Expenditures	Ratio of Debt Service to General Governmental Expenditures
2024	\$ 1,465,000	\$ 112,371	1,577,371	\$ 60,143,657	2.6%
2023	1,430,000	149,454	1,579,454	44,923,232	3.5%
2022	1,405,000	188,179	1,593,179	43,431,743	3.7%
2021	1,375,000	214,241	1,589,241	37,740,415	4.2%
2020	1,590,000	267,623	1,857,623	38,623,257	4.8%
2019	1,555,000	295,651	1,850,651	40,588,484	4.6%
2018	1,455,000	318,747	1,773,747	37,564,475	4.7%
2017	1,485,000	375,091	1,860,091	36,555,232	5.1%
2016	1,445,000	418,422	1,863,422	36,033,961	5.2%
2015	1,495,000	415,879	1,902,924	32,988,739	5.8%

(1) Includes General, Special Revenue Funds, and Debt Service Funds

**Ratio of Debt Service
to General Governmental Expenditures
Last Ten Years**



CITY OF ASHLAND, OREGON
Pledged Revenue Coverage
Water and SDC Water Funds
Last ten years - Unaudited

Fiscal Year Ended June 30,	Gross Revenues (1)	Operating Expenses (2)	Fund Balance	Net Revenues Available for Debt Service	Debt Service Requirements (4)			Coverage
					Principal	Interest	Total	
2024	\$ 8,821,965	\$ 7,206,814	\$ 18,582,202	\$ 20,197,353	\$ 391,501	\$ 102,585	494,086	2.45%
2023	\$ 9,138,264	\$ 9,318,155	\$ 16,220,569	16,040,678	571,736	112,702	684,438	4.27%
2022	8,741,494	7,188,052	12,889,481	14,442,923	557,106	124,432	681,538	4.72%
2021	9,473,981	6,568,759	10,850,466	13,755,688	786,863	138,382	925,245	6.73%
2020	8,846,790	8,554,214	10,495,072	10,787,648	781,636	209,398	991,034	9.19%
2019	8,791,274	9,657,102	9,432,722	8,566,894	479,713	137,914	617,627	7.21%
2018	8,290,162	6,520,984	-	1,769,178	464,164	150,069	614,233	34.72%
2017	7,756,012	4,706,339	-	3,049,673	453,835	161,855	615,690	20.19%
2016	7,289,715	4,225,107	-	3,064,608	443,717	173,330	617,046	20.13%
2015	6,604,339	4,256,299	-	2,348,040	899,952	147,300	1,047,251	44.60%

(1) Total operating revenues, including System Development Charges

(2) Total operating expenses, not including interfund loans, capital outlay, existing debt, and franchise taxes paid

(3) Gross revenues in excess of those necessary to meet current debt service obligations by covenant available to assure coverage in future fiscal periods

(4) Includes pledged revenue debt principal and interest amounts transferred to registered paying agent irrespective of actual bond maturities

CITY OF ASHLAND, OREGON
Ratios of Outstanding Debt by Type
Last ten years

Governmental Activities			<u>Notes and Contracts</u>		
Fiscal Year Ended June 30,	General Obligation Bonds	Percent of Assessed Value	Promissory Notes	Pledged Revenue Debt	Per Capita (2)
2024	\$ 2,940,000	0.09%	\$ 1,649,393	\$ 4,028,789	401.65
2023	4,405,000	0.14%	1,316,000	-	266.63
2022	5,835,000	0.19%	1,567,000	-	343.42
2021	7,240,000	0.25%	1,817,000	-	429.14
2020	8,615,000	0.30%	2,065,000	-	509.54
2019	10,205,000	0.37%	2,311,000	-	601.30
2018	11,760,000	0.45%	2,591,936	-	693.33
2017	13,395,000	0.53%	1,104,821	-	703.19
2016	14,880,000	0.61%	1,251,707	-	790.58
2015	16,325,000	0.70%	478,543	-	812.39

Business - Type Activities					
Fiscal Year Ended June 30,	General Obligation Bonds	Percent of Assessed Value	Pledged Revenue Debt and Notes	DEQ (3) Loans	Per Capita (2)
2024	\$ 970,000	0.03%	\$ 8,208,279	\$ 8,151,113	807.63
2023	1,195,000	0.04%	9,399,881	7,019,358	820.91
2022	1,605,000	0.05%	7,460,449	3,038,316	561.56
2021	2,005,000	0.07%	7,689,268	2,474,552	576.58
2020	5,721,796	0.20%	7,913,589	2,303,488	760.44
2019	7,607,299	0.28%	6,983,538	2,518,974	821.99
2018	9,429,200	0.36%	5,406,100	2,149,744	820.53
2017	11,077,669	0.44%	4,634,074	2,062,878	932.06
2016	12,777,871	0.52%	4,628,555	1,812,747	941.89
2015	14,439,962	0.61%	4,193,067	1,759,323	985.90

Total Outstanding Debt				
Fiscal Year Ended June 30,	Total Outstanding Debt	Personal Income (4)	Debt as a Percentage of Personal Income	
2024	\$ 27,042,692	unavailable	NA	
2023	23,335,238	unavailable	NA	
2022	19,505,765	1,106,035,000	1.8%	
2021	21,225,820	1,305,836,000	1.6%	
2020	26,618,873	998,618,000	2.7%	
2019	29,625,811	961,355,000	3.1%	
2018	31,336,980	953,023,000	3.3%	
2017	32,274,442	908,939,000	3.6%	
2016	35,350,879	829,501,000	4.3%	
2015	37,195,894	794,630,000	4.7%	

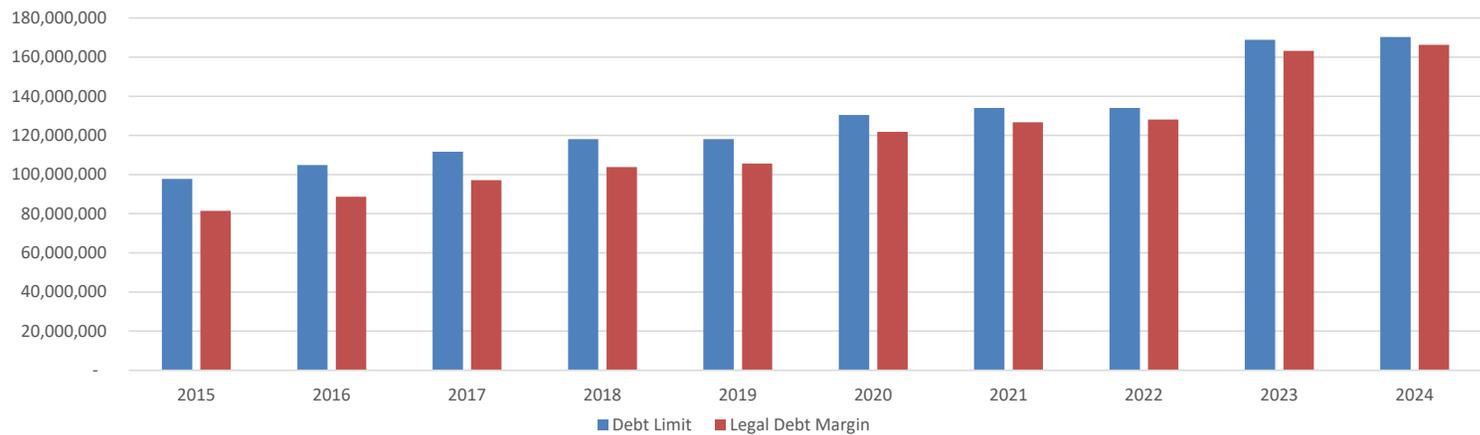
- (1) OECD - Oregon Economic and Community Development Department
- (2) *Per Capita* is calculated using the total debt for the category divided by population shown on *Ratio of Net General Obligation Bonded Debt to Assessed Value* Schedule
- (3) DEQ - Oregon Department of Environmental Quality
- (4) Oregon Department of Revenue Personal Income Tax Statistics - 2023 and 2024 not yet available

Statistical Section

CITY OF ASHLAND, OREGON Legal Debt Margin Last ten years For the year ended June 30

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
True Cash Value	\$ 5,675,558,552	\$ 5,628,841,736	\$ 4,466,314,678	\$ 4,466,314,678	\$ 4,346,499,745	\$ 3,937,719,581	\$ 3,937,719,581	\$ 3,722,306,182	\$ 3,493,732,448	\$ 3,258,618,439
Legal Debt Margin										
Debt limit (3% of true cash value)	170,266,757	168,865,252	133,989,440	133,989,440	130,394,992	118,131,587	118,131,587	111,669,185	104,811,973	97,758,553
Net Bonded Debt:										
Gross bonded debt	3,910,000	5,600,000	5,835,000	7,240,000	8,615,000	12,516,000	14,351,936	14,499,821	16,131,707	16,325,000
Less amounts exempted:										
Water	-	-	-	-	-	-	-	-	-	-
Special assessment	-	-	-	-	-	-	-	-	-	-
Re-funding	-	-	-	-	-	-	-	-	-	-
Water re-funding	-	-	-	-	-	-	-	-	-	-
Total debt applicable to margin	3,910,000	5,600,000	5,835,000	7,240,000	8,615,000	12,516,000	14,351,936	14,499,821	16,131,707	16,325,000
Legal Debt Margin	\$ 166,356,757	\$ 163,265,252	\$ 128,154,440	\$ 126,749,440	\$ 121,779,992	\$ 105,615,587	\$ 103,779,652	\$ 97,169,364	\$ 88,680,267	\$ 81,433,553

Legal Debt Margin Compared to Debt Limit Last Ten Years



**CITY OF ASHLAND, OREGON
COMPUTATION OF LEGAL DEBT MARGIN
June 30, 2024 - Unaudited**

True cash value	\$	5,628,841,736	
3% of true cash value		0.03	
			\$ 168,865,252
NET BONDED DEBT:			
Gross bonded debt		3,910,000	
Less amounts exempted:			
Water			
Water re-funding		-	
Total debt applicable to margin			3,910,000
LEGAL DEBT MARGIN			\$ 164,955,252

ORS 287.004 provides a debt limit of three percent of the true cash value of all taxable property within the Municipality's boundaries. According to ORS 287.004, the three percent limitation does not apply to bonds issued for water, sanitary or storm sewers, sewage disposal plants, hospitals, power or lighting purposes, nor to bonds issued pursuant to applications to pay assessments for improvements or installments for benefited property owners.

Source: Jackson County Assessor's Office
Audited Financial Statements
Oregon Revised Statutes (ORS) 287.004

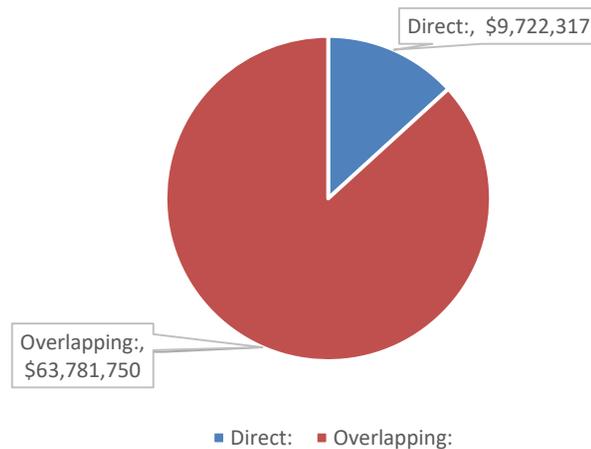
CITY OF ASHLAND, OREGON
Computation Of Direct And Overlapping Bonded Debt
June 30, 2024 - Unaudited

Jurisdiction	Net General Obligation Bonded Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City
Direct:			
City of Ashland - Governmental Activities only	\$ 9,722,317	100.00%	\$ 9,722,317
Overlapping:			
Jackson County	2,752,343	12.82%	352,850
School District #5	79,153,922	79.93%	63,267,730
Rogue Community College	433,653	9.54%	41,370
Rogue Community College (Jackson Cty Bond)	553,555	12.71%	70,357
Jackson County Housing Authority	351,469	12.82%	45,058
Rogue Valley Transit District	25,893	16.93%	4,384
	<u>83,270,835</u>		<u>63,781,750</u>
	<u>\$ 92,993,152</u>		<u>\$ 73,504,067</u>

(1) Percentage of overlap is calculated on real market value.

Source: State of Oregon, Office of Treasurer - overlapping debt report, debt for governmental activities only

**Direct Bonded Debt for Governmental
Activities and Applicable Overlapping Debt**



CITY OF ASHLAND, OREGON
Principal Employers
Current and ten years ago

<u>2024</u>		
<u>Employer</u>	<u>Employees</u>	<u>Percentage of Total City Employment</u>
Southern Oregon University		0.0%
Oregon Shakespeare Festival	406	3.8%
Ashland Public Schools	391	3.7%
Asante Ashland Community Hospital		0.0%
City of Ashland	264	2.5%
Subtotal	1,061	10%
Estimated Total City Employment	10,599	

<u>2015</u>		
<u>Employer</u>	<u>Employees</u>	<u>Percentage of Total City Employment</u>
Southern Oregon University	784	7.62%
Oregon Shakespeare Festival	676	5.59%
Ashland Community Hospital	290	3.05%
City of Ashland	305	2.54%
Subtotal	2,055	26.99%
Estimated Total City Employment	7,614	

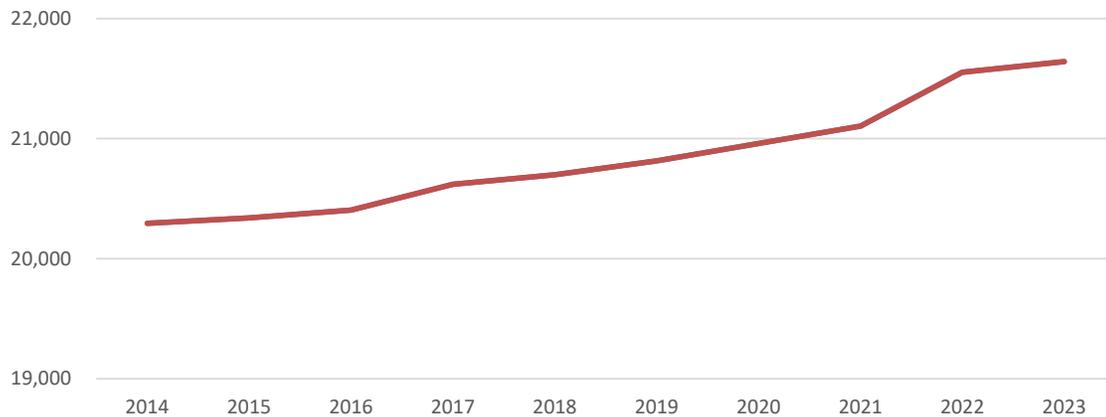
CITY OF ASHLAND, OREGON
Demographic Statistics
Last ten years - Unaudited

Fiscal Year Ended June 30	Population (1)	Percentage Change	Per Capita Income	Total Personal Income (2)	School Enrollment (3)	Jackson County Unemployment Rate (4)
2024	Unavailable	N/A	N/A	Unavailable	2,600	4.70%
2023	21,642	0.41%	N/A	Unavailable	2,557	4.5%
2022	21,554	2.13%	51,315	1,106,035,000	2,897	4.5%
2021	21,105	0.69%	61,873	1,305,836,000	3,022	5.4%
2020	20,960	0.70%	47,644	998,618,000	2,992	10.3%
2019	20,815	0.56%	46,186	961,355,000	2,976	4.6%
2018	20,700	0.39%	46,040	953,023,000	2,940	4.8%
2017	20,620	1.05%	44,080	908,939,000	2,921	4.8%
2016	20,405	0.32%	40,652	829,501,000	2,883	6.1%
2015	20,340	0.22%	39,067	794,630,000	2,782	7.0%

Sources:

- (1) Center for Population and Research and Census, Portland State University
- (2) Adjusted Gross Income from Oregon Department of Revenue
- (3) Oregon Department of Education
- (4) US Bureau of Labor Statistics as of June

Population Growth Last Ten Years



Statistical Section

CITY OF ASHLAND, OREGON Schedule of Major Insurance in Force as of 7/1/2024

Company	Coverage	Policy Period	Annual Aggregate/Each Occurrence	Premium
City County Insurance Services	General Liability			\$426,471
	Commercial General Liability	07/01/2024-07/01/2025	\$15,000,000 / \$5,000,000	Included above
	Public Officials Liability	07/01/2024-07/01/2025	\$15,000,000 / \$5,000,000	Included above
	Employment Practices	07/01/2024-07/01/2025	\$15,000,000 / \$5,000,000	Included above
	Automobile Liability			\$43,979
	Scheduled Autos	07/01/2024-07/01/2025	None / \$5,000,000	Included above
	Hired Autos/Non Owned	07/01/2024-07/01/2025	None / \$5,000,000	Included above
	Uninsured Motorist	07/01/2024-07/01/2025	None / \$5,000,000	Included above
	Auto Physical Damage			\$61,244
	Scheduled Autos	07/01/2024-07/01/2025	Per Filed Value	Included above
	Rented or Leased	07/01/2024-07/01/2025	Per Filed Value	Included above
	Newly Acquired Autos	07/01/2024-07/01/2025	Per Filed Value	Included above
	Property			\$212,182
	Buildings	07/01/2024-07/01/2025	Per Filed Value	Included above
	Mobile Equipment	07/01/2024-07/01/2025	Per Filed Value	Included above
	Boiler and Machinery	07/01/2024-07/01/2025	Replacement Cost of Machinery & Equipment not covered elsewhere	Included above
	Cyber Security	07/01/2024-07/01/2025	Per Loss / \$50,000	\$6,750
Excess Earthquake	07/01/2024-07/01/2025	Each Occur. \$5,000,000	\$27,000	
Excess Flood	07/01/2024-07/01/2025	Each Occur. \$5,000,000	\$4,500	
Travelers Casualty Ins Co of America	Crime	07/01/2022-07/01/2025	\$1,000,000	\$14,778
ACE Group	Airport Liability	07/01/2022-07/01/2025	\$4,000,000 / \$4,000,000	\$3,039
Wright National Flood Ins. Co.	Flood	10/23/2023-10/23/2024	\$263,000	\$940
SAIF Corporation	Workers' Compensation	07/01/2024-07/01/2025	\$1,000,000	\$248,445
Safety National Casualty Corp.	Excess Workers' Compensation Bond	07/01/2024-07/01/2025	\$400,000	\$6,000
	Volunteer Accident Ins	07/01/2024-07/01/2025	\$100,000 max medical expense	\$1,601
Philadelphia Indemnity Ins Co	Underground Storage Tank Pollution Liability	07/01/2024-07/01/2025	\$2,000,000 / \$1,000,000	\$1,949

* Estimated payroll

Statistical Section

CITY OF ASHLAND, OREGON Authorized City Employee by Function/Program Last ten years For the year ended June 30

Function/Program	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Administration	5.00	3.50	3.50	3.60	3.60	4.00	4.00	3.00	3.00	4.00
Human Resources	3.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Legal	2.16	2.16	2.16	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Information Technology	10.00	7.00	7.00	8.40	8.40	9.00	9.00	8.75	8.75	8.80
Finance	16.00	16.00	16.00	16.75	16.75	16.75	16.75	16.75	16.75	16.25
Municipal Court	3.91	4.41	4.41	3.57	3.57	4.07	4.07	4.15	4.15	4.15
City Recorder/Treasurer	1.00	1.00	1.00	1.00	1.00	1.00	1.00	2.00	2.00	2.00
Police	39.00	35.00	35.00	39.50	39.50	40.00	40.00	36.75	36.75	36.75
Fire	46.00	35.00	35.50	37.00	37.00	37.40	37.40	37.60	37.60	34.75
Streets	9.60	8.10	8.10	8.53	8.53	8.35	8.35	10.70	10.70	10.70
Water	19.50	18.00	18.00	15.00	15.00	14.00	14.00	15.00	15.00	14.50
Wastewater	13.80	13.30	13.30	13.88	13.88	13.65	13.65	11.30	11.30	11.30
Stormwater	4.50	5.50	5.50	7.60	7.60	7.00	7.00	7.00	7.00	7.00
Public Works Administration	7.60	7.60	7.60	8.50	8.50	8.50	8.50	7.00	7.00	7.00
Facilities Maintenance / Cemetery	5.00	4.75	4.75	4.25	4.25	5.50	5.50	5.50	5.50	4.00
Fleet Maintenance	6.00	5.75	5.75	6.25	6.25	5.00	5.00	4.00	4.00	4.80
Planning	9.30	9.30	9.30	10.90	10.90	10.90	10.90	9.00	9.00	9.00
Building	4.70	4.70	4.70	4.10	4.10	4.10	4.10	4.00	4.00	4.00
Electric	17.00	17.50	17.50	17.50	17.50	17.00	17.00	17.00	17.00	17.25
Telecommunication	7.00	6.00	6.50	5.50	5.50	5.50	5.50	5.75	5.75	5.70
Conservation	3.00	3.00	3.00	3.00	3.00	5.00	5.00	4.00	4.00	3.50
Subtotal	233.07	209.57	210.57	219.82	219.82	221.72	221.72	214.25	214.25	210.45
Parks	37.00	34.75	34.75	39.75	39.75	37.25	37.25	48.00	48.00	43.80
Total	270.07	244.32	245.32	259.57	259.57	258.97	258.97	262.25	262.25	254.25

Statistical Section

CITY OF ASHLAND, OREGON Operating Indicators By Function/Program Last ten years

Function/Program	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Police										
Physical arrests, juvenile and adult	1,326	1,027	635	1,068	1,448	2,056	2,439	2,083	2,042	2,591
Traffic violations	1,175	756	487	1,001	1,737	2,830	2,849	2,155	2,065	2,969
Fire										
Fire alarm responses	904	104	92	223	1,119	1,024	994	1,004	819	462
Emergency medical responses	2,034	4,171	3,669	3,337	2,779	2,776	2,873	2,900	2,718	3,144
Non-emergency public service responses	2658	164	581	415	364	355	316	274	248	261
Fire & Life Safety code enforcements	392	328	624	1,299	600	616	746	486	507	499
Total calls for service	5,611	5,470	4,966	4,310	4,262	4,155	4,183	4,178	4,063	3,867
Total ambulance patient transports	3,763	3,239	2,749	2,341	1,967	2,016	2,069	1,972	1,942	1,895
Water										
Service connections	9,155	9,945	9,167	9,453	9,342	9,239	8,841	9,155	7,689	8,738
Daily average consumption in millions of gallons	2.96	3.43	2.84	2.80	3.00	3.00	3.00	2.70	4.10	3.00
Maximum daily capacity of plant in million gallons	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00
Sewer										
Service connections	8,927	8,867	8,670	8,787	8,551	8,426	8,440	8,394	8,414	8,308
Daily average treatment in million of gallons	1.89	2.17	2.10	2.10	2.10	2.10	2.15	2.20	2.20	2.40
Maximum daily capacity in millions of gallons	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Electric										
Service connections	12,410	12,424	12,402	13,505	13,249	13,205	12,817	11,864**	12,706	12,678
Telecommunications										
Cable TV	0	659	808	892	973	1,000	1,125	1,200	1,350	1,306
Cable modem	4,050	4,101	4,142	4,098	4,021	4,002	3,884	3,800	3,833	3,866
Potential station capacity	140	140	140	140	140	140	140	140	140	140

** Actual service connections, previous information provided was by billed services

Statistical Section

CITY OF ASHLAND, OREGON Capital Assets And Infrastructure Statistics By Function/Program Last ten years

Function/Program	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Contact station	1	1	1	1	1	1	1	1	1	1
Patrol units (vehicles)	9	8	8	8	8	8	8	8	8	8
Sworn officers	31	29	28	29	29	30	32	28	28	28
Fire										
Stations	2	2	2	2	2	2	2	2	2	2
Firefighters	33	30	32	28	29	30	30	30	26	27
Streets¹										
Miles of paved streets	96.41	96.19	95.94	94.64	93.84	93.84	93.84	93	93	92
Miles of gravel streets	7.79	7.99	8.24	9.54	9.54	9.54	9.54	10	10	9
Miles of storm sewers	95.42	95.39	95.39	95.27	94.54	94.54	94.54	94	94	93
Water										
Miles of water mains	135.18	134.85	134.84	134.69	133.5	132.9	133	132	132.76	130
Hydrants	1296	1292	1,290	1,288	1,281	1,269	1266	1263	1263	1267
Water treatment plant	1	1	1	1	1	1	1	1	1	1
Sewer										
Miles of sanitary sewers	113.68	113.33	113.33	113.24	113	110	111.7	110	110	110
Treatment plant	1	1	1	1	1	1	1	1	1	1

¹ Identifies integration of Cartegraph System with GIS that has provided more accurate figures

Statistical Section

CITY OF ASHLAND, OREGON Capital Assets And Infrastructure Statistics By Function/Program, continued Last ten year

Function/Program	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Electric										
Street lights	1,965	1,957	1,956	1,948	1,927	1,888	1,884	1,865	1,865	1,864
Electrical transformers	2,245	2,241	2,230	2,119	2,099	2,087	2,071	2,052	2,049	2,040
Poles	3,618	3,609	3,607	3,605	3,603	3,603	3,601	3,600	3,600	3,602
Substations	3	3	3	3	3	3	3	3	3	3
Telecommunications										
Miles of fiber	75	65	65	60	60	60	60	25	25	25
Miles of coax	125	125	125	119	119	119	119	119	119	119
Parks and Recreation										
Community centers	3	3	3	3	3	3	3	3	3	3
Parks	20	18	18	18	18	18	18	19	19	19
Park acreage	811	797	797	797	797	797	772	772	831	642
Golf courses	1	1	1	1	1	1	1	1	1	1
Swimming pools	1	1	1	1	1	1	1	1	1	1
Ice skating rinks	1	1	1	1	1	1	1	1	1	1
Skateboard parks	1	1	1	1	1	1	1	1	1	1
Tennis courts	8	7	7	7	11	12	12	12	12	12
Trails (miles)	53	8	8	8	48	48	48	48	41	40
Health Care										
Hospital	1	1	1	1	1	1	1	1	1	1
Hospital beds	49	49	49	49	49	49	49	49	49	49
Education										
Elementary schools	4	4	4	4	4	4	4	4	4	4
Secondary schools	2	2	2	2	2	2	2	2	2	2
State universities	1	1	1	1	1	1	1	1	1	1

**AUDIT COMMENTS AND DISCLOSURES
REQUIRED BY STATE REGULATIONS**

Audit Comments and Disclosures Required by State Regulations

Oregon Administrative Rules 162-10-0000 through 162-10-0330, the Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, comments, and disclosures required in audit reports. The required financial statements and schedules are set forth in preceding sections of this report. Required comments and disclosures related to the audit of such statements and schedules are set forth following.



Report of Independent Auditors Required by Oregon State Regulations

The Mayor and City Council
City of Ashland, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ashland, Oregon (the City), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 12, 2024.

Compliance

As part of obtaining reasonable assurance about whether the City's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including provisions of Oregon Revised Statutes (ORS) as specified in Oregon Administrative Rules (OAR) 162-010-0000 to 162-010-0330, of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to, the following:

- Accounting records and internal control
- Public fund deposits
- Indebtedness
- Budget
- Insurance and fidelity bonds
- Programs funded from outside sources
- Highway funds
- Investments
- Public contracts and purchasing

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of ORS as specified in OAR 162-010-0000 through 162-010-0330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*.

Audit Comments and Disclosures Required by State Regulations

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

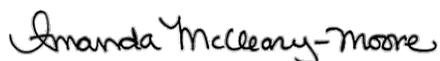
A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. Accordingly, this communication is not suitable for any other purpose.

This report is intended solely for the information and use of the City Council members and management of the City and the Oregon Secretary of State and is not intended to be, and should not be, used by anyone other than these parties.



Amanda McCleary-Moore, Partner
Moss Adams LLP
Medford, Oregon
December 12, 2024

**GOVERNMENT AUDITING STANDARD
COMPLIANCE REPORT**



Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Major and City Council
City of Ashland, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Ashland, Oregon (the City) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Ashland, Oregon's basic financial statements, and have issued our report thereon dated December 12, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Government Auditing Standard Compliance Report

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Moss Adams LLP". The signature is written in a cursive, flowing style.

Medford, Oregon
December 12, 2024



Report of Independent Auditors on Compliance for the Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

The Mayor and City Council
City of Ashland, Oregon

Report on Compliance for the Major Federal Program

Opinion on the Major Federal Program

We have audited the City of Ashland, Oregon's (the City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended June 30, 2024. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2024.

Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Government Auditing Standard Compliance Report

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Government Auditing Standard Compliance Report

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Moss Adams LLP". The signature is written in a cursive, flowing style.

Medford, Oregon
December 12, 2024

Government Auditing Standard Compliance Report
City of Ashland, Oregon
Schedule of Findings and Questioned Costs
For the Year June 30, 2024

Section I - Summary of Auditor's Results

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? Yes No
- Significant deficiency(ies) identified? Yes None reported

Noncompliance material to financial statements noted? Yes No

Federal Awards

Internal control over the major federal program:

- Material weakness(es) identified? Yes No
- Significant deficiency(ies) identified? Yes None reported

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? Yes No

Identification of the major federal program and type of auditor's report issued on compliance for the major federal program:

<i>Federal Assistance Listing Number</i>	<i>Name of Federal Program or Cluster</i>	<i>Type of Auditor's Report Issued on Compliance for Major Federal Program</i>
20.106	COVID-19 Airport Improvement Program	Unmodified

Dollar threshold used to distinguish between type A and type B programs: \$ 750,000

Auditee qualified as low-risk auditee? Yes No

Section II - Financial Statement Findings

None reported.

Section III - Federal Award Findings and Questioned Costs

None reported

Government Auditing Standard Compliance Report

CITY OF ASHLAND
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2024

Program Title	Federal Assistance Listing Number	Pass-Through Organization	Identifying Number	Year to Date Disbursements / Expenditures	Passed Through to Subrecipients
<u>US DEPARTMENT OF AGRICULTURE</u>					
Forest Service					
Infrastructure Investment and Jobs Act Community Wildfire Defense Grant Program	10.720	Direct	23-DG-11062752-104	107,939	
State & Private Forestry Cooperative Fire Assistance	10.698	Watershed Research and Training Center	428-24-06	<u>21,631</u>	-
Total US Department of Agriculture				<u>129,570</u>	<u>-</u>
<u>US DEPARTMENT OF HEALTH AND HUMAN SERVICES</u>					
National Institutes of Health					
Environmental Health	93.113	Oregon State University	P0542G-B	<u>22,789</u>	-
Total US Department of Health and Human Services				<u>22,789</u>	<u>-</u>
<u>US DEPARTMENT OF HOMELAND SECURITY</u>					
Federal Emergency Management Agency					
Building Resilient Infrastructure and Communities	97.047	Oregon Office of Emergency Management	PDMC-PJ-10-OR-2018-001	77,094	-
Assistance to Firefighters Grant	97.044	Direct	EMW-2021-FG-05551	<u>365,182</u>	-
Total US Department of Homeland Security				<u>442,275</u>	<u>-</u>
<u>US DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</u>					
Community Development Block Grant (CDBG)- Entitlement Grants Cluster					
Community Development Block Grants/Entitlement Grants	14.218	Direct	B-23-MC-41-0008	62,851	26,936
COVID -19 Community Development Block Grants/Entitlement Grants	14.218	Direct	B-20-MW-41-0008	<u>1,461</u>	<u>1,461</u>
Total CDBG - Entitlement Grants Cluster				<u>64,312</u>	<u>28,397</u>
Total US Department of Housing and Urban Development				<u>64,312</u>	<u>28,397</u>
<u>US DEPARTMENT OF INTERIOR</u>					
Bureau of Land Management					
BLM Fuels Management and Community Fire Assistance Program Activities	15.228	Direct	L21AC10045-01	<u>36,049</u>	-
Total US Department of Interior				<u>36,049</u>	<u>-</u>
<u>US DEPARTMENT OF JUSTICE</u>					
Office of Justice Programs					
Bulletproof Vest Partnership Program	16.607	Direct		<u>9,532</u>	-
Total US Department of Justice				<u>9,532</u>	<u>-</u>
<u>US DEPARTMENT OF TREASURY</u>					
Departmental Offices					
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	Oregon Business Development Department	SR2204	<u>246,847</u>	-
Total US Department of Treasury				<u>246,847</u>	<u>-</u>

See Notes to Schedule of Expenditures of Federal Awards

Government Auditing Standard Compliance Report

CITY OF ASHLAND
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2024

Program Title	Federal Assistance Listing Number	Pass-Through Organization	Identifying Number	Year to Date Disbursements / Expenditures	Passed Through to Subrecipients
US DEPARTMENT OF TRANSPORTATION					
Federal Aviation Administration					
COVID-19 Airport Improvement Program	20.106	Direct	3-41-0002-016-2022	2,486,020	-
National Highway Traffic Safety Administration					
State and Community Highway Safety	20.600	Oregon Impact	69A375203000040200RO	2,768	-
State and Community Highway Safety	20.600	Oregon Impact	69A375224000040200RO	-	-
State and Community Highway Safety	20.600	ODOT Transportation Safety Office	OP-23-45-03-BBB	1,387	-
State and Community Highway Safety	20.600	ODOT Transportation Safety Office	OP-24-45-16-00 002	2,298	-
Total State and Community Highway Safety - ALN 20.600				<u>6,454</u>	<u>-</u>
National Priority Safety Programs	20.616	Oregon Impact	69A3752030000405DORM	817	-
National Priority Safety Programs	20.616	Oregon Impact	69A3752240000405DORM	2,459	-
National Priority Safety Programs	20.616	Oregon Impact	69A3752030000405EORC	2,252	-
National Priority Safety Programs	20.616	Oregon Impact	69A3752240000405EORC	325	-
Total National Priority Safety Programs - ALN 20.616				<u>5,852</u>	<u>-</u>
Total Highway Safety Cluster				<u>12,306</u>	<u>-</u>
Total of US Department of Transportation				<u>2,498,327</u>	<u>-</u>
US Environmental Protection Agency					
Environmental Justice Collaborative Problem-Solving Cooperative Agreement Program	66.306	Southern Oregon Forest Restoration Collaborative	5B-02J56701-0	2,642	-
Wildfire Smoke Preparedness in Community Buildings Grant Program	66.044	Oregon State University	E0204A-A	42,819	-
Total US Environmental Protection Agency				<u>45,460</u>	<u>-</u>
TOTAL FEDERAL FINANCIAL ASSISTANCE				<u>\$ 3,495,161</u>	<u>\$ 28,397</u>

See Notes to Schedule of Expenditures of Federal Awards

Government Auditing Standard Compliance Report

CITY OF ASHLAND, OREGON
Notes to Schedule of Expenditures of Federal Awards
Year Ended June 30, 2024

NOTE 1. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes federal grant activity in programs of the federal government. The information in this schedule is presented in accordance with the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected promotion of the operations, it is not intended to and does not present the net position, changes in net position, or cash flows of the entity.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement. Negative amounts shown on the schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The entity has elected to use the ten percent de minimis indirect cost rate as allowed under Uniform Guidance when allowed.